

Committee on Agribusiness

March 7, 2007 9:00am-3:00pm 28 HOB



The Florida House of Representatives

Environment & Natural Resources Council Committee on Agribusiness

Marco Rubio **Denise Grimsley** Speaker Chair Wednesday, March 7, 2007 9:00 - 3:00 p.m. 28 House Office Building I. Call to Order II. Roll Call III. Consideration of HB 93 by Representative Robaina – Wrecker Services IV. Consideration of HB 245 by Representative Troutman – Exemptions from the Tax on Sales, Use, and Other Transactions Consideration of HB 595 by Representative Frishe - Telephone Solicitation V. VI. Consideration of HB 651 by Representative Boyd – Department of Agriculture and **Consumer Services** VII. Greetings from the Florida FFA Association – Sarah Burleson, President VIII. Closing remarks by Chair IX.

(Committee will break for lunch from 12-1:00 p.m. and reconvene at 1:00 p.m. if needed)

Rise

HOUSE OF REPRESENTATIVES STAFF ANALYSIS - Revised

BILL #:

HB 93

Wrecker Services

SPONSOR(S): Robaina and others

TIED BILLS:

IDEN./SIM. BILLS: SB 612

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on Agribusiness		Reese #	Reese Reese
2) Environment & Natural Resources Council			
3) Policy & Budget Council			
4)		-	
5)			

SUMMARY ANALYSIS

An estimated 1,400 wrecker operators will be subject to the regulation proposed by this bill, and more than 7,000 trucks are registered as wreckers with the state Department of Highway Safety and Motor Vehicles (DHSMV).

This bill creates state regulation of wrecker operators. The bill: requires annual registration of wrecker companies with the state Department of Agriculture and Consumer Services (DACS); requires certification and continuing education of tow-truck operators; creates a seven-member Wrecker Operator Advisory Council to approve curricula and course providers; directs DACS, in consultation with the council, to issue rules implementing the new requirements; provides for prohibited acts and penalties; establishes an annual registration fee of \$495 for a wrecker company; specifies that unregistered wrecker companies may not be on the wrecker allocation lists used by law enforcement officers; and exempts from the regulatory provisions businesses which derive at least 80 percent of gross sales from repairs to motor vehicles and licensed automobile dealers.

The bill also specifies that tow trucks shall be required to have only one tag, to be placed on the front of the vehicles, and clarifies that vessels parked without permission on real property also may be towed and held for lien. This bill does not alter the authority of local governments to set maximum rates for towing. This bill requires that wrecker operators accept at least two of these forms of payment: cash (or cash equivalent), personal checks, or credit cards.

This bill creates a number of misdemeanor and felony offenses, primarily offenses that would be committed by wrecker operators. See "Infractions and Criminal Offenses Created By This Bill" starting on page 7.

This bill authorizes nine additional FTEs to DACS and appropriates \$693,000 from the General Inspection Trust Fund for the purposes of implementing this act. The Criminal Justice Estimating Conference has not yet scheduled the bill to review its impact on the prison system.

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Provide limited government: HB 93 authorizes the creation of the Wrecker Operator Advisory Council within DACS to assist the agency with the technical aspects of regulating the towing industry. The Council also is charged with approving curricula for certification and continuing education programs, and determining if out-of-state wrecker certification courses are substantially equivalent to Florida courses. Also, DACS is given 9 FTEs and additional rulemaking authority to implement the bill's provisions.

Ensure lower taxes: HB 93 creates a \$495 annual registration fee for most wrecker companies in the state of Florida.

Safeguard individual liberty: To continue operating a wrecker business, the bill requires that most wrecker companies register and that most wrecker operators undergo training and continuing education to be certified and thus continue in employment. Additionally, owners and executive managers of most wrecker companies must be fingerprinted and undergo criminal background checks.

Promote personal responsibility: This bill creates criminal offenses for wrongful conduct.

B. EFFECT OF PROPOSED CHANGES:

Present Situation

Currently, the primary business regulations on the wrecker industry are proper registration of vehicles, as described in chapter 320, F.S., and liability insurance coverage in s. 324.021 and s. 627.7415, F.S. In addition, many local governments require wrecker companies to obtain business tax receipts for operation of a business, pursuant to chapter 205, F.S.

Over the years, concerns have increased over so-called "gypsy wreckers" operating without liability insurance, whose vehicles are improperly registered and ill-equipped to tow vehicles, and who prey on stranded motorists, tourists, and motorists who illegally park their vehicles.

Effect of Proposed Changes

HB 93 creates chapter 508, F.S. – Wrecker Services, which is section 1 of the bill. It creates a comprehensive structure for the registration of wrecker companies and the certification and continuing education for the persons who drive the tow trucks (wrecker operators), and establishes penalties. These regulatory responsibilities are assigned to DACS, assisted by a new seven-member Wrecker Operator Advisory Council.

The bill provides, with some exceptions, that all wrecker companies must be registered in Florida. Annual registration is a prerequisite for obtaining a local business tax receipt and for participating in the wrecker allocation call programs.

Exempt from these requirements are persons regularly engaged in the business of transporting mobile homes; motor vehicle repair shops deriving 80 percent of their business from repairs; franchised motor vehicle dealers; recovery or repossession agents; and any person performing wrecker services on behalf of a religious organization that holds a current exemption from federal taxation, or that is not required to apply for recognition of its exemption under the Internal Revenue Code.

Role of the Wrecker Operator Advisory Council

The bill creates a Wrecker Operator Advisory Council (Council) within DACS. The Council consists of 7 members who must be Florida residents: 6 appointed by the Commissioner of Agriculture and the

STORAGE NAME: DATE: h0093a.AG.doc 2/19/2007 PAGE: 2

seventh being the Executive Director of the Professional Wrecker Operators of Florida as an ex-officio but voting member. Three of the Commissioner's appointees must have been ultimate equitable owners of a wrecker company for at least 5 years; one must be a wrecker operator with at least five years of experience; and two are lay persons. Of the initial appointees, two wrecker company owners and one lay person would serve 2-year terms and the rest 4-year terms; all subsequent appointees would serve 4-year terms. Members may be reappointed for additional terms, but may not exceed 8 years of consecutive service. By the year 2013, the industry appointees also must meet the registration or certification requirements. The Council selects its chair and vice chair, and all members serve without compensation except for travel reimbursement and per diem pursuant to s. 112.061, F.S.

The bill provides the Council with significant authority. The Council will:

- > Approve the certification courses for wrecker operators, prescribe the curricula, and approve each organization proposing to offer the courses.
- > Approve the instruction, training, and examination for specialized wrecker services before they can be endorsed for a wrecker certification.
- Approve certification training in other states for the purposes of substitution, and determine whether such training is substantially equivalent to Florida's approved wrecker-operator courses.
- ➤ Review the rules promulgated by DACS to implement chapter 508, F.S., and advise the agency on wrecker industry standards, practices and other matters requiring technical expertise.

DACS's role

DACS has the responsibility to manage and enforce the wrecker company registration and wrecker operator certification programs. The agency has both general and specific rulemaking authority to implement the provisions of chapter 508, F.S. DACS will maintain records, issue the certification cards and registration approvals or denials, select the certification training organizations, notify DHSMV based on the Council's approval, and inspect the records of wrecker companies. It is required to keep and store all records of the Council and to provide administrative support and staff.

Registration Process and Requirements

The bill provides for an annual registration fee of \$495 per company. All registrants, equitable owners, partners, or those with executive management control must be fingerprinted and must bear the cost of fingerprinting. General employees are not required to be fingerprinted. Applicants must pay the Florida Department of Law Enforcement a state fingerprint processing fee, and an additional fee for federal processing will be charged. DACS will issue a certificate with a number to the registrant. The certificate must be displayed in a conspicuous place in the company's place of business, and any company advertisement must bear the registration number. For the purposes of the bill, the term "advertisement" means a printed or graphic statement made in a newspaper or other publication or contained in any notice, handbill, or sign, including signage on a vehicle, flyer, catalog, or letter.

In addition, registered wrecker companies are required to certify to DACS that they carry the additional commercial motor vehicle liability insurance as currently required under s. 627.7415, F.S.

Annual renewals are subject to a \$25 late fee. Unless local licensing requirements are met and maintained, and the company can present proof of the additional commercial vehicle liability insurance, a wrecker company may not renew its registration.

DACS may deny or refuse registration renewal if:

- the wrecker company does not meet or adhere to registration requirements;
- > the owners or executive managers have been convicted of a felony within the last 10 years:
- > the owners or executive managers have been convicted in the last 10 years of any crime involving repossession, repair, motor vehicle theft, car jacking, chop shops, parts and

- accessories records, airbags, overcharging for repairs or parts, or towing or storage requirements;
- > the company fails to pay fines or penalties imposed under the new law;
- > the company has an action pending in any jurisdiction for violation of the new law; or
- the company has a judgment against it for violation of the new law.

A wrecker company is required to maintain records of its wrecker services for at least 12 months at the principal place of business. It also must maintain records on each of its wrecker operators sufficient to demonstrate that the operator has successfully completed an approved wrecker operator continuing education course and is certified to perform wrecker services. These records must be maintained at the principal place of business for as long as the operator is employed by the wrecker company and for at least six months after. Organizations approved to conduct wrecker operator certification courses or continuing education courses are also required to maintain records for at least five years on persons who complete the courses. DACS is authorized to enter the place of business for the purpose of examining the records.

Training and Certification Process

In addition to wrecker company registration, the bill requires certification of wrecker operators. DACS must establish a certification program including certification courses, schools and exams, and provide for specialized certification for specialized wrecker services. DACS also must require the courses to issue appropriate certificates and cards acknowledging completion of certification requirements. DACS is authorized to adopt rules providing for issuance of certification to operators from different states who have met substantially similar certification requirements. Certification programs created by DACS, and those of other jurisdictions taken in lieu of Florida certification programs, must be approved by the Wrecker Operator Advisory Council.

Prohibited acts and penalties

Wrecker companies, wrecker operators, or other employees or agents of the company are prohibited from:

- > Charging rates in excess of those set by local ordinance:
- Violating the laws governing the FHP wrecker allocation system;
- > Violating the laws governing the local wrecker allocation system;
- > Violating the laws governing liens for towing or storing vehicles and vessels;
- Violating the laws governing towing, removing, or storing vehicles and vessels;
- > Refusing to allow a law enforcement officer to inspect a towing and storage facility:
- Allowing a non-certified person to perform wrecker services or specialized services for more than 6 months after first being employed by, or becoming an equitable owner of, the company:
- Allowing an operator to provide specialized services without the proper endorsement; or
- Performing an act prohibited by the new law, or failing to perform an act required by the new law.

HB 93 also creates a number of administrative and criminal penalties related to chapter 508, F.S., requirements. The criminal penalties are more fully described below. Among the administrative penalties, DACS may:

- > Issue a notice of noncompliance;
- > Impose an administrative fine of no more than \$5,000:
- Issue cease and desist orders:
- > Revoke, suspend or refuse registration;
- Impose a DACS' specified probationary period:
- Seek a civil remedy of up to \$5,000 per violation; or
- Seek restitution on behalf of an aggrieved party.

DACS must notify DHSMV when a registration issued under the provisions of the bill has been suspended or revoked by order of DACS. That notification must be sent within 10 days after issuance of the order.

Under the bill, operation of an unregistered wrecker company and performance of wrecker services without being employed by a registered wrecker company are third-degree felonies.

All fees, penalties, and other monies collected pursuant to this new law are deposited into DACS' General Inspection Trust Fund and may only be used to implement the new law.

Wrecker Allocation System

Present Situation

The Florida Highway Patrol (FHP) is authorized in s. 321.051, F.S., to operate a wrecker operator system using qualified, reputable wrecker operators for the removal and storage of wrecked or disabled vehicles from crash scenes, and for the removal and storage of abandoned vehicles. All wrecker operators are eligible for use in the system provided their equipment meets recognized safety qualifications and mechanical standards set by the FHP for the size of vehicle the equipment is designed to handle.

FHP can set maximum rates for towing and storage of vehicles removed at its request, if the rates have not already been set by a county or municipality. A wrecker operator may pursue an appeal by writ of certiorari from the circuit court if its participation in the system is denied, suspended, or revoked.

Wrecker operators are prohibited from monitoring police radios for communications between patrol field units and the dispatcher to determine the location of a wrecked or disabled vehicle for the purpose of driving by the scene to initiate contact with the owner of the wrecked or disabled vehicle. This illegal monitoring is punishable by a civil fine of up to \$500. If the operator initiates contact before arrival of the dispatched operator, solicits towing, and tows the vehicle, or if the disabled vehicle owner or operator initiates contact, but the wrecker operator fails to disclose that he or she was not dispatched and fails to disclose all rates in writing for towing and storage, the drive-by wrecker operator commits a second-degree misdemeanor. A wrecker operator who falsely identifies him or herself as part of the system commits a first-degree misdemeanor. The law does not prohibit any person from calling a wrecker operator directly for services, even if that operator is not authorized to participate in the system.

Local governments are also authorized to operate a similar wrecker operator dispatch system, pursuant to s. 323.002, F.S.

In addition, current law provides regulations governing the operation of storage facilities containing towed vehicles held at the request of investigating law enforcement agencies, and provides for liens against towed and stored vehicles when the owners fail to pay towing and storage costs.

Effect of Proposed Changes

The existing ss. 321.051 and 323.002, F.S., are rewritten in HB 93, but the primary changes are made to reflect the wrecker registration and certification requirements imposed in the new chapter 508, F.S.

The bill defines and differentiates between wrecker companies and wrecker operators to clarify the distinction between those who own towing companies and those who drive tow trucks. It also renames the "wrecker operator system" as the "wrecker allocation system."

The key change is that only registered wrecker companies and certified operators are able to participate in the wrecker allocation system. The law still allows the owner or operator of a disabled vehicle to hire an unauthorized wrecker; however, the law enforcement officer on the scene may, in the interest of public safety, dispatch an authorized wrecker operator if the officer believes it will arrive before the wrecker company requested by the motorist.

Liens assessed on towed and stored vehicles

Present Situation

Section 713.78, F.S., currently provides that when a wrecker or tow service properly tows a vehicle they have a lien against the vehicle for payment of reasonable towing and storage fees. The owner of the vehicle may not be charged storage fees if the vehicle has been stored for less than 6 hours. When a wrecker service tows and stores a motor vehicle the service must send notice to the registered owner and all lien holders by certified mail within 7 business days after the date of storage of the vehicle. The section further provides that a person regularly engaged in towing or storing vehicles is not liable for damages connected with the towing and storage of a vehicle if such towing and storage were done with reasonable care.

The law also limits the liability of a wrecker operator when towing or storing a vehicle. The section provides that a wrecker operator is not liable for the theft of a vehicle or personal property contained in a towed or stored vehicle, providing the wrecker uses reasonable care. The wrecker operator is not liable for damages when complying with the lawful directions of a law enforcement officer to remove a vehicle which is a hazard or obstructing the normal movement of traffic. The section provides a wrecker has used reasonable care if:

- > the wrecker operator surrounds the storage facility with a chain-link or solid fence at least 6 feet in height;
- > the storage facility is illuminated enough to reveal persons and vehicles at a distance of 150 feet; and
- > the wrecker operator employs a night watchman, security dog, or security cameras.

In addition, current law requires any law enforcement agency requesting that a motor vehicle be removed from an accident scene, street, or highway to conduct an inventory and prepare a written record of all personal property found in the vehicle before the vehicle is removed by a wrecker operator. The wrecker operator may not be held liable for the loss of personal property not identified on the inventory record prepared by the law enforcement agency.

Section 713.78 (13), F.S., provides that upon receipt by DHSMV of written notice from a wrecker operator claiming a lien for recovery, towing, or storage of an abandoned vehicle, vessel, or mobile home upon instructions from any law enforcement agency, for which a certificate of destruction has been issued, DHSMV must place the name of the registered owner of that vehicle, vessel, or mobile home on the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle. If the vehicle, vessel, or mobile home is owned jointly by more than one person, the name of each registered owner must be placed on the list.

The section further provides the amount of the wrecker operator's lien for which the DHSMV will prevent issuance of a license plate or revalidation sticker may not exceed the amount of the charges for recovery, towing, and storage of the vehicle, vessel, or mobile home for 7 days. These charges may not exceed the maximum rates imposed by the ordinances of the respective county or municipality.

The registered owner of a vehicle, vessel, or mobile home may dispute a wrecker operator's lien by notifying DHSMV of the dispute in writing, if at least one of the following applies:

- > The registered owner presents a notarized bill of sale proving the vehicle, vessel, or mobile home was sold in a private or casual sale before the vehicle, vessel, or mobile home was recovered, towed, or stored.
- > The registered owner presents proof that the Florida certificate of title of the vehicle, vessel, or mobile home was sold to a licensed dealer as defined in s. 319.001, F.S., before the vehicle, vessel, or mobile home was recovered, towed, or stored.

Effect of Proposed Changes

HB 93 amends s. 713.78, F.S., to provide that a registered owner may dispute a wrecker operator's lien if DHSMV's records were marked sold prior to the issuance of a certificate of destruction.

The section is further amended to provide that the lien dispute resolution process in current law does not apply to a leased vehicle registered in the name of the lessor. Additionally, the revisions provide that reasonable attorney fees may be awarded to the prevailing party in complaints concerning the wrongful taking of property. Further, the bill provides that employees or authorized agents of a wrecker company are not liable for civil damages when removing a vehicle or vehicle cargo that is an imminent public safety hazard from a public road if requested by a law enforcement officer, deputy sheriff, or firefighter.

Other issues in HB 93

- Wrecker companies must accept at least two of the following three forms of payment: cash, cashier's check, money order, traveler's check; a valid personal check showing the name and address of the vehicle or vessel owner or operator; or a valid credit card.
- > The bill requires that a wrecker license plate must be placed on the front of a wrecker.
- A wrecker may not be registered and licensed as such with DHSMV unless the owner of the vehicle is a wrecker company registered with DACS pursuant to the new chapter 508, F.S. This provision does not apply to wreckers that are registered under the International Registration Plan.
- Local governments may impose regulations on wrecker operators and wrecker companies that are more restrictive than this new law, and may still levy business taxes. DACS may enter into a cooperative agreement with any county or municipality that provides for the referral, investigation, and prosecution of consumer complaints alleging violations of the provisions of this bill. DACS may also delegate enforcement to any county or municipality entering into a cooperative agreement.
- The bill provides immunity from liability for wrecker companies, wrecker operators, employees and agents of wrecker companies, law enforcement officers and other emergency response personnel from property damages or claims of damage for removal of vehicles or vehicle cargo from blocking the roadway when there is an imminent public safety hazard.

The bill harmonizes the various definitions of "wrecker" and "wrecker operator" throughout Florida Statutes.

Infractions and Criminal Offenses Created By This Bill

This bill creates the following offenses:

Infraction¹

Listening to a police radio with the intent to dispatch a wrecker outside of a wrecker allocation system (a rotation list). See new ss. 321.051(3)(a) and 323.002(2)(b), F.S.

Second Degree Misdemeanor²

If not dispatched pursuant to the rotation list, driving by a wrecked or disabled vehicle and initiating contact with the owner with the intent to solicit towing business. See new ss. 321.051(3)(b) and 323.002(2)(d), F.S.

STORAGE NAME:

h0093a.AG.doc 2/19/2007

¹ An infraction is punishable by a fine of no more than \$500. See s. 775.083. F.S.

² A second degree misdemeanor is punishable by confinement in the county jail for up to 60 days and/or a fine of up to \$500. See ss. 775.082 and 775.083, F.S.

If not dispatched pursuant to the rotation list, failing to disclose to the owner of the vehicle that the operator was not dispatched according to the list, or failing to disclose the price in writing prior to providing the towing service. See new ss. 321.051(3)(c) and 323.002(2)(d), F.S.

First Degree Misdemeanor³

If not dispatched pursuant to the rotation list, falsely claiming to have been dispatched pursuant to the list. See new ss. 321.051(3)(d) and 323.002(2)(e), F.S.

Third Degree Felony (unranked in Criminal Punishment Code)⁴

Operating a wrecker company without having registered with DACS. See new s. 508.15(1), F.S.

Performing wrecker services without being an employee or owner of a registered wrecker company. See new s. 508.115(2), F.S.

Towing a vehicle or vessel to a storage facility more than 10 miles from point of towing (15 miles in a county of less than 500,000, and increased to 20 and 30 miles respectively if no wrecker company is located within the smaller radius). See new s. 715.07(6)(b), F.S.

Failure of a wrecker company to be continuously open between 8:00 a.m. and 6:00 p.m. on a regular business day. See new s. 715.07(6)(b), F.S.

Failure of a wrecker company to release a towed vehicle or vessel from storage within 1 hour of the owner's request. See new s. 715.07(6)(b), F.S.

Failure to release a vehicle or vessel about to be towed when the owner shows up, offers to pay half the standard towing fee, and agrees to immediately move the vehicle or vessel. See new s. 715.07(6)(b), F.S.

A wrecker company or operator offering a property owner a rebate or other consideration for the privilege of towing from the property; or a property owner soliciting a rebate or other consideration from a wrecker operator or operator for the privilege of towing from the property. See new s. 715.07(6)(b), F.S.

Refusal of a wrecker operator to allow the owner of towed vehicle or vessel to inspect the vehicle or vessel prior to accepting its return. A wrecker operator conditioning return of a vehicle or vessel on the owner of a vehicle or vessel signing a liability waiver. Failure of a wrecker operator to give the owner of a vehicle or vessel a signed receipt showing the name of the company. See new s. 715.07(6)(b), F.S.

Florida's Sunrise Act

Section 11.62, F.S., provides guiding principles for the establishment of new regulatory programs for professions and occupations. Subsection (3) provides that in determining whether to regulate a profession or occupation, the Legislature shall consider certain factors, including: whether the unregulated practice of the profession or occupation will substantially harm or endanger the public health, safety, or welfare; whether the practice of the profession or occupation requires specialized skill or training; whether the regulation will have an unreasonable effect on job creation or job retention in the state; and whether the overall cost effectiveness and economic impact of the proposed regulation, including the indirect costs to consumers, will be favorable.

STORAGE NAME:

2/19/2007

³ A first degree misdemeanor is punishable by confinement in the county jail for up to 1 year and/or a fine of up to \$1000. See ss. 775.082 and 775.083, F.S.

A third degree felony is punishable by confinement in state prison for up to 5 years and/or a fine of up to \$5,000. An unranked third degree felony is a Level 1 offense in the Criminal Punishment Code. The Criminal Punishment Code sets minimum sentences for felony offenses based on a point system. Unless the offender has a prior criminal record, committing one Level 1 offense of the type created by this bill will yield a minimum of "any nonstate prison sanction", meaning that there is no minimum term of incarceration. See ss. 775.082 and 775.083, F.S. h0093a.AG.doc

Subsection (4) of s. 11.62, F.S., provides that the proponents of legislation that provides for the regulation of a profession or occupation not already subject to state regulation shall provide, *upon request*, certain information in writing to the state agency that is proposed to have jurisdiction over the regulation and to the legislative committees to which the legislation is referred. Similarly, subsection (5) provides that the agency shall provide the Legislature with information concerning the effect of proposed legislation that provides for new regulation of a profession or occupation, including the resources necessary to implement and enforce the proposed regulation.

C. SECTION DIRECTORY:

Section 1: Creates ch. 508, F.S., related to Wrecker Services. Creates ss. 508.101, 508.102, 508.103, 508.105, 508.106, 508.1061, 508.107, 508.108, 508.109, 508.111, 508.112, 508.113, 508.114, 508.116, 508.117, 508.118, 508.119, and 508.120, F.S.; provides for definitions; creates a wrecker operator advisory council assigned to the state Department of Agriculture and Consumer Services (DACS); provides DACS with rule-making authority; specifies registration requirements, renewal of registrations, denial of registrations, forms of payment wrecker companies must accept, operator certifications, certification cards, process, and continuing education; provides for DACS's inspection of employment records; specifies prohibited acts, administrative penalties, criminal penalties, fees, disposition of payments, recovery agent exemptions, preservation of ordinances, and records maintenance requirements of wrecker companies.

- Section 2: Creates s. 508.104, F.S., requiring registration for wrecker companies.
- Section 3: Creates s. 508.110, F.S., requiring wrecker operator certification.
- Section 4: Creates s. 508.115, F.S., establishing criminal penalties.
- <u>Section 5:</u> Effective January 1, 2008, amends s. 120.80, F.S., to reflect changes in definitions created elsewhere in the bill.
- <u>Section 6:</u> Creates s. 205.1977, F.S., prohibiting counties and municipalities from issuing local business tax receipts to unregistered wrecker companies.
- Section 7: Amends s. 316.530, F.S., to delete the term "tow truck."
- Section 8: Amends s. 320.01, F.S., to amend the definition of "wrecker."
- <u>Section 9:</u> Effective January 1, 2008, amends s. 320.03, F.S., to replace "wrecker operator" with "wrecker company."
- Section 10: Amends s. 320.0706, F.S., requiring license plates to be displayed on the front end of wreckers.
- <u>Section 11:</u> Amends s. 320.0821, F.S., providing that a wrecker, regardless of its weight, shall display only one license plate and that it must be displayed on the front of the wrecker.
- <u>Section 12:</u> Effective January 1, 2008, amends s. 320.0821, F.S., prohibiting DHSMV from renewing a license plate for a wrecker unless the company owning the wrecker is registered with the state, pursuant to chapter 508, F.S.
- Section 13: Amends s. 320.13, F.S., to delete the term "tow truck" and add a cross-reference.
- Section 14: Reenacts s. 316.550, F.S., to incorporate the amendments made to s. 320.01, F.S.
- Section 15: Reenacts s. 320.08, F.S., to incorporate amendments made to s. 320.01, F.S.

<u>Section 16:</u> Effective January 1, 2008, amends s. 321.051, F.S., to rename the wrecker operator system as the wrecker allocation system and add definitions. Requires that only wrecker companies registered under chapter 508, F.S., may be part of the allocation system; specifies under what circumstances law enforcement officers may dispatch wrecker companies out of rotation or override the selection of a wrecker company by the owner/operator of the disabled vehicle needing a tow.

<u>Section 17:</u> Effective January 1, 2008, amends s. 323.001, F.S., to reflect terminology and registration changes implemented elsewhere in the bill.

<u>Section 18:</u> Effective January 1, 2008, amends s. 323.002, F.S., to rename the county and municipal wrecker operator system as "the county and municipal wrecker allocation system" and to reflect terminology and registration changes implemented elsewhere in the bill; specifies that only wrecker companies registered pursuant to chapter 508, F.S., may be included in the allocation system.

<u>Section 19:</u> Effective January 1, 2008, amends s. 713.78, F.S., to reflect the changes in terminology and definitions created pursuant to the new chapter 508, F.S.; requires an award of damages, costs, and reasonable attorney's fees for the prevailing party in a lien case; authorizes law enforcement officers, firefighters, emergency medical services providers, and authorized or unauthorized wrecker companies to remove vehicles and cargo from a public road without liability, and without the consent of the owner or operator, if the vehicle or cargo poses an imminent public safety hazard; provides for dispute of a wrecker operator's lien if DHSMV records indicate that the vehicle or vessel was sold before issuance of a certificate of destruction.

<u>Section 20:</u> Provides that amendments to s. 713.78, F.S., made by this act do not affect the validity of liens established under s. 713.78, F.S., before January 1, 2008.

<u>Section 21:</u> Effective January 1, 2008, amends s. 715.07, F.S., related to towing vehicles from real property. Clarifies that this section will address towing vehicles and vessels parked on real property without permission; updates to include new wrecker-related terminology and registration requirements; prohibits property owners from soliciting rebates from a wrecker company or operator from using his or her services; corrects cross-references.

<u>Section 22:</u> Effective January 1, 2008, repeals subsection (15) of s. 1.01, F.S., the definition of "wrecker operator."

<u>Section 23:</u> Provides for an appropriation of \$693,000 from the General Inspection Trust Fund to DACS and 9 additional FTE positions for the agency to implement the provisions of this act.

Section 24: Provides that the act shall take effect July 1, 2007, except where otherwise specified.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

DACS

FY 07-08 FY 08-09 FY 09-10
Recurring GITF 693,000 693,000 693,000

Registration fee revenues are to be deposited in the General Inspection Trust Fund.

STORAGE NAME: DATE:

Florida Department of Law Enforcement (FDLE)

FY 07-08 FY 08-09 FY 09-10 Recurring
New applicant background checks estimated at 280 6,440 6,440 (20% turnover – 280 x \$23)

Nonrecurring

Anticipated first year 32,200 (1,400 background checks @ \$23)

Revenues are to be deposited in the Operating Trust Fund.

2. Expenditures:

DACS

	FY 07-08	FY 08-09	FY 09-10
Recurring GITF Positions (10) Expenses AGMIC Non-operating costs (including Gen. Rev. Svc.	478,677 67,462	488,251 68,962 6,200	498,016 68,962 6,200
Chg.)	<u>100,451</u>	<u>100,451</u>	<u>100,451</u>
Recurring	646,590	663,864	673,629
Nonrecurring GITF Op. Capital Outlay Expenses Total Non- Recurring	13,000 32,974		
Costs - GITF	<u>45,974</u>		
Grand Total of Costs (GITF)	<u>692,564</u>	<u>663,864</u>	<u>673,629</u>

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

Indeterminate. It is unknown at this time how much revenue local governments derive from occupational license fees from wrecker companies. If some wrecker companies decide not to register with the state, or delay registration for a year or two, then they would not be able to obtain an occupational license from their city or county of operation.

2. Expenditures:

Indeterminate. Some local governments may enter into cooperative agreements with DACS to help enforce the wrecker regulations, but the cost of such responsibilities is unknown at this time.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Wrecker companies will be required to pay an annual registration fee of \$495 and comply with the new certification requirements. It is unknown at this time how much the certification and continuing education requirements will cost industry members. According to one industry representative, voluntary wrecker education courses currently cost from \$75 to \$130. The wrecker industry also will incur the costs of fingerprinting and background checks to meet the new registration requirements. According to FDLE, each request is \$47, \$23 of which goes into the FDLE Operating Trust Fund. The remaining \$24 from each request is forwarded to the Federal Bureau of Investigation.

The general public also is likely to be financially impacted because some wrecker companies may increase towing fees and other charges to cover the new costs of regulation. In any event, the financial cost to consumers is indeterminate at this time, as are the benefits of increased safety and the improved sense of trust and security consumers may experience from having access to better educated and better regulated wrecker operators.

HB 93 also may promote an increase in the number of companies offering wrecker education courses with competitive tuition prices, since certification and continuing education will be a requirement for all tow truck operators working for registered wrecker companies.

D. FISCAL COMMENTS:

HB 93 authorizes nine new positions in DACS, and appropriates \$693,000 from the General Inspection Trust Fund. It should be noted that DACS states ten positions are necessary to implement the wrecker regulation program at this same cost. Their analysis, however, illustrates that the \$495 registration fee will cover all FY 2007-08 expenditures by DACS, and these revenues should exceed projected expenditures in future years. If fewer than the estimated 1,400 Florida wrecker companies decide to register with DACS, expenditures would exceed revenues and this program would be operating on a deficit.

Additionally, HB 93 creates a number of misdemeanor and felony offenses. Felony offenses could require prison time so it is recommended that the Criminal Justice Estimating Conference review the bill for any potential prison bed impacts. However, if the Legislature fails to rank a felony offense on the offense severity ranking chart (which is the case here), the offense typically defaults to a level 1 which is normally presumed to carry a minimal impact on the prisons.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The mandates provision is not applicable to HB 93 because the bill does not require counties or municipalities to expend local funds or to raise local funds, nor does it reduce their state revenue-sharing.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

In proposed s. 108.103, F.S., DACS is granted rulemaking authority to administer the chapter, including prescribing specific standards to further define each of the described specialized wrecker services; governing the issuance of certification cards to wrecker operators who meet specified requirements; and setting and adopting a fee schedule.

Included in the rewrite of s. 321.051, F.S., the DHSMV is directed to adopt rules prescribing procedures for setting rates for towing and storage of vehicles removed at the request of the FHP.

C. DRAFTING ISSUES OR OTHER COMMENTS:

2005 Legislation:

A nearly identical bill (CS/SB 276) passed the 2005 Legislature. The legislation; however, was vetoed by Governor Bush. The veto message stated, in part:

- "...The bill places excessive regulatory and cost burdens on the entire wrecker industry, a burden that will be particularly difficult for smaller wrecker companies to bear....The Department of Agriculture and Consumer Services will be required to provide regulation and enforcement of over 1,500 wrecker companies across the state. Although the bill authorizes 10 FTE positions and appropriates \$683,000....it is not certain that those resources will sufficiently equip the department to carry out its new responsibilities.
-the Sunrise Act(,) establishes criteria that must be met before initiating regulation of an industry group in Florida. Among them is the requirement to show that, left unregulated, current industry activities will endanger or substantially harm the public safety or welfare. While proponents of the bill have shown through newspaper articles and videos that problems do exist as the result of abuses by unscrupulous "gypsy" towers, there is insufficient evidence to meet the threshold of *substantial harm* as required by the Sunrise Act."⁵

FDLE Analysis:

In its analysis of the bill, FDLE recommends adding the following language regarding criminal history record checks: The Department of Agriculture and Consumer Services shall collect from each applicant the fingerprint processing fee of \$23 for state processing and an additional fee for national processing. The department shall screen background results to determine if applicant meets the requirements for issuance of a registration certificate.

D. STATEMENT OF THE SPONSOR

No statement submitted.

IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

N/A

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No.

Bill	No.	ΗВ	93

COUNCIL/COMMITTEE	ACTION	
ADOPTED	(Y/N)	
ADOPTED AS AMENDED	(Y/N)	
ADOPTED W/O OBJECTION	(Y/N)	
FAILED TO ADOPT	(Y/N)	
WITHDRAWN	(Y/N)	
OTHER		•

Council/Committee hearing bill: Agribusiness Representative Robaina offered the following:

Amendment (with directory and title amendments)

Remove line(s) 321-829 and insert:

508.102 Wrecker Operator Advisory Council.--

- (1) The Wrecker Operator Advisory Council is created within the department. The council shall advise and assist the department in administering this chapter.
- (2)(a) The council shall be composed of seven members appointed by the Commissioner of Agriculture.
- (b) Three members of the council must each be an ultimate equitable owner of a wrecker company who has been an ultimate equitable owner of that company for at least 5 years before his or her appointment; one member must be a wrecker operator who is not an ultimate equitable owner of a wrecker company and who has been a wrecker operator for at least 5 years before his or her appointment; and two members must be laypersons. Each member must be a resident of this state. This paragraph expires July 1, 2013.
- (c) Effective July 1, 2013, four members, two of whom operate three trucks or less, of the council must each be an

30 31

32 33

34 35

36

37 38

39

40 41

42

43 44

45 46

47 48

49 50

51

52

ultimate equitable owner of a wrecker company registered under this chapter who has been an ultimate equitable owner of that company registered for at least 5 years before his or her appointment; one member must be a wrecker operator certified under this chapter who is not an ultimate equitable owner of a wrecker company and who has been a certified wrecker operator for at least 5 years before his or her appointment; and two members must be laypersons. Each member must be a resident of this state.

- (3) The term of each member of the council is 4 years, except, to establish staggered terms, two members who are owners of wrecker companies and one layperson shall be appointed initially for a 2-year term. Members may be reappointed for additional terms not to exceed 8 years of consecutive service. A vacancy shall be filled for the remainder of the unexpired term in the same manner as the original appointment.
- (4) (a) From among its members, the council shall annually elect a chair, who shall preside over the meetings of the council, and a vice chair.
- (b) In conducting its meetings, the council shall use accepted rules of procedure. The department shall keep a complete record of each meeting showing the names of members present and the actions taken. These records and other documents regarding matters within the jurisdiction of the council must be kept on file with the department.
- The members of the council shall serve without compensation but are entitled to reimbursement of travel and per diem expenses under s. 112.061.
- (6) The department shall provide administrative and staff support services relating to the functions of the council.

department to administer this chapter and shall advise the

department on matters relating to industry standards and

wrecker industry.

508.103 Rulemaking authority.--The department may adopt rules under ss. 120.536(1) and 120.54 to administer this chapter.

(7) The council shall review the rules adopted by the

practices and other issues that require technical expertise and

consultation or that promote better consumer protection in the

508.105 Registration requirements; renewal of registrations.--

- (1) Each wrecker company engaged or attempting to engage for hire in the business of towing, carrying, or transporting vehicles or vessels by wrecker upon the streets and highways of this state must annually register with the department on forms prescribed by the department. The application for registration must include at least the following information:
- (a) The name and federal employer identification number of the wrecker company.
- (b) The mailing address, physical address, and telephone number of the wrecker company's primary place of business.
- (c) The fictitious name under which the wrecker company transacts business in this state.
- (d) The full name, residence address, business address, and telephone number of the applicant. If the applicant is other than a natural person, the application must also contain the full name, residence address, business address, telephone number, and federal employer identification number, if applicable, of each ultimate equitable owner of the business entity and each officer, director, partner, manager, member, or managing member of the entity.

- 84
- 85 86
- 87
- 88
- 89
- 90 91
- 92
- 93
- 94
- 95
- 96
- 97
- 98
- 99
- 100
- 101
- 102
- 103
- 104
- 105
- 106 107
- 108
- 109
- 110
- 111112
- 113
- 114
 - h93-01.doc

- (e) If the applicant is other than a natural person, the full name of the business entity's registered agent and the address of the registered office for service of process.

 (f) The physical address and telephone number of each
- (f) The physical address and telephone number of each business location and each storage facility where the wrecker company stores towed vehicles or vessels.
- (2) Each initial and renewal application for registration must be accompanied by the registration fee prescribed in s. 508.116.
- (3) Each initial application for registration must be accompanied by a complete set of the applicant's fingerprints taken by a law enforcement agency. If the applicant is other than a natural person, a complete set of fingerprints must be filed for each ultimate equitable owner of the business entity and each officer, director, partner, manager, member, or managing member of the entity. The department shall submit the fingerprints to the Department of Law Enforcement for state processing, and the Department of Law Enforcement shall forward the fingerprints to the Federal Bureau of Investigation for national processing. The applicant must also pay the Department of Law Enforcement a fingerprint processing fee of \$23 for state processing, and the amount of the fee charged by the Federal Bureau of Investigation for federal processing, for each applicant's name submitted. Registration renewal applications need not be accompanied by a set of fingerprints for an individual who previously submitted a set of fingerprints to the department as part of a prior year's registration application.
- (4) The department shall review each application in accordance with s. 120.60 and shall issue a registration certificate, in the form and size prescribed by the department, to each wrecker company whose application is approved. The

- certificate must show at least the name and address of the
 wrecker company and the registration number. The registration
 certificate must be prominently displayed in the wrecker
 company's primary place of business.
 - (5) Each advertisement of a wrecker company must include the phrase "Fla. Wrecker Co. Reg. No. ." For the purpose of this subsection, the term "advertisement" means a printed or graphic statement made in a newspaper or other publication or contained in any notice, handbill, or sign, including signage on a vehicle, flyer, catalog, or letter.
 - (6) A registration is invalid for a wrecker company transacting business at a place other than the location specified in the registration application unless the department is first notified in writing before the change of location. A registration issued under this chapter is not transferable or assignable, and a wrecker company may not conduct business under a name other than the name registered. A wrecker company desiring to change its registered name, location, or registered agent for service of process at a time other than upon renewal of registration must notify the department of the change.
 - (7) (a) Each registration must be renewed annually on or before the expiration date of the current registration. A late fee of \$25 must be paid, in addition to the registration fee or any other penalty, for a registration renewal application that is received by the department after the expiration date of the current registration. The department may not issue a registration until all fees are paid.
 - (b) A wrecker company whose primary place of business is located within a county or municipality that requires, by local ordinance, a local business tax receipt under chapter 205 may not renew a registration under this chapter unless the wrecker

company obtains the business tax receipt from the county or municipality.

- (8) Each wrecker company must provide the department with a certificate of insurance for the insurance coverage required under s. 627.7415 before the department may issue the certificate for an initial or renewal registration. The department must be named as a certificateholder on the insurance certificate and must be notified at least 30 days before any change in insurance coverage.
- (9) The department shall notify the Department of Highway Safety and Motor Vehicles when a registration issued under this chapter has been suspended or revoked by order of the department. Notification must be sent within 10 days after the department issues the suspension or revocation order.
- 508.106 Denial of registration. -- The department may deny, revoke, or refuse to renew the registration of a wrecker company based upon a determination that the applicant or, if the applicant is other than a natural person, the wrecker company or any of its ultimate equitable owners, officers, directors, partners, managers, members, or managing members has:
- (1) Not met the requirements for registration under this chapter;
- (2) Been convicted or found guilty of, regardless of adjudication, or pled guilty or nolo contendere to, a felony within the last 10 years;
- (3) Been convicted or found guilty of, regardless of adjudication, or pled guilty or nolo contendere to, a crime within the last 10 years involving repossession of a motor vehicle under chapter 493, repair of a motor vehicle under ss. 559.901-559.9221, theft of a motor vehicle under s. 812.014, carjacking under s. 812.133, operation of a chop shop under s.

- 812.16, failure to maintain records of motor vehicle parts and
 accessories under s. 860.14, violations relating to airbags
 under s. 860.145 or use of fake airbags under s. 860.146,
 overcharging for repairs and parts under s. 860.15, or a
 violation of towing or storage requirements for a motor vehicle
 under this chapter, s. 321.051, chapter 323, s. 713.78, or s.
 715.07;
 - (4) Not satisfied a civil fine or penalty arising out of an administrative or enforcement action brought by the department, another governmental agency, or a private person based upon conduct involving a violation of this chapter;
 - (5) Pending against him or her a criminal, administrative, or enforcement proceeding in any jurisdiction based upon conduct involving a violation of this chapter; or
 - (6) Had a judgment entered against him or her in an action brought by the department under this chapter.
 - 508.1061 Acceptable forms of payment. -- A wrecker company shall accept a minimum of two of the three following forms of payment:
 - (1) Cash, cashier's check, money order, or traveler's check.
 - (2) Valid personal check, showing upon its face the name and address of the vehicle or vessel owner or authorized representative.
 - (3) Valid credit card, including, but not limited to, Visa or MasterCard.
 - 508.107 Wrecker operator certification program.--
 - (1) The department, in consultation with the council, shall establish a wrecker operator certification program by December 31, 2007. Under this program, the council shall approve certification courses for wrecker operators conducted by

208 approved organizations. The council shall prescribe the minimum 209 curricula for these courses, including instruction for operators of light duty, medium duty, and rollback trucks, which must be 210 at least a 16 hour course for light duty, medium duty, and 211 212 rollback wreckers. Included in the course must be instruction 213 in: towing and winching a passenger vehicle and uprighting an 214 overturned passenger vehicle, including the proper use of 215 chains, wire rope, and straps; towing and winching a medium-216 sized commercial vehicle and uprighting an overturned medium-217 sized commercial vehicle; and proper loading, securing, transporting, and unloading of a vehicle on a flatbed-rollback 218 wrecker. Such instruction must be equally apportioned between 219 220 theoretical instruction and practical training. This class shall 221 be 16 hours and should be taken within the first six months of employment. The council must approve each organization and its 222 223 certification course before the course is accepted for 224 certification of wrecker operators under this chapter.

- (2) Each approved wrecker operator certification course must include a certification examination demonstrating a wrecker operator's knowledge, skills, and abilities in performing wrecker services and proficiency in the subject matter of the certification course. The council must approve each certification examination before the examination is accepted for certification of wrecker operators under this chapter.
- (3) Each organization conducting an approved wrecker operator certification course must issue on forms prescribed by the department a certificate to each wrecker operator who completes the approved certification course and passes the approved certification examination.
 - 508.108 Specialized wrecker services.--

225

226

227

228

229230

231

232

233

234

235

236

- 238 (1) In addition to the minimum curricula for certification
 239 of wrecker operators, approved certification courses may offer
 240 optional instruction, training, and examination of wrecker
 241 operators for each of the following specialized wrecker
 242 services:
 - (a) Heavy and ultra-heavy duty.--Towing and winching a standard large-sized commercial vehicle and uprighting an overturned standard large-sized commercial vehicle; towing and winching a specialty large-sized commercial vehicle or another complex vehicle and uprighting an overturned specialty large-sized commercial vehicle or another complex vehicle. This class shall be 16 hours and should be taken within the first year of employment.
 - (b) Hazardous materials. -- Awareness of hazardous materials.

 Instruction and training for this wrecker service must comprise at least 8 hours in order to be approved.
 - (c) Air cushions. -- Proper use of air cushions in the recovery of a heavy-duty vehicle.
 - (2) The department shall adopt rules prescribing specific standards to further define each of the specialized wrecker services described in subsection (1). The council must approve the instruction, training, and examination for a specialized wrecker service before the specialized wrecker service is accepted for endorsement of a wrecker operator's certification under this chapter.
 - (3) Each organization conducting an approved wrecker operator certification course must issue on forms prescribed by the department a certificate to each wrecker operator who completes the approved instruction and training for a specialized wrecker service and passes the approved endorsement examination for that specialized wrecker service.

508.109 Certification cards.--

270

271 272

273

274 275

276

277

278

279

280

281

282

283

284

285

286 287

288

289 290

291 292

293 294

295 296

297

298

299

(1) Each organization conducting an approved wrecker operator certification course must issue a certification card to each wrecker operator who completes the approved certification course and passes the approved certification examination. The department must approve the form of the certification cards issued by each organization. Each certification card must include the wrecker operator's name, a color photograph or digital image of the wrecker operator, and the expiration date of the certification card.

- (2) Each certification card must also include the wrecker operator's applicable endorsements for those specialized wrecker services for which the wrecker operator completed the approved instruction and training and passed the approved endorsement examination.
- (3) (a) The department may adopt rules governing the issuance of a certification card to a wrecker operator who:
- 1. Completes a certification course and passes a certification examination in another state, which course and examination are substantially equivalent to the approved certification courses and approved certification examinations in this state.
- 2. Completed a certification course and passed a certification examination in this state between January 1, 2003, and December 31, 2007, which course and examination are substantially equivalent to the approved certification courses and the approved certification examinations. This subparagraph expires July 1, 2008.
- 3. Completed instruction and training for a specialized wrecker service and passed an endorsement examination for that specialized wrecker service between January 1, 2003, and

- December 31, 2007, which instruction, training, and examination are substantially equivalent to the approved instruction and training and the approved endorsement examinations. This subparagraph expires July 1, 2008.
- (b) For the purposes of this subsection, the council shall approve each certification examination in another state, and shall approve the instruction, training, and examination for each specialized wrecker service in another state, that the council determines are substantially equivalent to the approved certification courses and approved certification examinations in this state or to the approved instruction, training, and endorsement examinations for a specialized wrecker service in this state.
- (4) Each certification card expires 5 years after the date of issuance.
- (5) Certification cards shall be issued by the organizations conducting approved wrecker operator certification courses. The department is not responsible for issuing certification cards or for the costs associated with the issuance of certification cards.
- 508.111 Renewal of certification; continuing education requirements.--
- (1) The department, in consultation with the council, shall establish a continuing education program for the recertification of wrecker operators by December 31, 2008. In order to renew a wrecker operator's certification card, an operator must complete 4 hours of continuing education every 5 years. The council must prescribe the minimum curricula and proper examination for each continuing education course, each of which must be at least 4 hours in length. The council shall approve each organization, and the continuing education course

- it proposes to offer, before the course is approved for
 recertifying wrecker operators. Coursework may be completed in a
 classroom setting or, if available, online.
 - (2) Each organization conducting an approved wrecker operator continuing education course must issue, on forms prescribed by the department, a certificate to each wrecker operator who completes the approved course and passes an approved recertification examination.
 - 508.112 Prohibited acts.--It is a violation of this chapter for a person to:
 - (1) Charge rates that exceed the maximum rates imposed by the ordinances of the respective county or municipality under ss. 125.0103(1)(c) and 166.043(1)(c).
 - (2) Violate s. 321.051, relating to the Florida Highway Patrol wrecker allocation system.
 - (3) Violate s. 323.002, relating to county and municipal wrecker allocation systems.
 - (4) Violate s. 713.78, relating to liens for recovering, towing, or storing vehicles and vessels.
 - (5) Violate s. 715.07, relating to towing or removing vehicles and vessels parked on real property without permission.
 - (6) Refuse to allow a law enforcement officer to inspect a towing and storage facility as required in s. 812.055.
 - (7) Allow a person who is not certified as a wrecker operator under this chapter to perform wrecker services or specialized wrecker services for the wrecker company for more than 6 months after first being employed by, or becoming an ultimate equitable owner of, the wrecker company.
 - (8) Allow a wrecker operator certified under this chapter to perform a specialized wrecker service for the wrecker company

- Amendment No. 361 if the wrecker operator's certification does not include an 362 endorsement for that specialized wrecker service. 363 Perform an act otherwise prohibited by this chapter or 364 fail to perform an act otherwise required by this chapter. 365 508.113 Administrative penalties; inspection of records.--366 The department may take one or more of the following 367 actions if the department finds that a person has violated this 368 chapter or the rules or orders issued under this chapter: 369 (a) Issue a notice of noncompliance under s. 120.695. 370 (b) Impose an administrative fine not to exceed \$5,000 for 371 each act or omission. 372 (c) Direct the person to cease and desist specified 373 activities. 374 Refuse to register the wrecker company or suspend or 375 revoke the wrecker company's registration. 376 (e) Place the wrecker company on probation for a period of 377 time, subject to the conditions specified by the department. 378 (2) Chapter 120 shall govern an administrative proceeding 379 resulting from an order imposing a penalty specified in 380 subsection (1). 381 508.114 Civil penalties. -- The department may bring a civil 382 action in a court of competent jurisdiction to recover any penalties or damages allowed in this chapter and for injunctive 383 relief to enforce compliance with this chapter. The department 384 385 may seek a civil penalty of up to \$5,000 for each violation of 386 this chapter and may seek restitution for and on behalf of any 387 owner of a vehicle or vessel who is aggrieved or injured by a
 - 508.116 Fees.--The department shall adopt by rule a fee schedule not to exceed the following amounts:
 - (1) Wrecker company registration fee: \$495.

violation of this chapter.

388

389

390

392 (2) Wrecker company registration renewal fee: \$495.

393 The department shall collect and maintain data relating to the registration fees and shall review the fee amounts after the

first 2 years of the registration program's existence.

508.117 General Inspection Trust Fund; payments.--All fees, penalties, or other funds collected by the department under this chapter must be deposited in the General Inspection Trust Fund and may only be used for the purpose of administering this chapter.

municipality may enact ordinances governing the business of transporting vehicles or vessels by wrecker that are more restrictive than this chapter. This section does not limit the authority of a political subdivision to impose regulatory fees or charges or to levy local business taxes under chapter 205. The department may enter into a cooperative agreement with any county or municipality that provides for the referral, investigation, and prosecution of consumer complaints alleging violations of this chapter. The department is authorized to delegate enforcement of this chapter to any county or municipality entering into a cooperative agreement.

508.119 Records.--

- (1) Each wrecker company shall maintain records of its wrecker services for at least 12 months. These records shall be maintained at the wrecker company's principal place of business.
- (2) Each wrecker company shall maintain records on each of its wrecker operators sufficient to demonstrate that the operator has successfully completed an approved wrecker operator certification course or an approved wrecker operator continuing education course and is certified to perform wrecker services. These records shall be maintained at the wrecker company's

- principal place of business for as long as the operator is employed by the wrecker company and for at least 6 months thereafter.
 - operator certification course or approved to offer a wrecker operator continuing education course shall maintain records on each person who successfully completes one of the courses. The records shall be maintained at the organization's principal place of business for at least 5 years. The department may, at any time during normal business hours, enter the organization's principal place of business to examine the records.
 - Section 2. Effective January 1, 2008, section 508.104, Florida Statutes, is created to read:
 - 508.104 Wrecker companies; registration required. --
 - (1) A person may not own, operate, solicit business for, advertise services for, or otherwise engage for hire in the business of a wrecker company in this state unless that person is registered with the department under this chapter.
- (2) A person applying for or renewing a local business tax receipt to engage for hire in the business of a wrecker company must exhibit a current registration certificate from the department before the local business tax receipt may be issued or reissued under chapter 205.
- (3) This section does not apply to any franchised motor vehicle dealer licensed pursuant to s. 320.27 when wrecker services are incidental to the operation of the franchise.
- Section 3. Effective January 1, 2008, section 508.110, Florida Statutes, is created to read:
- 508.110 Wrecker operators; certification required; inspection of employment records.--

- (1) A person may not perform wrecker services in this state unless he or she is an employee or ultimate equitable owner of a wrecker company that is registered with the department under this chapter and those wrecker services are performed on behalf of the wrecker company.
- (2) (a) A person may not perform wrecker services or specialized wrecker services for a wrecker company for more than 6 months after first being employed by, or becoming an ultimate equitable owner of, the wrecker company without being certified as a wrecker operator under this chapter.
- (b) A wrecker operator certified under this chapter may not perform a specialized wrecker service for a wrecker company unless the wrecker operator's certification includes an endorsement for that specialized wrecker service.
- (4) The department may, at any time during business hours, enter any business location of a wrecker company and examine the company's books or records. If the department reasonably believes a violation of this chapter has occurred or is occurring, the department may subpoena any necessary books or records.

472

453

454

455

456

457

458

459

460

461

462

463

464

465

466

467

468

469

470

471

474

476

477

475 ====== D I R E C T O R Y A M E N D M E N T ======== Remove line(s) 263 and insert:

508.116, 508.117, 508.118, and 508.119, is created to

478

481

482

483

479 ======= T I T L E A M E N D M E N T =========

480 Remove line(s) 83-107 and insert:

> other funds; creating s. 508.118, F.S.; authorizing counties and municipalities to enact ordinances governing wrecker operators; providing for the department to enter into a cooperative

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No.

agreement with a county or municipality for the referral,
investigation, and prosecution of consumer complaints or
enforcement of specified wrecker services provisions; creating
s. 508.119, F.S.; requiring that a wrecker company maintain
records of its services and operators; requiring organizations
that conduct operator certification or continuing education
courses to maintain records on each person who successfully
completes one of the courses; authorizing inspection of records
by the department; creating s. 508.104, F.S.; prohibiting
persons from owning, operating, or being issued a local business
tax receipt on behalf of a wrecker company without first
registering with the department; requiring registration prior to
issuance or renewal of local business tax receipt; excluding
certain motor vehicle dealers; creating s. 508.110, F.S.;
prohibiting the performance of wrecker services after a certain
date unless the operator is in the employ of a company that is
registered; requiring wrecker operators to be certified;

HB 93 2007

A bill to be entitled

28

1

An act relating to wrecker services; creating chapter 508, F.S.; providing for regulatory oversight of wrecker services by the Department of Agriculture and Consumer Services; creating s. 508.101, F.S.; providing definitions; creating s. 508.102, F.S.; creating the Wrecker Operator Advisory Council within the Department of Agriculture and Consumer Services; providing for membership, terms, and organization; providing for meeting procedures and recordkeeping; providing for reimbursement for travel and per diem expenses; directing the department to provide support services for the council; directing the council to review rules adopted by the department and to advise the department on matters relating to standards and practices in the wrecker industry; creating s. 508.103, F.S.; authorizing the department to adopt rules; creating s. 508.105, F.S.; requiring wrecker companies to register annually with the department; providing for the registration application; providing for processing of fingerprints by the Department of Law Enforcement; requiring fees for processing; providing for issuance of registration certificate; requiring display of the certificate; providing requirements for advertisements; requiring notification of changes in registration information; requiring certain fees to be paid; requiring certain companies to obtain a local business tax receipt prior to registration renewal; requiring insurance coverage; requiring the department to notify the

Page 1 of 76

HB 93 2007

29

30

31 32

33

34

35

36 37

38 39

40

41

42

43

44 45

46

47 48

49 50

51

52

53

54

55

56

Department of Highway Safety and Motor Vehicles when a registration has been suspended or revoked; creating s. 508.106, F.S.; authorizing the Department of Agriculture and Consumer Services to deny, revoke, or refuse to renew the registration of a wrecker company under certain circumstances; creating s. 508.1061, F.S.; requiring a wrecker company to accept certain forms of payment; creating s. 508.107, F.S.; requiring the department to establish a certification program for wrecker operators; providing for the council to approve certification courses and the organizations conducting the courses; providing for the council to prescribe course curricula; providing requirements for courses; requiring each course to include an examination approved by the council; providing criteria for the examination; requiring the organization conducting the course to issue the certificate to the wrecker operator; creating s. 508.108, F.S.; requiring each certification course to offer optional specialized wrecker services instruction, training, and examinations; describing specialized wrecker services; directing the department to adopt rules prescribing specific standards to further define each specialized wrecker service; requiring council approval of the instruction, training, and examination; requiring the organization conducting the course to issue the certificate to the wrecker operator; creating s. 508.109, F.S.; providing for form and content of certification cards; authorizing the department to adopt rules for issuance of certification cards to an

Page 2 of 76

HB 93 2007

57

58

59

60 61

62

63

64 65

66

67

68

69

70

71

72 73

74

75

76

77 78

79

80

81 82

83

84

operator who completes a certification course and passes a certification examination in another state or completed a certification course and passed a certification examination in this state during a certain time period; authorizing the department to adopt rules for issuance of endorsements for specialized services to a wrecker operator who completed instruction and training for a specialized wrecker service and passed an endorsement examination for that specialized wrecker service during a certain time period; providing for approval by the council of out-of-state certification instructions, training, and examinations; providing for expiration of certification; requiring certification cards to be issued by the organizations conducting the courses; creating s. 508.111, F.S.; providing requirements for recertification; providing for a continuing education program to be established by the department; providing for curricula and examinations to be prescribed by the council; requiring course approval by the council; providing for a certificate to be issued by the training organization to the wrecker operator; creating s. 508.112, F.S.; prohibiting certain acts; creating ss. 508.113 and 508.114, F.S.; providing administrative and civil penalties; creating s. 508.116, F.S.; providing for registration and renewal fees; creating s. 508.117, F.S.; providing for deposit and use of fees, penalties, and other funds; creating s. 508.118, F.S.; providing that the chapter does not apply to recovery agents; creating s.

Page 3 of 76

CODING: Words stricken are deletions; words underlined are additions.

85

86

87 88

89

90 91

92

93

94

95

96 97

98 99

100

102

103

104

105 106

107

108

109

110

111 112

508.119, F.S.; authorizing counties and municipalities to enact ordinances governing wrecker operators; providing for the department to enter into a cooperative agreement with a county or municipality for the referral, investigation, and prosecution of consumer complaints or enforcement of specified wrecker services provisions; creating s. 508.120, F.S.; requiring that a wrecker company maintain records of its services and operators; requiring organizations that conduct operator certification or continuing education courses to maintain records on each person who successfully completes one of the courses; authorizing inspection of records by the department; creating s. 508.104, F.S.; prohibiting persons from owning, operating, or being issued a local business tax receipt on behalf of a wrecker company without first registering with the department; requiring registration prior to issuance or renewal of local business tax receipt; excluding certain motor vehicle repair shops and dealers; creating s. 508.110, F.S.; prohibiting the performance of wrecker services after a certain date unless the operator is in the employ of a company that is registered; requiring wrecker operators to be certified; providing exceptions for certain shops and organizations; authorizing the department to inspect company records; creating s. 508.115, F.S.; providing criminal penalties; amending s. 120.80, F.S.; providing for appointment of a hearing officer by the director of the Division of the Florida Highway Patrol when a hearing is held to deny,

Page 4 of 76

113

114

115 116

117

118

119

120 121

122

123124

125

126

127 128

129

130

131132

133

134

135

136137

138 139

140

suspend, or remove a wrecker company from participating in the wrecker allocation system; creating s. 205.1977, F.S.; prohibiting a county or municipality from issuing or renewing a business tax receipt for a wrecker company that is not registered with the Department of Agriculture and Consumer Services; amending s. 316.530, F.S., relating to towing requirements; conforming terminology; amending s. 320.01, F.S.; redefining the term "wrecker" for purposes of the Florida Statutes; amending s. 320.03, F.S., relating to withholding the motor vehicle registration plate or revalidation sticker; providing for application of provisions to wrecker companies rather than wrecker operators; amending s. 320.0706, F.S.; requiring a wrecker to display the registration license plate only on its front; amending s. 320.0821, F.S.; revising requirements for the issuance of wrecker license plates; requiring the license plate to be displayed on the front of the wrecker; amending s. 320.13, F.S., relating to dealer license plates; conforming terminology; reenacting ss. 316.550(4)(a) and (9) and 320.08(5)(d) and (e), F.S., relating to special wrecker permits and license taxes, to incorporate the amendment to s. 320.01, F.S., in references thereto; amending s. 321.051, F.S.; revising provisions for the Florida Highway Patrol wrecker operator system; changing the designation to "wrecker allocation system"; providing definitions; revising provisions that authorize the Division of the Florida Highway Patrol within the Department of Highway Safety and Motor Vehicles

Page 5 of 76

141 to establish the system; revising requirements for the 142 system; limiting the system to using certain registered wrecker companies; revising wrecker eligibility 143 requirements; revising provisions for procedures for 144 145 appeal of final orders by the department denying, 146 suspending, or revoking eligibility to participate; prohibiting an unauthorized wrecker company and wrecker 147 operators dispatched by an unauthorized company from 148 149 engaging in certain activities; requiring those operators 150 to disclose certain information to the owner or operator 151 of a wrecked or disabled vehicle prior to towing; 152 providing penalties; providing for a law enforcement officer to dispatch an authorized wrecker company other 153 154 than a company requested by the vehicle owner or operator 155 or to dispatch a company out of rotation; amending s. 323.001, F.S.; revising procedures for placement of a hold 156 on a vehicle at a storage facility; providing for 157 158 placement of a hold by a law enforcement agency; providing 159 definitions; revising provisions for payment of towing and 160 storage charges; revising rate limitation provisions; amending s. 323.002, F.S.; revising provisions for county 161 162 and municipal wrecker operator systems; changing the 163 designation to "wrecker allocation systems"; providing 164 definitions; limiting the systems to using certain registered wrecker companies; prohibiting an unauthorized 165 166 wrecker company and wrecker operators dispatched by an 167 unauthorized company from engaging in certain activities; requiring those operators to disclose certain information 168

Page 6 of 76

169 to the owner or operator of a wrecked or disabled vehicle 170 prior to towing; providing penalties; providing for a law 171 enforcement officer to dispatch an authorized wrecker 172 company other than a company requested by the vehicle 173 owner or operator or to dispatch a company out of 174 rotation; amending s. 713.78, F.S.; providing for claim of 175 lien by a wrecker company for recovering, removing, or 176 storing a vehicle or vessel; conforming provisions to 177 changes made by the act; providing definitions; requiring 178 notification to the vehicle or vessel owners, insurers, 179 and lienholders; providing for a law enforcement agency to 180 obtain information from the Department of Highway Safety 181 and Motor Vehicles and provide the information to the 182 wrecker company; providing notice procedures; providing 183 for content of the notice; providing for notice to the agency of jurisdiction if the vehicle or vessel owner or 184 185 lienholder cannot be identified; revising procedures for 186 complaint by the vehicle or vessel owner; providing for 187 release of the vehicle or vessel; requiring damages, 188 attorney's fees, and costs to be awarded by the court; requiring immediate payment of recovery, towing, and 189 190 storage fees to be ordered by the court; providing for 191 notice and sale of the vehicle or vessel by the wrecker 192 company; providing for distribution of proceeds; providing 193 for discharge of liens and issuance of certificate of 194 title; providing immunity from liability for a wrecker 195 company, its operators, and other employees or agents 196 under certain conditions; providing for a presumption of

Page 7 of 76

197 the use of reasonable care; requiring wrecker company 198 information to be printed on the wrecker; specifying that 199 failure to make good faith, best efforts to comply with 200 notice requirements precludes imposition of storage 201 charges; requiring a wrecker company to provide access to 202 the vehicle or vessel; requiring release of the vehicle, 203 vessel, or personal property to the owner or agent of the 204 owner; requiring the wrecker company to obtain a 205 certificate of destruction in lieu of a certificate of title when the vehicle or vessel is to be dismantled, 206 207 destroyed, or changed in such a manner that it is not the motor vehicle or vessel described in the certificate of 208 209 title; providing for issuance of the certificate of 210 destruction by the county tax collector; providing requirements for application for the certificate of 211 212 destruction; providing for reassignment of the certificate 213 of destruction; authorizing the Department of Highway 214 Safety and Motor Vehicles to adopt rules; providing penalties for specified violations; authorizing the 215 216 Department of Highway Safety and Motor Vehicles to inspect 217 wrecker company records; directing the Department of Highway Safety and Motor Vehicles, upon notice of lien 218 219 from a wrecker company, to place the name of the owner of 220 the vehicle or vessel on the list of those persons who may 221 not be issued a license plate or revalidation sticker for a motor vehicle; providing for forms for the notice of 222 223 lien; providing for dispute by the owner; providing for 224 the owner's name to be removed from the list of those

Page 8 of 76

225 persons who may not be issued a license plate or 226 revalidation sticker for a motor vehicle; providing for 227 lien expiration; requiring a certificate of discharge to be issued by the wrecker company; providing for certain 228 fees and charges; providing for application and 229 230 exceptions; clarifying that the amendments made by the act 231 do not affect the validity of prior liens; amending s. 232 715.07, F.S., revising provisions for the towing and storage of vehicles and vessels parked on real property 233 234 without permission; providing definitions; providing 235 requirements for storage facility operation; providing 236 requirements for a wrecker company, its operators, and other employees or agents; prohibiting a wrecker company, 237 a wrecker operator, or another employee or agent of a 238 239 wrecker company from paying or accepting payment for the privilege of removing vehicles or vessels from a 240 particular location; revising requirements for tow-away 241 242 signs to be posted by property owners; requiring a wrecker 243 company to maintain rate schedules with the local law 244 enforcement agency and to post rates and contracts at its 245 storage facility; revising requirements for certain 246 signage on a wrecker; providing immunity from liability 247 for a wrecker company, its operators, and other employees 248 or agents if entry into the vehicle or vessel is performed 249 with reasonable care; revising provisions for release of 250 the vehicle or vessel; providing that failure to comply 251 with notice requirements precludes a wrecker company from 252 imposing certain towing or storage charges; providing

Page 9 of 76

2007 HB 93

penalties; repealing s. 1.01(15), F.S., relating to the

253

271

272

273

274

definition of the term "wrecker operator"; providing an 254 appropriation and authorizing additional positions; 255 256 providing effective dates. 257 258 Be It Enacted by the Legislature of the State of Florida: 259 Chapter 508, Florida Statutes, consisting of 260 Section 1. sections 508.101, 508.102, 508.103, 508.105, 508.106, 508.1061, 261 508.107, 508.108, 508.109, 508.111, 508.112, 508.113, 508.114, 262 508.116, 508.117, 508.118, 508.119, and 508.120, is created to 263 264 read: 265 CHAPTER 508 266 WRECKER SERVICES 267 508.101 Definitions. -- As used in this chapter, the term: "Business entity" means any form of corporation, 268 (1) 269 limited liability company, partnership, association, 270

- cooperative, joint venture, business trust, sole proprietorship, or self-employed person conducting business in this state.
 - (2) "Council" means the Wrecker Operator Advisory Council.
- "Department" means the Department of Agriculture and (3) Consumer Services.
- "Specialized wrecker service" means a wrecker service 275 (4)276 described in s. 508.108. A wrecker operator is required to obtain the applicable certification endorsement before 277 performing a specialized wrecker service. 278
- 279 "Ultimate equitable owner" means a natural person who, directly or indirectly, owns or controls 10 percent or more of 280

Page 10 of 76

an ownership interest in a wrecker company, regardless of whether the natural person owns or controls the ownership interest through one or more natural persons or one or more proxies, powers of attorney, nominees, business entities, or any combination thereof.

- (6) "Vehicle" means any vehicle of a type that may be registered under chapter 320 for operation on the roads of this state, regardless of whether the vehicle is actually registered. The term does not include a mobile home or manufactured home as defined in s. 320.01.
- (7) "Vessel" means any type of watercraft, barge, or airboat, however described, used or capable of being used as a means of transportation on water, other than a seaplane or a documented vessel as defined in s. 327.02.
 - (8) "Wrecker" has the same meaning ascribed in s. 320.01.
- (9) "Wrecker company" means a business entity engaged for hire in the business of towing, carrying, or transporting vehicles or vessels by wrecker upon the streets and highways of this state. The term does not include a person regularly engaged in the business of transporting mobile homes.
- (10) "Wrecker operator" means a person who performs wrecker services.
- (11) "Wrecker services" means towing, carrying, or otherwise transporting vehicles or vessels by wrecker upon the streets and highways of this state for hire. The term includes, but is not limited to, each of the following:
 - (a) Driving a wrecker.

(b) Loading, securing, and unloading a vehicle or vessel

Page 11 of 76

on a wrecker using a boom, winch, car carrier, or other similar equipment.

- (c) Towing or removal of a wrecked, disabled, or abandoned vehicle under the Florida Highway Patrol wrecker allocation system pursuant to s. 321.051 or under a county or municipal wrecker allocation system pursuant to s. 323.002.
- (d) Towing, recovery, or removal of a vehicle or vessel under s. 713.78.
- (e) Towing, transportation, or removal of a vehicle or vessel parked on real property without permission under s. 715.07.
 - (f) Recovery of a vehicle or vessel.

311312

313314

315 316

317318

319

320

321

322

323324

325

326327

328

329

330

331

332

333

334335

336

- 508.102 Wrecker Operator Advisory Council.--
- (1) The Wrecker Operator Advisory Council is created within the department. The council shall advise and assist the department in administering this chapter.
 - (2)(a) The council shall be composed of six members appointed by the Commissioner of Agriculture. In addition, the executive director of the Professional Wrecker Operators of Florida, Inc., shall serve ex officio as a voting member of the council.
- (b) Three members of the council must each be an ultimate equitable owner of a wrecker company who has been an ultimate equitable owner of that company for at least 5 years before his or her appointment; one member must be a wrecker operator who is not an ultimate equitable owner of a wrecker company and who has been a wrecker operator for at least 5 years before his or her appointment; and two members must be laypersons. Each member

Page 12 of 76

must be a resident of this state. This paragraph expires July 1, 2013.

- (c) Effective July 1, 2013, three members of the council must each be an ultimate equitable owner of a wrecker company registered under this chapter who has been an ultimate equitable owner of that company registered for at least 5 years before his or her appointment; one member must be a wrecker operator certified under this chapter who is not an ultimate equitable owner of a wrecker company and who has been a certified wrecker operator for at least 5 years before his or her appointment; and two members must be laypersons. Each member must be a resident of this state.
- (3) The term of each member of the council is 4 years, except, to establish staggered terms, two members who are owners of wrecker companies and one layperson shall be appointed initially for a 2-year term. Members may be reappointed for additional terms not to exceed 8 years of consecutive service. A vacancy shall be filled for the remainder of the unexpired term in the same manner as the original appointment.
- (4) (a) From among its members, the council shall annually elect a chair, who shall preside over the meetings of the council, and a vice chair.
- (b) In conducting its meetings, the council shall use accepted rules of procedure. The department shall keep a complete record of each meeting showing the names of members present and the actions taken. These records and other documents regarding matters within the jurisdiction of the council must be kept on file with the department.

Page 13 of 76

(5) The members of the council shall serve without compensation but are entitled to reimbursement of travel and per diem expenses under s. 112.061.

365

366367

368

369

370

371372

373

374

375

376

377

378

379380

381

382

383

384

385

386 387

388 389

390

- (6) The department shall provide administrative and staff support services relating to the functions of the council.
- (7) The council shall review the rules adopted by the department to administer this chapter and shall advise the department on matters relating to industry standards and practices and other issues that require technical expertise and consultation or that promote better consumer protection in the wrecker industry.
- 508.103 Rulemaking authority.--The department may adopt rules under ss. 120.536(1) and 120.54 to administer this chapter.
- 508.105 Registration requirements; renewal of registrations.--
- (1) Each wrecker company engaged or attempting to engage for hire in the business of towing, carrying, or transporting vehicles or vessels by wrecker upon the streets and highways of this state must annually register with the department on forms prescribed by the department. The application for registration must include at least the following information:
- (a) The name and federal employer identification number of the wrecker company.
- (b) The mailing address, physical address, and telephone number of the wrecker company's primary place of business.
- (c) The fictitious name under which the wrecker company transacts business in this state.

Page 14 of 76

(d) The full name, residence address, business address, and telephone number of the applicant. If the applicant is other than a natural person, the application must also contain the full name, residence address, business address, telephone number, and federal employer identification number, if applicable, of each ultimate equitable owner of the business entity and each officer, director, partner, manager, member, or managing member of the entity.

- (e) If the applicant is other than a natural person, the full name of the business entity's registered agent and the address of the registered office for service of process.
- (f) The physical address and telephone number of each business location and each storage facility where the wrecker company stores towed vehicles or vessels.
- (2) Each initial and renewal application for registration must be accompanied by the registration fee prescribed in s. 508.116.
- (3) Each initial application for registration must be accompanied by a complete set of the applicant's fingerprints taken by a law enforcement agency. If the applicant is other than a natural person, a complete set of fingerprints must be filed for each ultimate equitable owner of the business entity and each officer, director, partner, manager, member, or managing member of the entity. The department shall submit the fingerprints to the Department of Law Enforcement for state processing, and the Department of Law Enforcement shall forward the fingerprints to the Federal Bureau of Investigation for national processing. The applicant must also pay the Department

of Law Enforcement a fingerprint processing fee of \$23 for state processing, and the amount of the fee charged by the Federal Bureau of Investigation for federal processing, for each applicant's name submitted. Registration renewal applications need not be accompanied by a set of fingerprints for an individual who previously submitted a set of fingerprints to the department as part of a prior year's registration application.

- (4) The department shall review each application in accordance with s. 120.60 and shall issue a registration certificate, in the form and size prescribed by the department, to each wrecker company whose application is approved. The certificate must show at least the name and address of the wrecker company and the registration number. The registration certificate must be prominently displayed in the wrecker company's primary place of business.
- (5) Each advertisement of a wrecker company must include the phrase "Fla. Wrecker Co. Reg. No. ." For the purpose of this subsection, the term "advertisement" means a printed or graphic statement made in a newspaper or other publication or contained in any notice, handbill, or sign, including signage on a vehicle, flyer, catalog, or letter.
- (6) A registration is invalid for a wrecker company transacting business at a place other than the location specified in the registration application unless the department is first notified in writing before the change of location. A registration issued under this chapter is not transferable or assignable, and a wrecker company may not conduct business under a name other than the name registered. A wrecker company

Page 16 of 76

desiring to change its registered name, location, or registered agent for service of process at a time other than upon renewal of registration must notify the department of the change.

- (7) (a) Each registration must be renewed annually on or before the expiration date of the current registration. A late fee of \$25 must be paid, in addition to the registration fee or any other penalty, for a registration renewal application that is received by the department after the expiration date of the current registration. The department may not issue a registration until all fees are paid.
- (b) A wrecker company whose primary place of business is located within a county or municipality that requires, by local ordinance, a local business tax receipt under chapter 205 may not renew a registration under this chapter unless the wrecker company obtains the business tax receipt from the county or municipality.
- (8) Each wrecker company must provide the department with a certificate of insurance for the insurance coverage required under s. 627.7415 before the department may issue the certificate for an initial or renewal registration. The department must be named as a certificateholder on the insurance certificate and must be notified at least 30 days before any change in insurance coverage.
- (9) The department shall notify the Department of Highway Safety and Motor Vehicles when a registration issued under this chapter has been suspended or revoked by order of the department. Notification must be sent within 10 days after the department issues the suspension or revocation order.

Page 17 of 76

508.106 Denial of registration.--The department may deny, revoke, or refuse to renew the registration of a wrecker company based upon a determination that the applicant or, if the applicant is other than a natural person, the wrecker company or any of its ultimate equitable owners, officers, directors, partners, managers, members, or managing members has:

- (1) Not met the requirements for registration under this chapter;
- (2) Been convicted or found guilty of, regardless of adjudication, or pled guilty or nolo contendere to, a felony within the last 10 years;
- (3) Been convicted or found guilty of, regardless of adjudication, or pled guilty or nolo contendere to, a crime within the last 10 years involving repossession of a motor vehicle under chapter 493, repair of a motor vehicle under ss. 559.901-559.9221, theft of a motor vehicle under s. 812.014, carjacking under s. 812.133, operation of a chop shop under s. 812.16, failure to maintain records of motor vehicle parts and accessories under s. 860.14, violations relating to airbags under s. 860.145 or use of fake airbags under s. 860.146, overcharging for repairs and parts under s. 860.15, or a violation of towing or storage requirements for a motor vehicle under this chapter, s. 321.051, chapter 323, s. 713.78, or s. 715.07;
- (4) Not satisfied a civil fine or penalty arising out of an administrative or enforcement action brought by the department, another governmental agency, or a private person based upon conduct involving a violation of this chapter;

Page 18 of 76

(5) Pending against him or her a criminal, administrative, or enforcement proceeding in any jurisdiction based upon conduct involving a violation of this chapter; or

- (6) Had a judgment entered against him or her in an action brought by the department under this chapter.
- 510 508.1061 Acceptable forms of payment.--A wrecker company
 511 shall accept a minimum of two of the three following forms of
 512 payment:
- (1) Cash, cashier's check, money order, or traveler's check.

505 l

506

507

508

509

515

516517

518519

520

521

522

523524

525526

527

528

529530

531

532

- (2) Valid personal check, showing upon its face the name and address of the vehicle or vessel owner or authorized representative.
- (3) Valid credit card, including, but not limited to, Visa or MasterCard.
 - 508.107 Wrecker operator certification program.--
- (1) The department, in consultation with the council, shall establish a wrecker operator certification program by December 31, 2007. Under this program, the council shall approve certification courses for wrecker operators conducted by approved organizations. The council shall prescribe the minimum curricula for these courses, which must comprise at least 16 hours, equally apportioned between theoretical instruction and practical training. The council must approve each organization and its certification course before the course is accepted for certification of wrecker operators under this chapter.
- (2) Each approved wrecker operator certification course must include a certification examination demonstrating a wrecker

Page 19 of 76

operator's knowledge, skills, and abilities in performing
wrecker services and proficiency in the subject matter of the
certification course. The council must approve each
certification examination before the examination is accepted for
certification of wrecker operators under this chapter.

- (3) Each organization conducting an approved wrecker operator certification course must issue on forms prescribed by the department a certificate to each wrecker operator who completes the approved certification course and passes the approved certification examination.
 - 508.108 Specialized wrecker services.--

- (1) In addition to the minimum curricula for certification of wrecker operators, each approved certification course must offer optional instruction, training, and examination of wrecker operators for each of the following specialized wrecker services:
- (a) Light duty.--Towing and winching a passenger vehicle and uprighting an overturned passenger vehicle, including the proper use of chains, wire rope, and straps.
- (b) Medium duty.--Towing and winching a medium-sized commercial vehicle and uprighting an overturned medium-sized commercial vehicle.
- (c) Heavy duty.--Towing and winching a standard largesized commercial vehicle and uprighting an overturned standard large-sized commercial vehicle.
- (d) Ultra-heavy duty.--Towing and winching a specialty large-sized commercial vehicle or another complex vehicle and uprighting an overturned specialty large-sized commercial

Page 20 of 76

561 vehicle or another complex vehicle.

- (e) Rollback wrecker.--Proper loading, securing, transporting, and unloading of a vehicle on a flatbed-rollback wrecker.
- (f) Hazardous materials.--Awareness of hazardous materials. Instruction and training for this wrecker service must comprise at least 8 hours in order to be approved.
- (g) Air cushions.--Proper use of air cushions in the recovery of a heavy-duty vehicle.
- (2) The department shall adopt rules prescribing specific standards to further define each of the specialized wrecker services described in subsection (1). The council must approve the instruction, training, and examination for a specialized wrecker service before the specialized wrecker service is accepted for endorsement of a wrecker operator's certification under this chapter.
- (3) Each organization conducting an approved wrecker operator certification course must issue on forms prescribed by the department a certificate to each wrecker operator who completes the approved instruction and training for a specialized wrecker service and passes the approved endorsement examination for that specialized wrecker service.

508.109 Certification cards.--

(1) Each organization conducting an approved wrecker operator certification course must issue a certification card to each wrecker operator who completes the approved certification course and passes the approved certification examination. The department must approve the form of the certification cards

Page 21 of 76

issued by each organization. Each certification card must include the wrecker operator's name, a color photograph or digital image of the wrecker operator, and the expiration date of the certification card.

- (2) Each certification card must also include the wrecker operator's applicable endorsements for those specialized wrecker services for which the wrecker operator completed the approved instruction and training and passed the approved endorsement examination.
- (3) (a) The department may adopt rules governing the issuance of a certification card to a wrecker operator who:
- 1. Completes a certification course and passes a certification examination in another state, which course and examination are substantially equivalent to the approved certification courses and approved certification examinations in this state.
- 2. Completed a certification course and passed a certification examination in this state between January 1, 2003, and December 31, 2007, which course and examination are substantially equivalent to the approved certification courses and the approved certification examinations. This subparagraph expires July 1, 2008.
- 3. Completed instruction and training for a specialized wrecker service and passed an endorsement examination for that specialized wrecker service between January 1, 2003, and December 31, 2007, which instruction, training, and examination are substantially equivalent to the approved instruction and training and the approved endorsement examinations. This

Page 22 of 76

subparagraph expires July 1, 2008.

- (b) For the purposes of this subsection, the council shall approve each certification examination in another state, and shall approve the instruction, training, and examination for each specialized wrecker service in another state, that the council determines are substantially equivalent to the approved certification courses and approved certification examinations in this state or to the approved instruction, training, and endorsement examinations for a specialized wrecker service in this state.
- (4) Each certification card expires 5 years after the date of issuance.
- (5) Certification cards shall be issued by the organizations conducting approved wrecker operator certification courses. The department is not responsible for issuing certification cards or for the costs associated with the issuance of certification cards.
- 508.111 Renewal of certification; continuing education requirements.--
- (1) The department, in consultation with the council, shall establish a continuing education program for the recertification of wrecker operators by December 31, 2008. In order to renew a wrecker operator's certification card, an operator must complete a continuing education course. The council must prescribe the minimum curricula and proper examination for each continuing education course, each of which must be at least 8 hours in length. The council shall approve each organization, and the continuing education course it

Page 23 of 76

proposes to offer, before the course is approved for recertifying wrecker operators.

49

- (2) Each organization conducting an approved wrecker operator continuing education course must issue, on forms prescribed by the department, a certificate to each wrecker operator who completes the approved course and passes an approved recertification examination.
- 508.112 Prohibited acts.--It is a violation of this chapter for a person to:
 - (1) Charge rates that exceed the maximum rates imposed by the ordinances of the respective county or municipality under ss. 125.0103(1)(c) and 166.043(1)(c).
- (2) Violate s. 321.051, relating to the Florida Highway Patrol wrecker allocation system.
- (3) Violate s. 323.002, relating to county and municipal wrecker allocation systems.
- (4) Violate s. 713.78, relating to liens for recovering, towing, or storing vehicles and vessels.
- (5) Violate s. 715.07, relating to towing or removing vehicles and vessels parked on real property without permission.
- (6) Refuse to allow a law enforcement officer to inspect a towing and storage facility as required in s. 812.055.
- (7) Allow a person who is not certified as a wrecker operator under this chapter to perform wrecker services or specialized wrecker services for the wrecker company for more than 6 months after first being employed by, or becoming an ultimate equitable owner of, the wrecker company.
 - (8) Allow a wrecker operator certified under this chapter

Page 24 of 76

to perform a specialized wrecker service for the wrecker company if the wrecker operator's certification does not include an endorsement for that specialized wrecker service.

- (9) Perform an act otherwise prohibited by this chapter or fail to perform an act otherwise required by this chapter.
 - 508.113 Administrative penalties; inspection of records.--
- (1) The department may take one or more of the following actions if the department finds that a person has violated this chapter or the rules or orders issued under this chapter:
 - (a) Issue a notice of noncompliance under s. 120.695.
- (b) Impose an administrative fine not to exceed \$5,000 for each act or omission.
- (c) Direct the person to cease and desist specified activities.
- (d) Refuse to register the wrecker company or suspend or revoke the wrecker company's registration.
- (e) Place the wrecker company on probation for a period of time, subject to the conditions specified by the department.
- (2) Chapter 120 shall govern an administrative proceeding resulting from an order imposing a penalty specified in subsection (1).
- 508.114 Civil penalties.--The department may bring a civil action in a court of competent jurisdiction to recover any penalties or damages allowed in this chapter and for injunctive relief to enforce compliance with this chapter. The department may seek a civil penalty of up to \$5,000 for each violation of this chapter and may seek restitution for and on behalf of any owner of a vehicle or vessel who is aggrieved or injured by a

Page 25 of 76

701 violation of this chapter. 508.116 Fees.--The department shall adopt by rule a fee 702 703 schedule not to exceed the following amounts: 704 Wrecker company registration fee: \$495. 705 (2) Wrecker company registration renewal fee: \$495. 508.117 General Inspection Trust Fund; payments.--All 706 fees, penalties, or other funds collected by the department 707 708 under this chapter must be deposited in the General Inspection Trust Fund and may only be used for the purpose of administering 709 710 this chapter. 508.118 Recovery agents; exemption. -- This chapter does not 711 712 apply to a person licensed under chapter 493 performing repossession services. 713 714 508.119 County and municipal ordinances. -- A county or 715 municipality may enact ordinances governing the business of 716 transporting vehicles or vessels by wrecker that are more 717 restrictive than this chapter. This section does not limit the authority of a political subdivision to impose regulatory fees 718 719 or charges or to levy local business taxes under chapter 205. 720 The department may enter into a cooperative agreement with any 721 county or municipality that provides for the referral, 722 investigation, and prosecution of consumer complaints alleging 723 violations of this chapter. The department is authorized to 724 delegate enforcement of this chapter to any county or municipality entering into a cooperative agreement. 725 726 508.120 Records.--727 (1) Each wrecker company shall maintain records of its

Page 26 of 76

wrecker services for at least 12 months. These records shall be

CODING: Words stricken are deletions; words underlined are additions.

728

maintained at the wrecker company's principal place of business.

- (2) Each wrecker company shall maintain records on each of its wrecker operators sufficient to demonstrate that the operator has successfully completed an approved wrecker operator certification course or an approved wrecker operator continuing education course and is certified to perform wrecker services.

 These records shall be maintained at the wrecker company's principal place of business for as long as the operator is employed by the wrecker company and for at least 6 months thereafter.
- (3) Each organization approved to conduct a wrecker operator certification course or approved to offer a wrecker operator continuing education course shall maintain records on each person who successfully completes one of the courses. The records shall be maintained at the organization's principal place of business for at least 5 years. The department may, at any time during normal business hours, enter the organization's principal place of business to examine the records.
- Section 2. Effective January 1, 2008, section 508.104, Florida Statutes, is created to read:
 - 508.104 Wrecker companies; registration required.--
- (1) A person may not own, operate, solicit business for, advertise services for, or otherwise engage for hire in the business of a wrecker company in this state unless that person is registered with the department under this chapter.
- (2) A person applying for or renewing a local business tax receipt to engage for hire in the business of a wrecker company must exhibit a current registration certificate from the

Page 27 of 76

department before the local business tax receipt may be issued or reissued under chapter 205.

- (3) This section does not apply to a motor vehicle repair shop registered with the department under s. 559.904 that derives at least 80 percent of its gross sales from motor vehicle repairs or to any franchised motor vehicle dealer licensed pursuant to s. 320.27 when wrecker services are incidental to the operation of the franchise.
- Section 3. Effective January 1, 2008, section 508.110, 766 Florida Statutes, is created to read:
 - 508.110 Wrecker operators; certification required; inspection of employment records.--
 - (1) A person may not perform wrecker services in this state unless he or she is an employee or ultimate equitable owner of a wrecker company that is registered with the department under this chapter and those wrecker services are performed on behalf of the wrecker company.
 - (2) (a) A person may not perform wrecker services or specialized wrecker services for a wrecker company for more than 6 months after first being employed by, or becoming an ultimate equitable owner of, the wrecker company without being certified as a wrecker operator under this chapter.
 - (b) A wrecker operator certified under this chapter may not perform a specialized wrecker service for a wrecker company unless the wrecker operator's certification includes an endorsement for that specialized wrecker service.
 - (3)(a) Notwithstanding subsections (1) and (2), a person may perform wrecker services or specialized wrecker services in

Page 28 of 76

HB 93

this state if he or she is an employee or ultimate equitable owner of a motor vehicle repair shop registered with the department under s. 559.904 and those wrecker services or specialized wrecker services are performed on behalf of the motor vehicle repair shop.

- (b) Notwithstanding subsections (1) and (2), a person may perform wrecker services or specialized wrecker services in this state if those wrecker services or specialized wrecker services are performed on behalf of a religious organization that holds a current exemption from federal taxation or that is not required to apply for recognition of its exemption under s. 501 of the Internal Revenue Code.
- (4) The department may, at any time during business hours, enter any business location of a wrecker company and examine the company's books or records. If the department reasonably believes a violation of this chapter has occurred or is occurring, the department may subpoen any necessary books or records.
- Section 4. Effective July 1, 2008, section 508.115, Florida Statutes, is created to read:

508.115 Criminal penalties.--

- (1) A person who violates s. 508.104(1) by operating a wrecker company in this state without being registered with the department under this chapter commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- 811 (2) A person who violates s. 508.110(1) by performing 812 wrecker services in this state without being an employee or

Page 29 of 76

ultimate equitable owner of a wrecker company that is registered with the department under this chapter commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

 Section 5. Effective January 1, 2008, paragraph (b) of subsection (8) of section 120.80, Florida Statutes, is amended to read:

120.80 Exceptions and special requirements; agencies .--

- (8) DEPARTMENT OF HIGHWAY SAFETY AND MOTOR VEHICLES .--
- (b) Wrecker companies operators.--Notwithstanding s. 120.57(1)(a), hearings held by the Division of the Florida Highway Patrol of the Department of Highway Safety and Motor Vehicles to deny, suspend, or remove a wrecker company operator from participating in the wrecker allocation rotation system established under by s. 321.051 need not be conducted by an administrative law judge assigned by the division. These hearings shall be held by a hearing officer appointed by the director of the Division of the Florida Highway Patrol.

Section 6. Effective January 1, 2008, section 205.1977, Florida Statutes, is created to read:

205.1977 Wrecker companies; consumer protection.--A county or municipality may not issue or renew a business tax receipt for the operation of a wrecker company under chapter 508 unless the wrecker company exhibits a current registration from the Department of Agriculture and Consumer Services.

Section 7. Subsection (3) of section 316.530, Florida Statutes, is amended to read:

316.530 Towing requirements.--

Page 30 of 76

- (3) Whenever a motor vehicle becomes disabled upon the highways of this state and a wrecker or tow truck is required to remove it to a repair shop or other appropriate location, if the combined weights of those two vehicles and the loads thereon exceed the maximum allowable weights as established by s. 316.535, no penalty shall be assessed either vehicle or driver. However, this exception shall not apply to the load limits for bridges and culverts established by the department as provided in s. 316.555.
- Section 8. Subsection (40) of section 320.01, Florida Statutes, is amended to read:

- 320.01 Definitions, general.--As used in the Florida Statutes, except as otherwise provided, the term:
 - (40) "Wrecker" means <u>a tow truck or other any</u> motor vehicle that is used to tow, carry, or otherwise transport motor vehicles <u>or vessels upon the streets and highways of this state</u> and that is equipped for that purpose with a boom, winch, car carrier, or other similar equipment.
- Section 9. Effective January 1, 2008, subsection (8) of section 320.03, Florida Statutes, is amended to read:
 - 320.03 Registration; duties of tax collectors; International Registration Plan.--
 - (8) If the applicant's name appears on the list referred to in s. 316.1001(4), s. 316.1967(6), or s. 713.78(13), a license plate or revalidation sticker may not be issued until that person's name no longer appears on the list or until the person presents a receipt from the clerk showing that the fines outstanding have been paid. This subsection does not apply to

Page 31 of 76

869

870

871

872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

891

892

893

894

895

896

the owner of a leased vehicle if the vehicle is registered in the name of the lessee of the vehicle. The tax collector and the clerk of the court are each entitled to receive monthly, as costs for implementing and administering this subsection, 10 percent of the civil penalties and fines recovered from such persons. As used in this subsection, the term "civil penalties and fines" does not include a wrecker company's operator's lien as described in s. 713.78(13). If the tax collector has private tag agents, such tag agents are entitled to receive a pro rata share of the amount paid to the tax collector, based upon the percentage of license plates and revalidation stickers issued by the tag agent compared to the total issued within the county. The authority of any private agent to issue license plates shall be revoked, after notice and a hearing as provided in chapter 120, if he or she issues any license plate or revalidation sticker contrary to the provisions of this subsection. This section applies only to the annual renewal in the owner's birth month of a motor vehicle registration and does not apply to the transfer of a registration of a motor vehicle sold by a motor vehicle dealer licensed under this chapter, except for the transfer of registrations which is inclusive of the annual renewals. This section does not affect the issuance of the title to a motor vehicle, notwithstanding s. 319.23(7)(b).

Section 10. Section 320.0706, Florida Statutes, is amended to read:

320.0706 Display of license plates on trucks.--The owner of any commercial truck of gross vehicle weight of 26,001 pounds or more shall display the registration license plate on both the

Page 32 of 76

front and rear of the truck in conformance with all the requirements of s. 316.605 that do not conflict with this section. The owner of a dump truck may place the rear license plate on the gate no higher than 60 inches to allow for better visibility. However, the owner of a truck tractor or a wrecker must shall be required to display the registration license plate only on the front of such vehicle.

Section 11. Subsection (1) of section 320.0821, Florida Statutes, is amended, and subsection (5) is added to that section, to read:

320.0821 Wrecker license plates. --

- (1) The department shall issue <u>one</u> a wrecker license plate, regardless of gross vehicle weight, to the owner of any motor vehicle that is used to tow, carry, or otherwise transport motor vehicles or vessels upon the streets and highways of this state and that is equipped for that purpose with a boom, winch, carrier, or other similar equipment, except a motor vehicle registered under the International Registration Plan, upon application and payment of the appropriate license tax and fees in accordance with s. 320.08(5)(d) or (e).
- (5) A wrecker license plate must be displayed on the front of such vehicle.

Section 12. Effective January 1, 2008, subsection (1) of section 320.0821, Florida Statutes, as amended by this act, is amended to read:

320.0821 Wrecker license plates.--

(1) The department shall issue one wrecker license plate, regardless of gross vehicle weight, to the owner of a wrecker

Page 33 of 76

any motor vehicle that is used to tow, carry, or otherwise transport vehicles or vessels upon the streets and highways of this state and that is equipped for that purpose with a boom, winch, carrier, or other similar equipment, except a motor vehicle registered under the International Registration Plan, upon application and payment of the appropriate license tax and fees in accordance with s. 320.08(5)(d) or (e).

Section 13. Paragraph (a) of subsection (1) of section 320.13, Florida Statutes, is amended to read:

320.13 Dealer and manufacturer license plates and alternative method of registration.--

(1) (a) Any licensed motor vehicle dealer and any licensed mobile home dealer may, upon payment of the license tax imposed by s. 320.08(12), secure one or more dealer license plates, which are valid for use on motor vehicles or mobile homes owned by the dealer to whom such plates are issued while the motor vehicles are in inventory and for sale, or while being operated in connection with such dealer's business, but are not valid for use for hire. Dealer license plates may not be used on any tow truck or wrecker as defined in s. 320.01 unless the tow truck or wrecker is being demonstrated for sale, and the dealer license plates may not be used on a vehicle used to transport another motor vehicle for the motor vehicle dealer.

Section 14. For the purpose of incorporating the amendment made by this act to section 320.01, Florida Statutes, in references thereto, paragraph (a) of subsection (4) and subsection (9) of section 316.550, Florida Statutes, are reenacted to read:

Page 34 of 76

316.550 Operations not in conformity with law; special permits.--

- (4)(a) The Department of Transportation may issue a wrecker special blanket permit to authorize a wrecker as defined in s. 320.01(40) to tow a disabled vehicle as defined in s. 320.01(38) where the combination of the wrecker and the disabled vehicle being towed exceeds the maximum weight limits as established by s. 316.535.
- (9) Whenever any motor vehicle, or the combination of a wrecker as defined in s. 320.01(40) and a towed motor vehicle, exceeds any weight or dimensional criteria or special operational or safety stipulation contained in a special permit issued under the provisions of this section, the penalty assessed to the owner or operator shall be as follows:
- (a) For violation of weight criteria contained in a special permit, the penalty per pound or portion thereof exceeding the permitted weight shall be as provided in s. 316.545.
- (b) For each violation of dimensional criteria in a special permit, the penalty shall be as provided in s. 316.516 and penalties for multiple violations of dimensional criteria shall be cumulative except that the total penalty for the vehicle shall not exceed \$1,000.
- (c) For each violation of an operational or safety stipulation in a special permit, the penalty shall be an amount not to exceed \$1,000 per violation and penalties for multiple violations of operational or safety stipulations shall be cumulative except that the total penalty for the vehicle shall

Page 35 of 76

981 not exceed \$1,000.

- (d) For violation of any special condition that has been prescribed in the rules of the Department of Transportation and declared on the permit, the vehicle shall be determined to be out of conformance with the permit and the permit shall be declared null and void for the vehicle, and weight and dimensional limits for the vehicle shall be as established in s. 316.515 or s. 316.535, whichever is applicable, and:
- 1. For weight violations, a penalty as provided in s. 316.545 shall be assessed for those weights which exceed the limits thus established for the vehicle; and
- 2. For dimensional, operational, or safety violations, a penalty as established in paragraph (c) or s. 316.516, whichever is applicable, shall be assessed for each nonconforming dimensional, operational, or safety violation and the penalties for multiple violations shall be cumulative for the vehicle.

Section 15. For the purpose of incorporating the amendment made by this act to section 320.01, Florida Statutes, in references thereto, paragraphs (d) and (e) of subsection (5) of section 320.08, Florida Statutes, are reenacted to read:

320.08 License taxes.--Except as otherwise provided herein, there are hereby levied and imposed annual license taxes for the operation of motor vehicles, mopeds, motorized bicycles as defined in s. 316.003(2), and mobile homes, as defined in s. 320.01, which shall be paid to and collected by the department or its agent upon the registration or renewal of registration of the following:

(5) SEMITRAILERS, FEES ACCORDING TO GROSS VEHICLE WEIGHT; SCHOOL BUSES; SPECIAL PURPOSE VEHICLES.--

1008

1009

1010 1011

1012

1013

1014

1015

1016

1017

1018

1019

1020

1023 1024

1025

1026

- (d) A wrecker, as defined in s. 320.01(40), which is used to tow a vessel as defined in s. 327.02(39), a disabled, abandoned, stolen-recovered, or impounded motor vehicle as defined in s. 320.01(38), or a replacement motor vehicle as defined in s. 320.01(39): \$30 flat.
- (e) A wrecker, as defined in s. 320.01(40), which is used to tow any motor vehicle, regardless of whether or not such motor vehicle is a disabled motor vehicle as defined in s. 320.01(38), a replacement motor vehicle as defined in s. 320.01(39), a vessel as defined in s. 327.02(39), or any other cargo, as follows:
- 1021 1. Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$87 flat.
 - 2. Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$131 flat.
 - 3. Gross vehicle weight of 20,000 pounds or more, but less than 26,000 pounds: \$186 flat.
- 4. Gross vehicle weight of 26,000 pounds or more, but less than 35,000 pounds: \$240 flat.
- 5. Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$300 flat.
- 6. Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$572 flat.
- 7. Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$678 flat.

Page 37 of 76

- 8. Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$800 flat.
- 9. Gross vehicle weight of 72,000 pounds or more: \$979
- Section 16. Effective January 1, 2008, section 321.051, 1040 Florida Statutes, is amended to read:
- 1041 (Substantial rewording of section. See
- 1042 s. 321.051, F.S., for present text.)
- 1043 321.051 Florida Highway Patrol wrecker allocation system;
- 1044 penalties for operation outside of system.--
- 1045 (1) As used in this section, the term:
- 1046 (a) "Authorized wrecker company" means a wrecker company
- designated by the division as part of its wrecker allocation
- 1048 system.
- (b) "Division" means the Division of the Florida Highway
- 1050 Patrol within the Department of Highway Safety and Motor
- 1051 Vehicles.
- 1052 (c) "Unauthorized wrecker company" means a wrecker company
- not designated by the division as part of its wrecker allocation
- 1054 system.
- 1055 (d) "Wrecker company" has the same meaning ascribed in s.
- 1056 <u>508.101.</u>
- (e) "Wrecker operator" has the same meaning ascribed in s.
- 1058 508.101.
- (f) "Wrecker services" has the same meaning ascribed in s.
- 1060 508.101.
- 1061 (2)(a) The division may establish within areas designated
- by the division a wrecker allocation system, using qualified,

Page 38 of 76

reputable wrecker companies, for the removal from crash scenes and the storage of wrecked or disabled vehicles when the owner or operator is incapacitated or unavailable or leaves the procurement of wrecker services to the officer at the scene and for the removal and storage of abandoned vehicles.

- (b) The wrecker allocation system may use only wrecker companies registered under chapter 508. Each reputable wrecker company registered under chapter 508 is eligible for use in the system if its equipment and wrecker operators meet the recognized safety qualifications and mechanical standards set by the division's rules for the size of vehicle they are designed to handle. The division may limit the number of wrecker companies participating in the wrecker allocation system.
- (c) The division may establish maximum rates for the towing and storage of vehicles removed at the division's request if those rates are not established by a county or municipality under s. 125.0103 or s. 166.043. These rates are not rules for the purpose of chapter 120; however, the Department of Highway Safety and Motor Vehicles shall adopt rules prescribing the procedures for setting these rates.
- (d) Notwithstanding chapter 120, a final order of the

 Department of Highway Safety and Motor Vehicles denying,
 suspending, or revoking a wrecker company's participation in the
 wrecker allocation system may be appealed only in the manner and
 within the time provided by the Florida Rules of Appellate

 Procedure by a writ of certiorari issued by the circuit court in
 the county in which the wrecker company's primary place of
 business is located, as evidenced by the wrecker company's

Page 39 of 76

1091 registration under chapter 508.

- (3) (a) An unauthorized wrecker company, its wrecker operators, or its other employees or agents may not monitor a police radio for communications between patrol field units and the dispatcher in order to determine the location of a wrecked or disabled vehicle for the purpose of dispatching its wrecker operator to drive by the scene of the vehicle in a manner described in paragraph (b) or paragraph (c). Any person who violates this paragraph commits a noncriminal violation, punishable as provided in s. 775.083.
- (b) Except as provided in paragraph (c), a wrecker operator dispatched by an unauthorized wrecker company who drives by the scene of a wrecked or disabled vehicle before the arrival of the wrecker operator dispatched by the authorized wrecker company may not initiate contact with the owner or operator of the vehicle by soliciting or offering wrecker services or tow the vehicle. Any person who violates this paragraph commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- (c) When a wrecker operator dispatched by an unauthorized wrecker company drives by the scene of a wrecked or disabled vehicle and the owner or operator initiates contact by signaling the wrecker operator to stop and provide wrecker services, the wrecker operator must disclose to the owner or operator of the vehicle that he or she was not dispatched by the authorized wrecker company designated as part of the wrecker allocation system and must disclose, in writing, what charges for towing and storage will apply before the vehicle is connected to the

Page 40 of 76

HB 93 2007

1119 towing apparatus. Any person who violates this paragraph commits a misdemeanor of the second degree, punishable as provided in s. 1120 775.082 or s. 775.083.

1121

1122

1123

1124 1125

1126

1127

1128 1129

1130

1131 1132

1133

1134

1135

1136 1137

1138 1139

1140 1141

1142

1143 1144

1145

1146

- (d) A wrecker operator may not falsely identify himself or herself as being part of, or as being employed by a wrecker company that is part of, the wrecker allocation system at the scene of a wrecked or disabled vehicle. Any person who violates this paragraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (4) This section does not prohibit or in any way prevent the owner or operator of a vehicle involved in a crash or otherwise disabled from contacting any wrecker company for the provision of wrecker services, regardless of whether the wrecker company is an authorized wrecker company. However, if a law enforcement officer determines that the disabled vehicle or vehicle cargo is a public safety hazard, the officer may, in the interest of public safety, dispatch an authorized wrecker company if the officer believes that the authorized wrecker company would arrive at the scene before the wrecker company requested by the owner or operator of the disabled vehicle or vehicle cargo.
- (5) A law enforcement officer may dispatch an authorized wrecker company out of rotation to the scene of a wrecked or disabled vehicle if the authorized wrecker company next on rotation is not equipped to provide the required wrecker services and the out-of-rotation authorized wrecker company is available with the required equipment. However, this subsection does not prohibit or prevent the owner or operator of a vehicle

Page 41 of 76

1147	involved in a crash or otherwise disabled from contacting any
1148	wrecker company that is properly equipped to provide the
1149	required wrecker services, regardless of whether the wrecker
1150	company is an authorized wrecker company, unless the law
1151	enforcement officer determines that the wrecked or disabled
1152	vehicle or vehicle cargo is a public safety hazard and the
1153	officer believes that the authorized wrecker company would
1154	arrive at the scene before the wrecker company requested by the
1155	owner or operator.
1156	Section 17. Effective January 1, 2008, section 323.001,
1157	Florida Statutes, is amended to read:
1158	(Substantial rewording of section. See
1159	s. 323.001, F.S., for present text.)
1160	323.001 Wrecker company storage facilities; vehicle
1161	holds
1162	(1) As used in this section, the term:
1163	(a) "Business day" means a day other than a Saturday,
1164	Sunday, or federal or state legal holiday.
1165	(b) "Wrecker company" has the same meaning ascribed in s.
1166	508.101.
1167	(2) A law enforcement agency may place a hold on a motor
1168	vehicle stored within a wrecker company's storage facility for 5
1169	business days, thereby preventing a motor vehicle from being
1170	released to its owner.
1171	(3) To extend a hold beyond 5 business days, the law
1172	enforcement agency must notify the wrecker company in writing
1173	before the expiration of the 5 business days. If notification is
1174	not made within the 5 business days, the wrecker company must

Page 42 of 76

release the vehicle to the designated person under s. 713.78.

- (a) If the hold is extended beyond the 5 business days, the law enforcement agency may have the vehicle removed to a designated impound lot and the vehicle may not be released by the law enforcement agency to the owner or lienholder of the vehicle until proof of payment of the towing and storage charges incurred by the wrecker company is presented to the law enforcement agency.
- (b) If the law enforcement agency chooses to have the vehicle remain at the wrecker company's storage facility for more than 5 business days under the written notification, the law enforcement agency is responsible for paying the storage charges incurred by the wrecker company for the requested extended period. The owner or lienholder is responsible for paying the accrued towing and storage charges for the first 5 business days, or any period less than the first 5 business days, if the law enforcement agency moves the vehicle from the wrecker company's storage facility to a designated impound lot or provides written notification to extend the hold on the vehicle before the expiration of the 5 business days.
- (c) The towing and storage rates for the owner or lienholder of the held vehicle may not exceed the rates for the law enforcement agency.
- (4) If there is a judicial finding of no probable cause for having continued the immobilization or impoundment, the law enforcement agency ordering the hold must pay the accrued charges for any towing and storage.
 - (5) The requirements for a written hold apply when:

Page 43 of 76

1203 The law enforcement officer has probable cause to believe that the vehicle should be seized and forfeited under 1204 the Florida Contraband Forfeiture Act, ss. 932.701-932.707; 1205 1206 (b) The law enforcement officer has probable cause to 1207 believe that the vehicle should be seized and forfeited under chapter 370 or chapter 372; 1208 1209 (c) The law enforcement officer has probable cause to 1210 believe that the vehicle was used as a means to commit a crime; 1211 (d) The law enforcement officer has probable cause to 1212 believe that the vehicle is itself evidence that a crime has 1213 been committed or that the vehicle contains evidence, which 1214 cannot readily be removed, that a crime has been committed; The law enforcement officer has probable cause to 1215 (e) 1216 believe that the vehicle was involved in a traffic accident 1217 resulting in death or personal injury and should be sealed for 1218 investigation and collection of evidence by a vehicular homicide 1219 investigator; (f) The vehicle is impounded or immobilized under s. 1220 1221 316.193 or s. 322.34; or (g) The law enforcement officer is complying with a court 1222 1223 order. The hold must be in writing and must specify: 1224 (6) 1225 The name and agency of the law enforcement officer 1226 placing the hold on the vehicle. 1227 (b) The date and time the hold is placed on the vehicle. 1228 (c) A general description of the vehicle, including its

Page 44 of 76

color, make, model, body style, and year; vehicle identification

number; registration license plate number, state, and year; and

CODING: Words stricken are deletions; words underlined are additions.

1229 1230

validation sticker number, state, and year. 1231 1232 The specific reason for placing the hold. 1233 (e) The condition of the vehicle. (f) The location where the vehicle is being held. 1234 (g) The name, address, and telephone number of the wrecker 1235 1236 company and the storage facility. 1237 (7) A wrecker company's storage facility must comply with a hold placed by a law enforcement officer, including 1238 1239 instructions for inside or outside storage. A wrecker company's 1240 storage facility may not release a motor vehicle subject to a hold to any person except as directed by the law enforcement 1241 1242 agency placing the hold. (8) When a vehicle owner is found guilty of, regardless of 1243 adjudication, or pleads nolo contendere to, the offense that 1244 1245 resulted in a hold being placed on his or her vehicle, the owner 1246 must pay the accrued towing and storage charges assessed against 1247 the vehicle. Section 18. Effective January 1, 2008, section 323.002, 1248 1249 Florida Statutes, is amended to read: (Substantial rewording of section. See 1250 s. 323.002, F.S., for present text.) 1251 323.002 County and municipal wrecker allocation systems; 1252 1253 penalties for operation outside of system. --1254 (1) As used in this section, the term: (a) "Authorized wrecker company" means a wrecker company 1255 designated as part of the wrecker allocation system established 1256 by the governmental unit having jurisdiction over the scene of a 1257

Page 45 of 76

CODING: Words stricken are deletions; words underlined are additions.

wrecked, disabled, or abandoned vehicle.

1258

(b) "Unauthorized wrecker company" means a wrecker company not designated as part of the wrecker allocation system established by the governmental unit having jurisdiction over the scene of a wrecked, disabled, or abandoned vehicle.

1259 1260

1261

1262 1263

1264

1265

1266

1267

1268

1269

1270 1271

12721273

1274

1283

1284

- (c) "Wrecker allocation system" means a system for the towing or removal of wrecked, disabled, or abandoned vehicles, similar to the Florida Highway Patrol wrecker allocation system described in s. 321.051(2), under which a county or municipality contracts with one or more wrecker companies registered under chapter 508 for the towing or removal of wrecked, disabled, or abandoned vehicles from accident scenes, streets, or highways. Each wrecker allocation system must use a method for apportioning the towing assignments among the eligible wrecker companies through the creation of geographic zones or a rotation schedule or a combination of geographic zones and a rotation schedule.
- 1275 (d) "Wrecker company" has the same meaning ascribed in s. 1276 508.101.
- 1277 (e) "Wrecker operator" has the same meaning ascribed in s.
 1278 508.101.
- 1279 (f) "Wrecker services" has the same meaning ascribed in s. 1280 508.101.
- 1281 (2) In a county or municipality that operates a wrecker 1282 allocation system:
 - (a) The wrecker allocation system may only use wrecker companies registered under chapter 508.
- 1285 (b) An unauthorized wrecker company, its wrecker

 1286 operators, or its other employees or agents may not monitor a

Page 46 of 76

police radio for communications between patrol field units and the dispatcher in order to determine the location of a wrecked or disabled vehicle for the purpose of dispatching its wrecker operator to drive by the scene of the vehicle in a manner described in paragraph (c) or paragraph (d). Any person who violates this paragraph commits a noncriminal violation, punishable as provided in s. 775.083.

- (c) Except as provided in paragraph (d), a wrecker operator dispatched by an unauthorized wrecker company who drives by the scene of a wrecked or disabled vehicle before the arrival of the wrecker operator dispatched by the authorized wrecker company may not initiate contact with the owner or operator of the vehicle by soliciting or offering wrecker services or tow the vehicle. Any person who violates this paragraph commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.
- wrecker company drives by the scene of a wrecked or disabled vehicle and the owner or operator initiates contact by signaling the wrecker operator to stop and provide wrecker services, the wrecker operator must disclose to the owner or operator of the vehicle that he or she was not dispatched by the authorized wrecker company designated as part of the wrecker allocation system and must disclose, in writing, what charges for towing and storage will apply before the vehicle is connected to the towing apparatus. Any person who violates this paragraph commits a misdemeanor of the second degree, punishable as provided in s. 775.082 or s. 775.083.

(e) A wrecker operator may not falsely identify himself or herself as being part of, or as being employed by a wrecker company that is part of, the wrecker allocation system at the scene of a wrecked or disabled vehicle. Any person who violates this paragraph commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- the owner or operator of a vehicle involved in a crash or otherwise disabled from contacting any wrecker company for the provision of wrecker services, regardless of whether the wrecker company is an authorized wrecker company. If a law enforcement officer determines that the disabled vehicle or vehicle cargo is a public safety hazard, the officer may, in the interest of public safety, dispatch an authorized wrecker company if the officer believes that the authorized wrecker company would arrive at the scene before the wrecker company requested by the owner or operator of the disabled vehicle or vehicle cargo.
- wrecker company out of rotation to the scene of a wrecked or disabled vehicle if the authorized wrecker company next on rotation is not equipped to provide the required wrecker services and the out-of-rotation authorized wrecker company is available with the required equipment. However, this subsection does not prohibit or prevent the owner or operator of a vehicle involved in a crash or otherwise disabled from contacting any wrecker company that is properly equipped to provide the required wrecker services, regardless of whether the wrecker company is an authorized wrecker company, unless the law

1343	enforcement officer determines that the wrecked or disabled
1344	vehicle or vehicle cargo is a public safety hazard and the
1345	officer believes that the authorized wrecker company would
1346	arrive at the scene before the wrecker company requested by the
1347	owner or operator.
1348	Section 19. Effective January 1, 2008, section 713.78,
1349	Florida Statutes, is amended to read:
1350	713.78 Liens for recovering, towing, or storing vehicles
1351	and vessels
1352	(1) As used in For the purposes of this section, the term:
1353	(a) "Business day" means a day other than a Saturday,
1354	Sunday, or federal or state legal holiday.
1355	(b) "Property owner" has the same meaning ascribed in s.
1356	<u>715.07.</u>
1357	(c) (a) "Vehicle" has the same meaning ascribed in s.
1358	508.101 means any mobile item, whether motorized or not, which
1359	is mounted on wheels.
1360	(d) (b) "Vessel" has the same meaning ascribed in s.
1361	508.101 means every description of watercraft, barge, and
1362	airboat used or capable of being used as a means of
1363	transportation on water, other than a seaplane or a "documented
1364	vessel" as defined in s. 327.02(9).
1365	(e) (e) "Wrecker" has the same meaning ascribed in s.
1366	320.01 means any truck or other vehicle which is used to tow,
1367	carry, or otherwise transport motor vehicles or vessels upon the
1368	streets and highways of this state and which is equipped for
1369	that purpose with a boom, winch, car carrier, or other similar

Page 49 of 76

equipment.

1371 (f) "Wrecker company" has the same meaning ascribed in s. 1372 508.101.

- 1373 (g) "Wrecker operator" has the same meaning ascribed in s. 1374 508.101.
 - (2) Whenever a wrecker company registered under chapter
 508 person regularly engaged in the business of transporting
 vehicles or vessels by wrecker, tow truck, or car carrier
 recovers, removes, or stores a vehicle or vessel upon
 instructions from:
 - (a) The owner of the vehicle or vessel thereof;
 - (b) The <u>property</u> owner or <u>lessor</u>, or a <u>person authorized</u> by the owner or <u>lessor</u>, of <u>real</u> property on which <u>the such</u> vehicle or vessel is <u>wrongfully</u> parked <u>without permission</u>, and the removal is done in compliance with s. 715.07; or
 - (c) Any law enforcement agency,

the wrecker company has she or he shall have a lien on the vehicle or vessel for a reasonable towing fee and for a reasonable storage fee, + except that no storage fee shall be charged if the vehicle or vessel is stored for less than 6 hours.

- (3) This section does not authorize any person to claim a lien on a vehicle for fees or charges connected with the immobilization of the such vehicle using a vehicle boot or other similar device under pursuant to s. 715.07.
- (4)(a) Any wrecker company that person regularly engaged in the business of recovering, towing, or storing vehicles or vessels who comes into possession of a vehicle or vessel under

Page 50 of 76

1399

1400 1401

1402

1403

1404 1405

1406 1407

1408

1409

1410

1411

1412

1413 1414

1415

1416

1417 1418

1419

1420

1421

1422

1423

1424

1425

1426

pursuant to subsection (2)_T and who claims a lien for recovery, towing, or storage services_T shall give notice to the registered owner, the insurance company insuring the vehicle notwithstanding the provisions of s. 627.736, and to all persons claiming a lien on the vehicle or vessel thereon, as disclosed by the records in the Department of Highway Safety and Motor Vehicles or of a corresponding agency in any other state.

Whenever a any law enforcement agency authorizes the removal of a vehicle or vessel or whenever a wrecker company any towing service, garage, repair shop, or automotive service, storage, or parking place notifies the law enforcement agency of possession of a vehicle or vessel under pursuant to s. 715.07(2)(a)2., the applicable law enforcement agency shall contact the Department of Highway Safety and Motor Vehicles, or the appropriate agency of the state of registration, if known, within 24 hours through the medium of electronic communications, giving the full description of the vehicle or vessel. Upon receipt of the full description of the vehicle or vessel, the department shall search its files to determine the owner's name, the insurance company insuring the vehicle or vessel, and whether any person has filed a lien upon the vehicle or vessel as provided in s. 319.27(2) and (3) and notify the applicable law enforcement agency within 72 hours. The wrecker company person in charge of the towing service, garage, repair shop, or automotive service, storage, or parking place shall obtain that such information from the applicable law enforcement agency within 5 days after the date of storage and shall give notice under pursuant to paragraph (a). The department may release the

Page 51 of 76

insurance company information to the requestor notwithstanding the provisions of s. 627.736.

1427

1428 1429

1430

1431

1432

1433

14341435

1436

14371438

1439

1440

1441 1442

1443

1444 1445

1446

1447 1448

1449 1450

1451

1452

1453

1454

- (c) Notice by certified mail, return receipt requested, shall be sent within 7 business days after the date of storage of the vehicle or vessel to the registered owner, the insurance company insuring the vehicle notwithstanding the provisions of s. 627.736, and all persons of record claiming a lien against the vehicle or vessel. The notice It shall state the fact of possession of the vehicle or vessel and, that a lien as provided in subsection (2) is claimed, that charges have accrued and the amount of the charges thereof, that the lien is subject to enforcement under pursuant to law, and that the owner or lienholder, if any, has the right to a hearing as set forth in subsection (5), and that any vehicle or vessel that which remains unclaimed, or for which the charges for recovery, towing, or storage services remain unpaid, may be sold free of all prior liens after 35 days if the vehicle or vessel is more than 3 years of age or after 50 days if the vehicle or vessel is 3 years of age or less.
- (d) If the wrecker company is unable attempts to identify locate the name and address of the owner or lienholder prove unsuccessful, the wrecker company towing-storage operator shall, after 7 business working days following, excluding Saturday and Sunday, of the initial tow or storage, notify the public agency of jurisdiction in writing by certified mail or acknowledged hand delivery that the wrecker towing-storage company has been unable to identify locate the name and address of the owner or lienholder, and a physical search of the vehicle or vessel has

Page 52 of 76

disclosed no ownership information, and a good faith effort has been made. For purposes of this paragraph and subsection (9), the term "good faith effort" means that the following checks have been performed by the wrecker company to establish prior state of registration and for title:

- 1. Check of vehicle or vessel for any type of tag, tag record, temporary tag, or regular tag.
- 2. Check of law enforcement report for tag number or other information identifying the vehicle or vessel $_{\tau}$ if the vehicle or vessel was towed at the request of a law enforcement officer.
- 3. Check of trip sheet or tow ticket of the wrecker tow truck operator to see if a tag was on vehicle or vessel at beginning of tow, if private tow.
- 4. If there is no address of the owner on the impound report, check of law enforcement report to see if an out-of-state address is indicated from driver license information.
- 5. Check of vehicle or vessel for inspection sticker or other stickers and decals that may indicate a state of possible registration.
- 6. Check of the interior of the vehicle or vessel for any papers that may be in the glove box, trunk, or other areas for a state of registration.
 - 7. Check of vehicle for vehicle identification number.
 - 8. Check of vessel for vessel registration number.
- 9. Check of vessel hull for a hull identification number, which should be carved, burned, stamped, embossed, or otherwise permanently affixed to the outboard side of the transom or, if

Page 53 of 76

there is no transom, to the outmost seaboard side at the end of the hull that bears the rudder or other steering mechanism.

- (5)(a) The owner of a vehicle or vessel removed <u>under</u> pursuant to the provisions of subsection (2), or any person claiming a lien, other than the <u>wrecker company towing storage</u> operator, within 10 days after the time she or he has knowledge of the location of the vehicle or vessel, may file a complaint in the county court of the county in which the vehicle or vessel is stored or in which the owner resides to determine if her or his property was wrongfully taken or withheld from her or him.
- (b) Upon filing of a complaint, an owner or lienholder may have her or his vehicle or vessel released upon posting with the court a cash or surety bond or other adequate security equal to the amount of the charges for towing or storage and lot rental amount to ensure the payment of the such charges in the event she or he does not prevail. Upon the posting of the bond and the payment of the applicable fee set forth in s. 28.24, the clerk of the court shall issue a certificate notifying the lienor of the posting of the bond and directing the lienor to release the vehicle or vessel. At the time of the such release, after reasonable inspection, she or he shall give a receipt to the wrecker towing storage company reciting any claims she or he has for loss or damage to the vehicle or vessel or to the contents of the vehicle or vessel thereof.
- (c) Upon determining the respective rights of the parties, the court shall may award damages, reasonable attorney's fees, and costs to in favor of the prevailing party. In any event, The final order shall require provide for immediate payment in full

Page 54 of 76

of the recovery, towing, and storage fees by the vehicle or vessel owner or lienholder, by ex the law enforcement agency ordering the tow, or by the property owner, lessee, or agent thereof of the real property from which the vehicle or vessel was towed or removed under s. 715.07.

1510

1511

1512

15131514

1515

1516

1517

1518

1519

1520

1521

1522

1523

1524

1525 1526

1527

1528

1529 1530

1531 1532

1533

1534

1535

1536

1537

Any vehicle or vessel that which is stored under pursuant to subsection (2) and which remains unclaimed, or for which reasonable charges for recovery, towing, or storing remain unpaid, and any contents not released under pursuant to subsection (10), may be sold by the wrecker company owner or operator of the storage space for the such towing or storage charge after 35 days after from the time the vehicle or vessel is stored in the wrecker company's storage facility therein if the vehicle or vessel is more than 3 years of age or after 50 days after following the time the vehicle or vessel is stored in the wrecker company's storage facility therein if the vehicle or vessel is 3 years of age or less. The sale shall be at public auction for cash. If the date of the sale is was not included in the notice required in subsection (4), notice of the sale shall be given to the person in whose name the vehicle or vessel is registered and to all persons claiming a lien on the vehicle or vessel as shown on the records of the Department of Highway Safety and Motor Vehicles or of the corresponding agency in any other state. Notice shall be sent by certified mail, return receipt requested, to the owner of the vehicle or vessel and the person having the recorded lien on the vehicle or vessel at the address shown on the records of the registering agency and shall be mailed at least not less than 15 days before the date of the

1538

1539

1540

1541

1542

1543

1544

1545

1546

1547

1548

1549

1550

1551

1552

1553

1554

1555

1556

1557

1558

1559

1560

1561

1562

1563

1564

1565

sale. After diligent search and inquiry, if the name and address of the registered owner or the owner of the recorded lien cannot be ascertained, the requirements of notice by mail may be dispensed with. In addition to the notice by mail, public notice of the time and place of sale shall be made by publishing a notice of the sale thereof one time, at least 10 days prior to the date of the sale, in a newspaper of general circulation in the county in which the sale is to be held. The proceeds of the sale, after payment of reasonable towing and storage charges, and costs of the sale, in that order of priority, shall be deposited with the clerk of the circuit court for the county if the owner is absent, and the clerk shall hold the such proceeds subject to the claim of the person legally entitled to those proceeds thereto. The clerk shall be entitled to receive 5 percent of the such proceeds for the care and disbursement of the proceeds thereof. The certificate of title issued under this section law shall be discharged of all liens unless otherwise provided by court order.

employees or agents of the wrecker company operator recovering, towing, or storing vehicles or vessels are is not liable for damages connected with those such services, theft of the such vehicles or vessels, or theft of personal property contained in the such vehicles or vessels if those, provided that such services are have been performed with reasonable care and provided, further, that, in the case of removal of a vehicle or vessel upon the request of a person purporting, and reasonably appearing, to be the property owner or lessee, or a person

Page 56 of 76

authorized by the owner or lessee, of the <u>real</u> property from which <u>the such</u> vehicle or vessel is removed, <u>the such</u> removal <u>is</u> has been done in compliance with s. 715.07. Further, a wrecker company, its wrecker operators, and other employees or agents of the wrecker company are operator is not liable for damage to a vehicle, <u>a</u> vessel, or cargo that obstructs the normal movement of traffic or creates a hazard to traffic and is removed in compliance with the request of a law enforcement officer.

- (b) For the purposes of this subsection, a wrecker company, its wrecker operators, and other employees or agents of the wrecker company are operator is presumed to use reasonable care to prevent the theft of a vehicle or vessel or of any personal property contained in the such vehicle or vessel stored in the wrecker company's operator's storage facility if all of the following apply:
- 1. The wrecker <u>company</u> operator surrounds the storage facility with a chain-link or solid-wall type fence at least 6 feet in height;
- 2. The wrecker <u>company illuminates</u> operator has illuminated the storage facility with lighting of sufficient intensity to reveal persons and vehicles at a distance of at least 150 feet during nighttime; and
- 3. The wrecker <u>company operator</u> uses one or more of the following security methods to discourage theft of vehicles or vessels or of any personal property contained in such vehicles or vessels stored in the wrecker <u>company's operator's</u> storage facility:

a. A night dispatcher or watchman remains on duty at the storage facility from sunset to sunrise;

1593 l

- b. A security dog remains at the storage facility from sunset to sunrise;
- c. Security cameras or other similar surveillance devices monitor the storage facility; or
- d. A security guard service examines the storage facility at least once each hour from sunset to sunrise.
- (c) Any law enforcement agency requesting that a motor vehicle be removed from an accident scene, street, or highway must conduct an inventory and prepare a written record of all personal property found in the vehicle before the vehicle is removed by a wrecker operator. However, if the owner or driver of the motor vehicle is present and accompanies the vehicle, an me inventory by law enforcement is not required. A wrecker company, its wrecker operators, and other employees or agents of the wrecker company are operator is not liable for the loss of personal property alleged to be contained in such a vehicle when the such personal property was not identified on the inventory record prepared by the law enforcement agency requesting the removal of the vehicle.
- (8) A wrecker company and its wrecker operators, excluding person regularly engaged in the business of recovering, towing, or storing vehicles or vessels, except a person licensed under chapter 493 while engaged in "repossession" activities as defined in s. 493.6101, may not operate a wrecker, tow truck, or car carrier unless the name, address, and telephone number of the wrecker company performing the wrecker services service is

Page 58 of 76

clearly printed in contrasting colors on the driver and passenger sides of the wrecker its vehicle. The name must be in at least 3-inch permanently affixed letters, and the address and telephone number must be in at least 1-inch permanently affixed letters.

- (9) Failure to make good faith, best efforts to comply with the notice requirements of this section <u>precludes</u> shall preclude the imposition of any storage charges against the such vehicle or vessel.
- provide services under pursuant to this section shall permit vehicle or vessel owners or their agents, which agency is evidenced by an original writing acknowledged by the owner before a notary public or other person empowered by law to administer oaths, to inspect the towed vehicle or vessel and shall release to the owner or agent the vehicle, vessel, or all personal property not affixed to the vehicle or vessel that which was in the vehicle or vessel at the time the vehicle or vessel came into the custody of the wrecker company person providing those such services.
- engaged in the business of recovering, towing, or storing vehicles or vessels who comes into possession of a vehicle or vessel pursuant to subsection (2) and complies who has complied with the provisions of subsections (3) and (6), when the such vehicle or vessel is to be sold for purposes of being dismantled, destroyed, or changed in such a manner that it is not the motor vehicle or vessel described in the certificate of

Page 59 of 76

1649 title, must shall apply to the county tax collector for a 1650 certificate of destruction. A certificate of destruction, which 1651 authorizes the dismantling or destruction of the vehicle or 1652 vessel described on the certificate therein, is shall be 1653 reassignable no more than twice a maximum of two times before 1654 dismantling or destruction of the vehicle or vessel is shall be 1655 required, and, in lieu of a certificate of title, the 1656 certificate of destruction shall accompany the vehicle or vessel 1657 for which it is issued, when the such vehicle or vessel is sold for that purpose such purposes, in lieu of a certificate of 1658 1659 title. The application for a certificate of destruction must 1660 include an affidavit from the applicant that it has complied 1661 with all applicable requirements of this section and, if the 1662 vehicle or vessel is not registered in this state, by a 1663 statement from a law enforcement officer that the vehicle or 1664 vessel is not reported stolen, and must also shall be 1665 accompanied by any other such documentation as may be required 1666 by the department.

- (b) The Department of Highway Safety and Motor Vehicles shall charge a fee of \$3 for each certificate of destruction. A service charge of \$4.25 shall be collected and retained by the tax collector who processes the application.
- (c) The Department of Highway Safety and Motor Vehicles may adopt such rules to administer as it deems necessary or proper for the administration of this subsection.
- (12)(a) Any person who violates any provision of subsection (1), subsection (2), subsection (4), subsection (5), subsection (6), or subsection (7) commits is guilty of a

Page 60 of 76

1667

1668

1669

1670

1671

1672

1673

1674

1675

1676

misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

- (b) Any person who violates <u>subsection</u> (8), <u>subsection</u>
 (9), <u>subsection</u> (10), <u>or subsection</u> (11) <u>commits</u> the <u>provisions</u>

 of <u>subsections</u> (8) through (11) is <u>guilty</u> of a felony of the
 third degree, punishable as provided in s. 775.082, s. 775.083,
 or s. 775.084.
- (c) Any person who uses a false or fictitious name, gives a false or fictitious address, or makes any false statement in any application or affidavit required under the provisions of this section commits is guilty of a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- (d) Employees of the Department of Highway Safety and Motor Vehicles and law enforcement officers may are authorized to inspect the records of each wrecker company in this state any person regularly engaged in the business of recovering, towing, or storing vehicles or vessels or transporting vehicles or vessels by wrecker, tow truck, or car carrier, to ensure compliance with the requirements of this section. Any person who fails to maintain records, or fails to produce records when required in a reasonable manner and at a reasonable time, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (13)(a) Upon receipt by the Department of Highway Safety and Motor Vehicles of written notice from a wrecker company that operator who claims a wrecker company's operator's lien under paragraph (2)(c) or paragraph (2)(d) for recovery, towing, or storage of an abandoned vehicle or vessel upon instructions from

Page 61 of 76

1705 any law enforcement agency, for which a certificate of 1706 destruction has been issued under subsection (11), the 1707 department shall place the name of the registered owner of that 1708 vehicle or vessel on the list of those persons who may not be 1709 issued a license plate or revalidation sticker for any motor 1710 vehicle under s. 320.03(8). If the vehicle or vessel is owned 1711 jointly by more than one person, the name of each registered owner shall be placed on the list. The notice of wrecker 1712 1713 company's operator's lien shall be submitted on forms provided 1714 by the department, which must include:

- 1. The name, address, and telephone number of the wrecker company operator.
- 2. The name of the registered owner of the vehicle or vessel and the address to which the wrecker <u>company operator</u> provided notice of the lien to the registered owner under subsection (4).
- 3. A general description of the vehicle or vessel, including its color, make, model, body style, and year.
- 4. The vehicle identification number (VIN); registration license plate number, state, and year; validation decal number, state, and year; vessel registration number; hull identification number; or other identification number, as applicable.
- 5. The name of the person or the corresponding law enforcement agency that requested that the vehicle or vessel be recovered, towed, or stored.
- 6. The amount of the wrecker company's operator's lien, not to exceed the amount allowed by paragraph (b).

Page 62 of 76

1715

1716

1717

1718

1719

1720

1721 1722

1723

1724

1725

1726

1727

1728

1729

1730

1731

(b) For purposes of this subsection only, the amount of the wrecker company's operator's lien for which the department will prevent issuance of a license plate or revalidation sticker may not exceed the amount of the charges for recovery, towing, and storage of the vehicle or vessel for 7 days. These charges may not exceed the maximum rates imposed by the ordinances of the respective county or municipality under ss. 125.0103(1)(c) and 166.043(1)(c). This paragraph does not limit the amount of a wrecker company's operator's lien claimed under subsection (2) or prevent a wrecker company operator from seeking civil remedies for enforcement of the entire amount of the lien but limits only that portion of the lien for which the department will prevent issuance of a license plate or revalidation sticker.

- (c)1. The registered owner of a vehicle or vessel may dispute a wrecker <u>company's</u> operator's lien, by notifying the department of the dispute in writing on forms provided by the department, if at least one of the following applies:
- a. The registered owner presents a notarized bill of sale proving that the vehicle or vessel was sold in a private or casual sale before the vehicle or vessel was recovered, towed, or stored.
- b. The registered owner presents proof that the Florida certificate of title of the vehicle or vessel was sold to a licensed dealer as defined in s. 319.001 before the vehicle or vessel was recovered, towed, or stored.
- c. The records of the department were marked "sold" prior to the date of the tow.

Page 63 of 76

1760 1761

1762

1763

1764

1765

1766

1767

1768

1769

1770 1771

1772

1773

1774

1775

1776

1777

1778

1779

1780 1781

1782

1783

1784

If the registered owner's dispute of a wrecker company's operator's lien complies with one of these criteria, the department shall immediately remove the registered owner's name from the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8), thereby allowing issuance of a license plate or revalidation sticker. If the vehicle or vessel is owned jointly by more than one person, each registered owner must dispute the wrecker company's operator's lien in order to be removed from the list. However, the department shall deny any dispute and maintain the registered owner's name on the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8) if the wrecker company operator has provided the department with a certified copy of the judgment of a court that which orders the registered owner to pay the wrecker company's operator's lien claimed under this section. In such a case, the amount of the wrecker company's operator's lien allowed by paragraph (b) may be increased to include no more than \$500 of the reasonable costs and attorney's fees incurred in obtaining the judgment. The department's action under this subparagraph is ministerial in nature, shall not be considered final agency action, and is appealable only to the county court for the county in which the vehicle or vessel was ordered removed.

1785 1786

1787

2. A person against whom a wrecker <u>company's</u> operator's lien has been imposed may alternatively obtain a discharge of the lien by filing a complaint, challenging the validity of the

Page 64 of 76

1788

1789

1790 1791

1792 1793

1794

1795 1796

1797

1798

1799 1800

1801

1802

1803 1804

1805

1806 1807

1808

1809

1810

1811

1812

1813 1814

1815

lien or the amount of the lien thereof, in the county court of the county in which the vehicle or vessel was ordered removed. Upon filing of the complaint, the person may have her or his name removed from the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8), thereby allowing issuance of a license plate or revalidation sticker, upon posting with the court a cash or surety bond or other adequate security equal to the amount of the wrecker company's operator's lien to ensure the payment of such lien in the event she or he does not prevail. Upon the posting of the bond and the payment of the applicable fee set forth in s. 28.24, the clerk of the court shall issue a certificate notifying the department of the posting of the bond and directing the department to release the wrecker company's operator's lien. Upon determining the respective rights of the parties, the court may award damages and costs in favor of the prevailing party.

3. If a person against whom a wrecker company's operator's lien has been imposed does not object to the lien, but cannot discharge the lien by payment because the wrecker company operator has moved or gone out of business, the person may have her or his name removed from the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8), thereby allowing issuance of a license plate or revalidation sticker, upon posting with the clerk of court in the county in which the vehicle or vessel was ordered removed, a cash or surety bond or other adequate security equal to the amount of the wrecker company's operator's

Page 65 of 76

lien. Upon the posting of the bond and the payment of the application fee set forth in s. 28.24, the clerk of the court shall issue a certificate notifying the department of the posting of the bond and directing the department to release the wrecker company's operator's lien. The department shall mail to the wrecker company operator, at the address upon the lien form, notice that the wrecker company operator must claim the security within 60 days, or the security will be released back to the person who posted it. At the conclusion of the 60 days, the department shall direct the clerk as to which party is entitled to payment of the security, less applicable clerk's fees.

- 4. A wrecker <u>company's</u> operator's lien expires 5 years after filing.
- (d) Upon discharge of the amount of the wrecker company's operator's lien allowed by paragraph (b), the wrecker company operator must issue a certificate of discharged wrecker company's operator's lien on forms provided by the department to each registered owner of the vehicle or vessel attesting that the amount of the wrecker company's operator's lien allowed by paragraph (b) has been discharged. Upon presentation of the certificate of discharged wrecker company's operator's lien by the registered owner, the department shall immediately remove the registered owner's name from the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8), thereby allowing issuance of a license plate or revalidation sticker. Issuance of a certificate of discharged wrecker company's operator's lien under this paragraph does not discharge the entire amount of the

wrecker <u>company's</u> operator's lien claimed under subsection $(2)_{\tau}$ but only certifies to the department that the amount of the wrecker <u>company's</u> operator's lien allowed by paragraph (b), for which the department will prevent issuance of a license plate or revalidation sticker, has been discharged.

- (e) When a wrecker <u>company operator</u> files a notice of wrecker <u>company's operator's</u> lien under this subsection, the department shall charge the wrecker <u>company operator</u> a fee of \$2, which shall be deposited into the General Revenue Fund established under s. 860.158. A service charge of \$2.50 shall be collected and retained by the tax collector who processes a notice of wrecker company's operator's lien.
- (f) This subsection applies only to the annual renewal in the registered owner's birth month of a motor vehicle registration and does not apply to the transfer of a registration of a motor vehicle sold by a motor vehicle dealer licensed under chapter 320, except for the transfer of registrations which is inclusive of the annual renewals. This subsection does not apply to any vehicle registered in the name of the lessor. This subsection does not affect the issuance of the title to a motor vehicle, notwithstanding s. 319.23(7)(b).
- (g) The Department of Highway Safety and Motor Vehicles may adopt rules pursuant to ss. 120.536(1) and 120.54 to implement this subsection.
- Section 20. The amendments to section 713.78, Florida

 Statutes, made by this act do not affect the validity of liens established under section 713.78, Florida Statutes, before

 January 1, 2008.

Page 67 of 76

Section 21. Effective January 1, 2008, section 715.07, 1873 Florida Statutes, is amended to read:

- 715.07 Vehicles or vessels parked on <u>real private</u> property without permission; towing.--
 - (1) As used in this section, the term:

- (a) "Property owner" means an owner or lessee of real property, or a person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the real property is a condominium.
- (b) (a) "Vehicle" has the same meaning ascribed in s.

 508.101 means any mobile item which normally uses wheels,
 whether motorized or not.
- (c) (b) "Vessel" has the same meaning ascribed in s.

 508.101 means every description of watercraft, barge, and
 airboat used or capable of being used as a means of
 transportation on water, other than a seaplane or a "documented vessel" as defined in s. 327.02(9).
- (d) "Wrecker company" has the same meaning ascribed in s. 508.101.
- (e) "Wrecker operator" has the same meaning ascribed in s. 508.101.
- (2) A property owner The owner or lessee of real property, or any person authorized by the owner or lessee, which person may be the designated representative of the condominium association if the real property is a condominium, may cause a any vehicle or vessel parked on her or his such property without her or his permission to be removed by a wrecker company registered under chapter 508 person regularly engaged in the

Page 68 of 76

business of towing vehicles or vessels, without liability for the costs of removal, transportation, or storage or damages caused by the such removal, transportation, or storage, under any of the following circumstances:

1900

1901 1902

1903 1904

1905

1906

1907

1908 1909

1910

1911

1912

1913 1914

1915

1916

1917

1918

1919

1920

1921

1922

1923

1924

1925

1926 1927

- (a) The towing or removal of any vehicle or vessel from real private property without the consent of the registered owner or other legally authorized person in control of that vehicle or vessel is subject to strict compliance with the following conditions and restrictions:
- 1.a. Any towed or removed vehicle or vessel must be stored at a storage facility site within a 10-mile radius of the point of removal in any county with a population of 500,000 population or more, and within a 15-mile radius of the point of removal in any county with a population of fewer less than 500,000 population. The wrecker company's storage facility That site must be open for the purpose of redemption of vehicles and vessels on any day that the wrecker company person or firm towing the such vehicle or vessel is open for towing purposes, from 8 8:00 a.m. to 6 6:00 p.m., and, when closed, must shall have prominently posted a sign indicating a telephone number where the operator of the storage facility site can be reached at all times. Upon receipt of a telephoned request to open the storage facility site to redeem a vehicle or vessel, the operator shall return to the storage facility site within 1 hour or she or he is will be in violation of this section.
- b. If no wrecker company towing business providing such service is located within the area of towing limitations set forth in sub-subparagraph a., the following limitations apply:

Page 69 of 76

any towed or removed vehicle or vessel must be stored at a storage facility site within a 20-mile radius of the point of removal in any county with a population of 500,000 population or more, and within a 30-mile radius of the point of removal in any county with a population of fewer less than 500,000 population.

- 2. The wrecker company person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of the such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of the such towing or removal, the location of the storage facility site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or the make, model, color, and registration number of the vessel. The wrecker company or description and registration number of the person at the police that department or sheriff's office to whom such information is was reported and note that name on the trip record.
- 3. A wrecker operator person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle or vessel is not lawfully parked without permission must stop when a person seeks the return of the vehicle or vessel. The vehicle or vessel must be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may be towed or removed if, after a reasonable opportunity, the owner or legally authorized person in control of the vehicle or vessel is

Page 70 of 76

unable to pay the service fee or refuses to remove the vehicle or vessel that is parked without permission. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to the person redeeming the vehicle or vessel.

- 4. A wrecker company, a wrecker operator, or another employee or agent of a wrecker company person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, before prior to towing or removing any vehicle or vessel from real private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property, within 5 feet from the public right-of-way line. If there are no curbs or access barriers, at least one sign the signs must be posted not less than one sign for each 25 feet of lot frontage.

b. The notice must clearly indicate, in <u>at least</u> not less than 2-inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense. The words "tow-away zone" must be included on the sign in at least not less than 4-inch high letters.

- c. The notice must also provide the name and current telephone number of the <u>wrecker company person or firm</u> towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not less than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not less than 24 hours prior to the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs prior to any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign stating, "Reserved Parking for Customers Only. Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense," in at least not less than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that unauthorized vehicles or vessels will be towed away at the owner's expense.

A business owner or lessee may authorize the removal of a vehicle or vessel by a wrecker towing company registered under chapter 508 when no tow-away sign is posted if the vehicle or vessel is parked in such a manner that restricts the normal operation of business.; and If a vehicle or vessel parked on a public right-of-way obstructs access to a private driveway when no tow-away sign is posted, the owner or, lessee of the driveway, or the owner's or lessee's agent may have the vehicle or vessel removed by a wrecker towing company registered under chapter 508 upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.

- 6. Each wrecker company Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in control of a vehicle or vessel to pay the costs of towing and storage prior to redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for the such services and post at the wrecker company's storage facility site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of real property that which authorize the wrecker company such person or firm to remove vehicles or vessels as provided in this section.
- 7. Each wrecker company Any person or firm towing or removing any vehicles or vessels from real private property without the consent of the owner or other legally authorized person in control of the vehicles or vessels shall, on each wrecker any trucks, wreckers as defined in s. 320.01 s.

Page 73 of 76

45 **4**6

713.78(1)(c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the wrecker company performing such service clearly printed in contrasting colors on the driver and passenger sides of the wrecker vehicle. The name must shall be in at least 3-inch permanently affixed letters, and the address and telephone number must shall be in at least 1-inch permanently affixed letters.

- 8. Vehicle or vessel entry for the purpose of towing or removing the vehicle or vessel is shall be allowed with reasonable care on the part of the wrecker company and the wrecker operators person or firm towing the vehicle or vessel. A wrecker company, its wrecker operators, and other employees or agents of the wrecker company are not Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry into the vehicle or vessel is performed not in accordance with the standard of reasonable care.
- 9. When a vehicle or vessel is has been towed or removed under pursuant to this section, the wrecker company it must release the vehicle or vessel be released to its owner or an agent of the owner custodian within one hour after requested. Any vehicle or vessel owner or the owner's agent has shall have the right to inspect the vehicle or vessel before accepting its return. A wrecker company may not require any vehicle or vessel owner, custodian, or agent to, and no release the wrecker company or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or other legally authorized person at the time of the redemption may be required from any vehicle or

Page 74 of 76

vessel owner, custodian, or agent as a condition of release of the vehicle or vessel to its owner. A wrecker company must give a person paying towing and storage charges under this section a detailed, signed receipt showing the legal name of the wrecker company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.

- (b) The These requirements of this subsection are minimum standards and do not preclude enactment of additional regulations by any municipality or county, including the regulation of right to regulate rates when vehicles or vessels are towed from real private property.
- (3) This section does not apply to <u>vehicles or vessels</u>
 that are reasonably identifiable from markings as law
 enforcement, firefighting, rescue squad, ambulance, or other
 emergency vehicles or vessels that are marked as such or to
 property owned by any governmental entity.
- (4) When a person improperly causes a vehicle or vessel to be removed, that such person is shall be liable to the owner or lessee of the vehicle or vessel for the cost of removal, transportation, and storage; any damages resulting from the removal, transportation, or storage of the vehicle or vessel; attorney's fees; and court costs.
- (5) Failure to make good faith efforts to comply with the notice requirements in subparagraph (2)(a)5. precludes the imposition of any towing or storage charges against the vehicle or vessel.

HB 93 2007

(6)(5)(a) Any person who violates subparagraph (2)(a)2. or subparagraph (2)(a)6. commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

2094

2095 2096

2097

2098

2099

2100

2101

- (b) Any person who violates subparagraph (2) (a) 1.,
 subparagraph (2) (a) 3., subparagraph (2) (a) 4., subparagraph
 (2) (a) 7., or subparagraph (2) (a) 9. commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.
- Section 22. <u>Effective January 1, 2008, subsection (15) of</u>
 2103 section 1.01, Florida Statutes, is repealed.
- Section 23. The sum of \$693,000 is appropriated from the

 General Inspection Trust Fund to the Department of Agriculture

 and Consumer Services, and nine additional full-time-equivalent

 positions are authorized, for the purpose of implementing this

 act during the 2007-2008 fiscal year.
- Section 24. Except as otherwise expressly provided in this act, this act shall take effect July 1, 2007.

Page 76 of 76

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: SPONSOR(S): Troutman

HB 245

Exemptions from the Tax on Sales, Use, and Other Transactions

TIED BILLS:

IDEN./SIM. BILLS:

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on Agribusiness		Kaiser	Reese AR
2) Environment & Natural Resources Council			
3)			
4)			
5)			

SUMMARY ANALYSIS

This bill provides a sales tax exemption for purchases of low-volume irrigation, or microirrigation equipment, or components that are used exclusively in agricultural production. The bill also provides definitions for lowvolume irrigation, microirrigation, and their related components.

The bill deletes sales tax exemptions for generators used on poultry farms and for liquefied petroleum gas or other fuel used to heat a structure in which started pullets or broilers are raised. These exemptions are addressed elsewhere in the statutes.

The Revenue Estimating Conference estimates that the provisions of this legislation will result in a negative fiscal impact of \$3.4 million to state and local governments in FY 2007-2008 and \$3.6 million to state and local governments in FY 2008-2009.

The effective date of this legislation is July 1, 2007.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0245.AG.doc

DATE:

1/30/2007

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Ensure lower taxes: This legislation provides a sales tax exemption for the purchase of low-volume irrigation, or microirrigation equipment, or components that are used exclusively in agricultural production.

B. EFFECT OF PROPOSED CHANGES:

The bill provides a sales tax exemption for the purchase of low-volume irrigation, or microirrigation equipment, or components that are used exclusively in agricultural production.

The bill also provides definitions for low-volume irrigation and microirrigation; these were not previously defined in statute. These irrigation systems are designed to deliver water at a rate of 45 gallons per hour or less per exit point. System components include pumps, pumping stations, control stations, filtration equipment pressure regulators, piping, tubing, emitters, valves, fittings, gauges, sensors, sprinklers, and safety devices.

The bill deletes the exemption in s. 212.08(5)(a), F.S., for generators used on poultry farms. This exemption still remains under the provisions of s. 212.08(3), F.S.

The bill also deletes the exemption in s. 212.08(5)(a), F.S., for liquefied petroleum gas or other fuel used to heat a structure in which started pullets or broilers are raised. This exemption still remains under the provisions of s. 212.08(5)(e), F.S.

C. SECTION DIRECTORY:

Section 1: Amends s. 212.02, F.S.; creating a definition for low-volume irrigation and microirrigation.

Section 2: Amends s. 212.08, F.S.; providing an exemption for low-volume irrigation or microirrigation; and, removing exemptions for generators used in poultry farms and liquefied petroleum gas or other fuels used to heat structures in which started pullets or boilers are raised.

Section 3: Provides an effective date of July 1, 2007.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

The Revenue Estimating Conference has estimated that this bill will have the following negative fiscal impact on state government:

	<u>2007-08</u>	<u> 2008-09</u>
General Revenue	(2.7m)	(2.9m)
State Trust	<u>(Insignificant)</u>	(Insignificant)
Total	(2.7m)	(2.9m)

2. Expenditures:

None

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

The Revenue Estimating Conference has estimated that this bill will have the following negative fiscal impact on local governments:

_	<u>2007-08</u>	<u>2008-09</u>
Revenue Sharing	(0.1m)	(0.1m)
Local Gov't. Half Cent	(0.3m)	(0.3m)
Local Option	(0.3m)	(0.3m)
Total Local Impact	(0.7m)	(0.7m)

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Persons purchasing low-volume irrigation, or microirrigation equipment, or their components for use in agricultural production will no longer be required to pay the applicable sales tax on these products.

D. FISCAL COMMENTS:

None

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

The mandates provision appears to apply because the bill reduces the authority that counties have to raise revenues through local option sales taxes; however, the amount of the reduction is insignificant and an exemption applies. Accordingly, the bill does not require a two-thirds vote of the membership of the House.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

D. STATEMENT OF THE SPONSOR

This is a good bill that will assist all Florida growers and promote increased use of low volume/precision irrigation.

IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

N/A

STORAGE NAME: DATE: h0245.AG.doc 1/30/2007

Bill No. HB 24	.5	ì
----------------	----	---

COUNCIL/COMMITTEE	ACTION
ADOPTED	(Y/N)
ADOPTED AS AMENDED	(Y/N)
ADOPTED W/O OBJECTION	(Y/N)
FAILED TO ADOPT	(Y/N)
WITHDRAWN	(Y/N)
OTHER	

Council/Committee hearing bill: Agribusiness Representative Poppell offered the following:

Amendment (with directory and title amendments)

Between lines 71-72, insert:

- (q) Building materials for construction of farm structures.--
- 1. There shall be no tax on purchases of building materials, including, but not limited to, wood, metal, aluminum, tin, plastics, glass, polyethylene, shade cloth, woven ground cloth, nails, nuts, bolts, fasteners, cable, wires, and other similar appurtenances used for the construction of new farm structures or the replacement, repair, or rebuilding of existing structures located on a farm that is not a residential dwelling and is located on land that is an integral part of a farm operation or is classified as agricultural land pursuant to s. 193.461. Such structures include, but are not limited to, greenhouses, shade houses, poly-houses, facilities required to meet state or federal eradication or other successor programs, pole barns, fences, irrigation pump houses, and storage facilities. Such exemption shall not be allowed unless the

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No.

purchaser or	lessee signs a	certificate s	stating that the	item to
be exempted :	is for the use o	designated in	this paragraph.	The
term "farm"	is defined as p	rovided in s.	823.14.	

2. Agricultural producers may apply for a tax credit equal to the documented amount of sales tax paid for the purchase of material included in this paragraph if the material was purchased within 12 months prior to the effective date of this paragraph or provides the department appropriate receipts which demonstrate the material was purchased for the direct purpose of rebuilding, replacing, or repairing structures damaged from any named storm which impacted this state during the 2004 or 2005 calendar years.

====== D I R E C T O R Y A M E N D M E N T ========

Remove line 35 and insert:

Section 2. Section

======= T I T L E A M E N D M E N T =======

Between lines 9-10, insert:

exempting purchases of certain building materials used in constructing certain farm structures; providing requirements; providing for credit of taxes paid by agricultural producers; providing procedures and requirements;

HB 245 2007

HB 240

A bill to be entitled

An act relating to exemptions from the tax on sales, use, and other transactions; amending s. 212.02, F.S.; defining the term "low-volume irrigation" or "microirrigation"; amending s. 212.08, F.S.; including in the exemption for items in agricultural use certain agricultural machinery or farm equipment used for low-volume irrigation or microirrigation; deleting certain exemptions relating to certain equipment and fuel used in breeding poultry; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (34) is added to section 212.02, Florida Statutes, to read:

212.02 Definitions.--The following terms and phrases when used in this chapter have the meanings ascribed to them in this section, except where the context clearly indicates a different meaning:

irrigation by means of frequent application of small quantities of water directly on or below the soil surface, usually as discrete drops, tiny streams, or miniature sprays through emitters placed along the water delivery pipes. Low-volume irrigation and microirrigation systems are designed to deliver water at a rate of 45 gallons per hour or less per exit point. The physical components required to apply water by low-volume irrigation or microirrigation methods include all equipment and

Page 1 of 3

HB 245

system components necessary to transport water from the pump or pumping station to the crop through the low-volume irrigation or microirrigation system. System components include pumps, pumping stations, control stations, filtration equipment pressure regulators, piping, tubing, emitters, valves, fittings, gauges, sensors, sprinklers, and safety devices.

Section 2. Paragraph (a) of subsection (5) of section 212.08, Florida Statutes, is amended to read:

212.08 Sales, rental, use, consumption, distribution, and storage tax; specified exemptions.--The sale at retail, the rental, the use, the consumption, the distribution, and the storage to be used or consumed in this state of the following are hereby specifically exempt from the tax imposed by this chapter.

(5) EXEMPTIONS; ACCOUNT OF USE. --

 (a) Items in agricultural use and certain nets.--There are exempt from the tax imposed by this chapter nets designed and used exclusively by commercial fisheries; disinfectants, fertilizers, insecticides, pesticides, herbicides, fungicides, and weed killers used for application on crops or groves, including commercial nurseries and home vegetable gardens, used in dairy barns or on poultry farms for the purpose of protecting poultry or livestock, or used directly on poultry or livestock; portable containers or movable receptacles in which portable containers are placed, used for processing farm products; field and garden seeds, including flower seeds; nursery stock, seedlings, cuttings, or other propagative material purchased for growing stock; seeds, seedlings, cuttings, and plants used to

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

HB 245

produce food for human consumption; cloth, plastic, and other similar materials used for shade, mulch, or protection from frost or insects on a farm; and low-volume irrigation or microirrigation equipment or components, as defined in s.

212.02(34), used in agricultural production generators used on poultry farms; and liquefied petroleum gas or other fuel used to heat a structure in which started pullets or broilers are raised; however, such exemption shall not be allowed unless the purchaser or lessee signs a certificate stating that the item to be exempted is for the exclusive use designated herein. Also exempt are cellophane wrappers, glue for tin and glass (apiarists), mailing cases for honey, shipping cases, window cartons, and baling wire and twine used for baling hay, when used by a farmer to contain, produce, or process an agricultural commodity.

Section 3. This act shall take effect July 1, 2007.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 595

Telephone Solicitation

SPONSOR(S): Frishe

TIED BILLS:

IDEN./SIM. BILLS: SB 554

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on Agribusiness		Kaiser 🗥	Reese A
2) Environment & Natural Resources Council			
3)			
4)			
5)			

SUMMARY ANALYSIS

HB 595 prohibits persons acting on behalf of a candidate for public office, or other political entity, from making politically oriented telephone calls to telephone numbers on the Department of Agriculture and Consumer Services' "no sales solicitation calls" list. Both calls from live persons and those made using an automated dialing-announcing device (ADAD) are prohibited, if made to numbers currently on the "no sales solicitation calls" list. The bill provides a definition for "politically oriented telephone call."

The bill does not appear to have a fiscal impact on state or local governments. The effective date of this legislation is July 1, 2007.

DATE

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Safeguard individual liberty: The bill prohibits calls of a political nature to individuals on the Department of Agriculture and Consumer Services' "no sales solicitation calls" list.

B. EFFECT OF PROPOSED CHANGES:

Approximately 40 states have enacted telemarketing laws with do-not-call list requirements for consumers who do not wish to receive telemarketing sales calls at home. Some of the laws predate passage of the Telephone Consumer Protection Act of 1991 (TCPA), which restricts sales calls to telephone subscribers' homes. Florida was the first state to implement a state "do-not-call" registry, which preceded the Federal Communications Commission (FCC) and Federal Trade Commission's 2003 order establishing a national "do-not-call" registry.

Florida's "no sales solicitation calls" law currently has four exemptions: businesses with which a person has a current business relationship, newspapers, charities, and calls of a political nature.

Several states, including Florida, have a provision in their telemarketing law that separately addresses automatic dialing-announcing devices (ADADs). These devices are also known as "robo calls." The ADADs select and dial telephone numbers and working alone or with other equipment disseminate a prerecorded or synthesized voice message to the telephone number called.

Six states, Arkansas, Indiana, Minnesota, Montana, North Dakota, and Wyoming, have "robo call" laws broad enough to prohibit ADAD calls from political committees or campaigns. Existing Florida law does not prohibit "robo calls" from political committees or campaigns. The following table shows the "robo call" provision in each state's law applicable to calls from political parties or campaigns, citations to those provisions, and the penalties for violations.¹

States	Prohibition	Penalty
Arkansas § 5-63-204	It is unlawful for anyone, in connection with a political campaign, to use an automated system that selects and dials telephone numbers and plays a recorded message when the called is completed. The prohibition does not apply to calls made in response to a call initiated by the recipient.	Class B misdemeanor and injunctions against future violations.
Indiana 24-5-14-5	No one may use or connect to a telephone line an ADAD unless (1) the person called has knowingly or voluntarily requested, consented to, permitted, or authorized receipt of the message; or (2) the message is immediately preceded by a live operator who obtains the recipient's consent before the message is delivered.	for a deceptive act, and

Minnesota 325E. 27	requested, consented to, permitted, or authorized receipt of the message (defined to mean any call regardless of its content); or (2) message is immediately preceded by a live operator who obtains the consent of the person called before the message is delivered. The prohibition does not apply to messages (1) from a school district to a student, parent, or employee; (2) from callers to people with whom they have a current business or personal relationship; or (3) advising employees of work schedules.	A civil penalty of up to \$ 25,000, injunctions against future violations, and damages
Montana 45-8-216	No one may use an automated telephone system, device, or facsimile machine to select and dial telephone numbers and play recorded messages that, among other things, promote a political campaign or any use related to a political campaign. The prohibition does not apply if a live operator obtains the permission of the party called before the message is played.	A fine of up to \$ 2,500
North Dakota 51-28-02	No one can use or connect an ADAD to a telephone line unless the (1) person called has knowingly or voluntarily requested, consented to, permitted, or authorized receipt of the message (defined to mean any call regardless of its content); or (2) message is immediately preceded by a live operator who obtains the consent of the person called before the message is delivered.	The attorney general may impose civil penalties of up to \$ 2,000 for each violation, issue a cease and desist order, and ask for and receive court costs.
	The prohibition does not apply to a message (1) from a public safety agency notifying a person of an emergency; (2) from a school district to a student, parent, or employee; (2) from callers to people with whom they have a current business relationship; or (3) advising an employee of a work schedule.	•
Wyoming 6-6-104	or facsimile machine to select and dial telephone	A misdemeanor punishable by up to six months in prison, a \$ 750 fine, or both.

The laws in Indiana², Minnesota³, and North Dakota⁴ have withstood constitutional challenges alleging free speech, commerce and preemption violations.

It does not appear any laws have been enacted in other states prohibiting political calls from live persons to persons on a "no-calls" list; nor does there appear to have been constitutional challenges to that particular issue, and, therefore, no court rulings.

The bill prohibits persons acting on behalf of a candidate for public office, or other political entity, from making politically oriented telephone calls to telephone numbers on the Department of Agriculture and Consumer Services' "no sales solicitation calls" list. Politically oriented telephone calls made by a live person and those made using an ADAD are prohibited.

The bill defines a "politically oriented telephone call" as an outbound telephone call, the purpose of which is to promote, advertise, campaign for or against, or solicit donations on behalf of any political candidate or political issue, or which uses in the call a political candidate's name.

² FreeEats.com, v. Indiana, 2006 WL 3025810 (SD Ind.)

³ State by Humphrey v. Casino Marking Group, 491 N.W.2d 882 (Minn. 1992)

State ex rel. Stenehjem v. FreeEats.com. 712 N.W.2d 828 (2006 ND 84)

C. SECTION DIRECTORY:

Section 1: Amends s. 501.059, F.S.; providing a definition for "politically oriented telephone call"; prohibiting a politically oriented telephone call to telephone numbers appearing on the "no sales solicitation calls" list; and, prohibiting person acting on behalf of a candidate for federal office from making "politically oriented telephone calls" using an automated system.

Section 2: Provides an effective date of July 1, 2007.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

Indeterminate. See fiscal comments.

2. Expenditures:

None

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

2. Expenditures:

None

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The impact on the private sector is unknown at this time. See fiscal comments.

D. FISCAL COMMENTS:

The Department of Agriculture and Consumer Services (department) must investigate any complaints concerning violations of these prohibited telephone solicitation calls, and solicitors found in violation could receive a civil penalty not to exceed \$10,000 per violation. Any revenues collected pursuant to these penalties would be deposited into the department's General Inspection Trust Fund. The number of complaints, verified violations and possible resulting penalties, however, are indeterminate at this time.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to affect municipal or county government.

2. Other:

This bill may raise constitutional concerns relating to free speech. However, there is case law⁵ that has upheld laws relating to "robo calls" in other states.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

D. STATEMENT OF THE SPONSOR

No statement submitted.

IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

N/A

DATE:

2/8/2007

⁵ FreeEats.com v. Indiana, 2006 WL 3025810 (SD Ind.); State by Humphrey v. Casino Marketing Group, 491 N.W.2d 882 (Minn. 1992); State ex rel. Stenehjem v. FreeEats.com, 712 N.W.2d 828 (2006 ND 84); Van Bergen v. State of Minnesota, 59 F. 3d 1541 (Cir. App. 8th, 1995); *Frisby v. Schultz* 487 U.S. 474, 108 S. Ct. 2495 (1988) **STORAGE NAME**: h0595.AG.doc

HB 595

110 333

A bill to be entitled

An act relating to telephone solicitation; amending s. 501.059, F.S.; defining the term "politically oriented telephone call"; prohibiting a telephone solicitor or person acting on behalf of a candidate for a federal, state, or local political office, committee of continuous existence, or other political entity from making a politically oriented telephone call to a person whose number is in the "no sales solicitation calls" list maintained by the Department of Agriculture and Consumer Services or which involves the playing of a recorded message; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (j) is added to subsection (1) of section 501.059, Florida Statutes, and subsections (4) and (7) of that section are amended, to read:

501.059 Telephone solicitation. --

- (1) As used in this section:
- (j) "Politically oriented telephone call" means an outbound telephone call, the purpose of which is to promote, advertise, campaign for or against, or solicit donations on behalf of any political candidate or political issue, or which uses in the call a political candidate's name.
- (4) (a) A No telephone solicitor may not shall make or cause to be made any unsolicited telephonic sales call or a politically oriented telephone call to any residential, mobile,

Page 1 of 4

HB 595 2007

or telephonic paging device telephone number if the number for that telephone appears in the then-current quarterly listing published by the department.

- (b) Any telephone solicitor or person who offers for sale any consumer information that which includes residential, mobile, or telephonic paging device telephone numbers, except directory assistance and telephone directories sold by telephone companies and organizations exempt under s. 501(c)(3) or (6) of the Internal Revenue Code, shall screen and exclude those numbers that which appear on the division's then-current "no sales solicitation calls" list.
- (c) This subsection does not apply to any person licensed under pursuant to chapter 475 who calls an actual or prospective seller or lessor of real property when the such call is made in response to a yard sign or other form of advertisement placed by the seller or lessor.
- (7) (a) A No person may not shall make or knowingly allow a telephonic sales call to be made if the such call involves an automated system for the selection or dialing of telephone numbers or the playing of a recorded message when a connection is completed to a number called.
- (b) A person acting on behalf of a candidate for a federal, state, or local political office, committee of continuous existence, or other political entity may not make or knowingly allow a politically oriented telephone call to be made to any number on the department's "no sales solicitation calls" list if the call involves the playing of a recorded message when a connection is completed to the number called or if the call is

HB 595

a telephone call commonly referred to as a "robo call."

57

58

59 60

61

62

63

64

65

66 ¹

68

69

70

71

72

73

74

75

76

77 78

79

80

81 82

83

84

(c) (b) This subsection does not prohibit Nothing herein prohibits the use of an automated telephone dialing system with live messages if the calls are made or messages given solely in response to calls initiated by the persons to whom the automatic calls or live messages are directed or if the telephone numbers selected for automatic dialing have been screened to exclude any telephone subscriber who is included on the department's then-current "no sales solicitation calls" listing or any unlisted telephone number, or if the calls made concern goods or services that have been previously ordered or purchased.

(d) (c) A It shall be unlawful for any person who makes a telephonic sales call or causes a telephonic sales call to be made may not to fail to transmit or cause not to be transmitted the telephone number and, when made available by the telephone solicitor's carrier, the name of the telephone solicitor to any caller identification service in use by a recipient of a telephonic sales call. However, it is shall not be a violation to substitute, for the name and telephone number used in or billed for making the call, the name of the seller on behalf of which a telephonic sales call is placed and the seller's customer service telephone number, which is answered during regular business hours. For purposes of this section, the term "caller identification service" means a service that allows a telephone subscriber to have the telephone number and, where available, the name of the calling party transmitted contemporaneously with the telephone call and displayed on a device in or connected to the subscriber's telephone.

Page 3 of 4

CODING: Words stricken are deletions; words underlined are additions.

HB 595

85

86

87

88

89

90

91

92

93

(e)(d) A It shall be unlawful for any person who makes a telephonic sales call or causes a telephonic sales call to be made may not to intentionally alter the voice of the caller in an attempt to disguise or conceal the identity of the caller in order to defraud, confuse, or financially or otherwise injure the recipient of a telephonic sales call or in order to obtain personal information from the recipient of a telephonic sales call which may be used in a fraudulent or unlawful manner.

Section 2. This act shall take effect July 1, 2007.

HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #:

HB 651

Department of Agriculture and Consumer Services

SPONSOR(S): Boyd

TIED BILLS:

IDEN./SIM. BILLS: SB 1372

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR
1) Committee on Agribusiness		Kaiser	Reese
2) Environment & Natural Resources Council			
3) Policy & Budget Council			
4)			
5)			

SUMMARY ANALYSIS

HB 651 addresses a variety of issues relating to the Department of Agriculture and Consumer Services (department). Specifically, the bill:

- Proposes a two-year registration cycle for pesticide brands. The proposed biennial registration fee is
 double the current annual fee. For new pesticide product brand registration applications, registrants will
 pay for either a one-year or two-year registration depending on when the new pesticide product brand
 application is submitted.
- Authorizes the department to impose late fees of \$25 per pesticide brand for each month a payment is late, not to exceed a total of \$250 per pesticide brand.
- Revises date references to the Code of Federal Regulations (C.F.R.).
- Revises definitions of certain milk products to coincide with the definitions reflected in the federal Grade "A" Pasteurized Milk Ordinance, which was amended in 2005.
- Transfers the permitting of milk manufacturing plants to the department's Division of Dairy.
- Abolishes the practice of issuing temporary permits to milk haulers because the federal Grade "A" Pasteurized Milk Ordinance of 2005 no longer recognizes those permits.
- Clarifies the venues in which manufactured milk products and cheese may be sold. The bill also modifies state law to mirror federal law regarding the sale of cheese made from raw milk.
- Deletes sections of law relating to the establishment, branding and other requirements for seed trees. These sections of law have never been implemented and are, therefore, unnecessary.
- Creates the Consumer Fireworks Task Force, charged with reviewing and evaluating issues relating to the proper use of fireworks, regulation of temporary sale facilities for consumer fireworks, and regulation of hours and location for use of consumer fireworks, studying funding options for fire official training and education, as well as funding options for clean-up of expended consumer fireworks products.

The bill appears to have a minimal fiscal impact on state and local governments. The effective date of this legislation is July 1, 2007.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0651.AG.doc

DATE:

2/12/2007

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. HOUSE PRINCIPLES ANALYSIS:

Pesticide Registration

Ensure lower taxes: The bill authorizes the Department of Agriculture and Consumer Services (department) to impose a late fee for registrants failing to register pesticide brands in a timely manner. **Promote personal responsibility**: The bill changes the registration cycle for pesticide brands from a yearly to a biennial registration in an effort to reduce paperwork for both the department and the registrants.

B. EFFECT OF PROPOSED CHANGES:

Pesticide Registration

Current law¹ authorizes the Department of Agriculture and Consumer Services (department) to collect annual renewal fees for pesticide registration, which number approximately 1,500 applicants registering 13,000 pesticide brands annually. The Pesticide Registration section has reduced its staff by 25% in the past year, however the continuance of annual registration renewals has created a backlog in filing, as well as identifying non-compliant pesticide brands.

The bill proposes a two-year registration cycle. The proposed biennial registration fee is double the annual fee. For new pesticide product brand registration applications, registrants will pay for either a one-year or two-year registration depending on when the new pesticide product brand application is submitted. New registrations submitted in an odd year will pay the two-year fee; new registrations submitted in an even year will pay a one year fee. The department anticipates the implementation of this proposal will result in a reduction in workload, enabling staff to concentrate on backlogged files and identifying non-compliant pesticide brands.

Additionally, the bill authorizes the department to impose late fees of \$25 per brand for each month a payment is late, not to exceed a total of \$250 per brand. Currently, there is no incentive to submit renewals on time since the department doesn't have the authority to collect late fees. The department's Bureau of Pesticides estimates that approximately 25% of current registrants are late in submitting their annual renewal applications and fees, with some registrants submitting their renewals as late as six to eight months after the January renewal date. By imposing late fees, the department anticipates a more timely collection of revenue as well as increased staff efficiency.

Lastly, in regards to pesticide registration, the bill clarifies that registration requirements apply to each brand of pesticide, rather than every pesticide.

Bottled Water

The bill revises a date reference to the Code of Federal Regulations (C.F.R.). The federal regulations are updated periodically making it necessary for the state to update the statutory reference to the C.F.R. as well.

Milk Products

The bill revises definitions in statute to coincide with the definitions reflected in the federal Grade "A" Pasteurized Milk Ordinance, which was amended in 2005.

Currently, the permitting of milk manufacturing plants falls under the jurisdiction of the department's Division of Food Safety. The bill transfers that authority to the department's Division of Dairy. The bill also abolishes the practice of issuing temporary permits to milk haulers because the federal Grade "A" Pasteurized Milk Ordinance of 2005 no longer recognizes those permits.

Current law is unclear regarding the venues within the state where manufactured milk products and cheese may be sold. The bill spells out that these items may be sold as retail in food service establishments licensed under chapter 381, F.S.², food establishments as defined in chapter 500, F.S.³, or public food service establishments as defined in chapter 509, F.S.⁴ Additionally, the bill modifies state law to mirror federal law regarding the retail sale of cheese made from raw milk.⁵ This change allows cheese made from raw milk to be sold at retail to the final consumer or to specified food service establishments provided the cheese is aged more than 60 days at a temperature above 35° F.

Forestry

The bill deletes sections of law relating to the establishment, branding and other requirements for seed trees. These sections of law have never been implemented and are, therefore, unnecessary. Genetically improved seed now comes from seed orchards that produce trees with greater disease resistance and growth than those occurring naturally.

Consumer Fireworks Task Force

Current statutory authority⁶ for the regulation of fireworks in the state is assigned to the Division of the State Fire Marshall of the Department of Financial Services, however much of the enforcement of this law is delegated to local fire and law enforcement departments. Items such as sparklers, snakes, small smoke devices, trick noisemakers and certain other novelties are allowed for sale to the general public. Firecrackers, torpedoes, skyrockets, roman candles, daygo bombs, and any fireworks containing explosive or flammable compounds may only be purchased by authorized persons⁷ who have obtained a permit from the county in which the fireworks are to be displayed. According to a report issued by the Senate Committee on Banking and Insurance⁸ in November 2004, approximately 65 cities and 10 counties have enacted ordinances providing for stricter enforcement of fireworks and sparklers sales. The report states, "...the decision in 2002 by the Third District Court of Appeal in *State v. Miketa*, 824 So.2d (Fla. 3rd DCA 2002) has rendered the fireworks law virtually unenforceable..."

According to the report, "the *Miketa* case involved the criminal prosecution of an individual for the illegal sale of fireworks to an undercover detective in violation of s. 791.04, F.S. The State argued that when a purchaser of fireworks executes an affidavit (declaring that the purchaser meets one of the statutorily provided exemptions for sales under s. 791.04, F.S.), the seller of the fireworks must request further documentation to establish the transaction is, in fact, exempt. "

The report goes on to say, "the decision of the *Miketa* case has rendered the proscriptions against selling illegal fireworks "meaningless" according to the Director of the State Fire Marshall's office. This is because fireworks sellers routinely use these affidavits and require buyers to sign these forms "falsely", stating that they are purchasing fireworks under one of the exemptions when in fact they are not, according to the Director and other fire officials. Since the affidavit is not verified, virtually anyone can purchase illegal fireworks. These officials further state that they do not know of any successful prosecutions which have occurred under the fireworks law."

Legislative findings in this bill agree that:

- there is a need for better training and education regarding the safe use of consumer fireworks;
- the state regulation of fireworks provides an insufficient definition of consumer fireworks and related products used by consumers;

² Detention facilities, child care facilities, schools, institutions, civic or fraternal organizations, bars and lounges and facilities used as temporary food events, mobile food units, and vending machines.

³ Factory, food outlet, or any other facility manufacturing, processing, packing, holding, or preparing food or selling food at wholesale or retail.

⁴ Restaurants

⁵ C.F.R. part 58 (2006)

⁶ Chapter 791, F.S.

⁷ s. 791.02, F.S.

⁸ Enforcing the Ban on the Retail Sale of Fireworks, Interim Project Report 2005-108, Senate Committee on Banking and Insurance

⁹ Memorandum to committee staff from Randall Napoli, Director, October 25, 2004.

- there should be a mechanism to help local governments fund the clean-up following the use of consumer fireworks on public property;
- local government regulation of the agricultural uses authorized by s. 791.012, F.S., are inconsistent with legitimate agricultural purposes;
- there is a need for consumer education regarding the safety standards in the use of consumer fireworks;
- there is a need for standards regarding temporary retail facilities selling consumer fireworks;
 and.
- the state would benefit from additional funding for the training and education of fire officials.

The bill creates the Consumer Fireworks Task Force (task force) within the Department of Agriculture and Consumer Services (department). The task force is charged with reviewing issues relating to the proper use of consumer fireworks, regulation of temporary sale facilities for consumer fireworks, regulation of the hours and location of the use of consumer fireworks, as well as studying funding options for fire official training and education and clean-up of expended consumer fireworks products.

The task force shall be comprised of seven members: two members appointed by the President of the Senate; two members appointed by the Speaker of the House of Representatives; two members appointed by the Commissioner of Agriculture; and one member appointed by the Chief Financial Officer. The task force must choose a chair and vice-chair from its membership.

The bill provides for the members of the task force to serve without compensation; however, they will be entitled to per diem and travel expenses. The department shall provide staffing for the task force.

After reviewing and evaluating the issues set forth in the bill, and taking public testimony, the bill requires a report of the recommendations and findings of the task force be submitted to the Legislature by January 15, 2008. Upon submission of the report, the bill calls for the abolishment of the task force.

C. SECTION DIRECTORY:

Section 1: Amends s. 487.041, F.S.; revising registration requirements for brands of pesticides sold in the state; providing an expiration date for registration of brands of pesticides; providing for late fees for brands of pesticides not registered in timely fashion; providing for biennial registration of brands of pesticides; revising the registration fee; and, providing for fees to be deposited into the General Inspection Trust Fund.

Sections 2 & 3: Amends ss. 500.03, and 500.147, F.S.; updating reference to Code of Federal Regulations (C.F.R.), which was amended in 2006.

Section 4: Amends s. 502.012, F.S.; revising definitions.

Section 5: Amends s. 502.014, F.S.; revising the department's rule-making authority relating to lowfat cottage cheese; and, conforming terminology.

Section 6: Amends s. 502.053, F.S.; revising permitting requirements for certain milk plants; and, deleting a provision authorizing the department to issue a temporary permit to milk haulers.

Section 7: Amends s. 502.054, F.S.; conforming terminology.

Section 8: Amends s. 502.091, F.S.; clarifying provisions governing the sale of milk and milk products; specifying the types of food establishments at which such products may be sold; and, providing requirements for the sale of cheese made from raw milk.

Section 9: Repeals ss. 591.27-591.34, F.S.; relating to the designation, marking and cutting of seed trees.

Section 10: Creates the Consumer Fireworks Task Force within the department; providing legislative findings; providing for task force membership; providing for selection of chair and vice chair; providing for members to receive per diem and travel expenses but no compensation; directing the department to provide staffing for the task force; and, providing for a report to the Legislature by January 15, 2008, upon which the task force will be abolished.

Section 11: Provides an effective date of July 1, 2007.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

		(FY 07-08) Amount/FTE	(FY 08-09) Amount/FTE	(FY 09-10) Amount/FTE
	Pesticide Registration Recurring ¹⁰	-0-	-0-	-0-
	Non-Recurring Indeterminate, see Fiscal Comments.			
2.	Expenditures:			
	Pesticide Registration Recurring ¹¹	-0-	-0-	-0-
	Non-Recurring ¹²	5,000	-0-	-0-
	Consumer Fireworks Task Force			
	5 meetings/2 days each/7 members	14,000		
	Facilitator/\$400 day	4,000		
	Facilitator expenses	1,000		
	Department staff	4,000		
	Printing	1,000		
	Meeting rooms	<u>3,000</u>		
	Total expenses	27,000	-0-	-0-

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None

¹¹ Biennial fee schedule and late fees – There are no additional expenditures incurred in the conversion to a biennial fee schedule or implementation of a late fee.

STORAGE NAME:
DATE:

¹⁰ Biennial fee schedule – Fees will be collected once every two years, rather than once per year. No net changes in total revenues for registration fees collected are anticipated. Revenues will be deferred over the two-year registration cycle and deposited into the General Inspection Trust Fund for use by the Department of Agriculture and Consumer Services in carrying out the provisions of Chapter 487, F.S.

¹² Biennial fee schedule and late fees – The initial conversion to a biennial fee schedule and implementation of a late fee will result in a \$5,000 one-time expenditure to modify the existing database for tracking pesticide registration activation and renewal and the e-commerce site for revenue collection.

2. Expenditures:

If recommended by the Consumer Fireworks Task Force, local governments may be asked to provide funds for clean-up following use of consumer fireworks on public property.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Pesticide Registration

Implementation of the late fee will only impact those companies that submit their renewal fee after the deadline of January 31 of the renewal year. The renewal notifications are mailed in November prior to the renewal year, allowing over 60 days for the companies to remit the renewal fees.

Consumer Fireworks Task Force

Pending recommendations of the task force, sellers of consumer fireworks may need to comply with any new standards set forth concerning tents and other temporary retail facilities.

D. FISCAL COMMENTS:

The Department of Agriculture and Consumer Services states that imposing late fees could result in a nonrecurring increase to the General Inspection Trust Fund totaling as much as \$223,312 during the 2008 debut registration cycle, and potentially half of that amount in 2009. The level of revenues would be expected to decline significantly in subsequent registration cycles since late fees would be collected only once every two years and since registrants who have experienced late fees would likely become more proactive in registering on time. The primary benefits of late fees would be to help synchronize the registration renewal process and bring in revenues earlier in the year.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

Applicability of Municipality/County Mandates Provision:
 Not applicable. This bill does not appear to affect municipal or county government.

2. Other:

None

B. RULE-MAKING AUTHORITY:

None

C. DRAFTING ISSUES OR OTHER COMMENTS:

None

D. STATEMENT OF THE SPONSOR

No statement submitted.

IV. AMENDMENTS/COUNCIL SUBSTITUTE CHANGES

N/A

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No.

COUNCIL/COMMITTEE ACTION

ADOPTED __ (Y/N)

ADOPTED AS AMENDED __ (Y/N)

ADOPTED W/O OBJECTION __ (Y/N)

FAILED TO ADOPT __ (Y/N)

WITHDRAWN __ (Y/N)

OTHER ____

Council/Committee hearing bill: Agribusiness Committee Representative Boyd offered the following:

Strike-all Amendment (with title amendment)

Remove everything after the enacting clause and insert:
Section 1. Present subsections (1), (2), (3), and (8) and
paragraphs (b) and (d) of subsection (4) of section 487.041,
Florida Statutes, are amended, and a new subsection (1) is added
to that section, to read:

487.041 Registration.--

(1) (a) Each brand of pesticide, as defined in s. 487.021, that is distributed, sold, or offered for sale, except as provided in this subsection, within this state or delivered for transportation or transported in intrastate commerce or between points within this state through any point outside this state must be registered in the office of the department, and such registration shall be renewed annually. Emergency exemptions from registration may be authorized in accordance with the rules of the department. The registrant shall file with the department a statement including:

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

	Amendment No.
21	1. The name, business mailing address, and street address
22	of the registrant.
23	2. The name of the brand of pesticide.
24	3. An ingredient statement and a complete copy of the
25	labeling accompanying the brand of the pesticide, which must
26	conform to the registration, and a statement of all claims to be
27	made for it, including directions for use and a guaranteed
28	analysis showing the names and percentages by weight of each
29	active ingredient, the total percentage of inert ingredients,
30	and the names and percentages by weight of each "added
31	ingredient."
32	(b) For the purpose of defraying expenses of the
33	department in connection with carrying out the provisions of
34	this part, each person shall pay an annual registration fee of
35	\$250 for each registered brand of pesticide. The annual
36	registration fee for each special local need label and
37	experimental use permit is \$100. All registrations expire on
38	December 31 of each year. If the renewal of a brand of
39	pesticide, including the special local need label and
40	experimental use permit, is not filed by January 31 of the
41	renewal year, an additional fee of \$25 per brand of pesticide
42	shall be assessed per month and added to the original fee. This

(c) This subsection does not apply to distributors or retail dealers selling brands of pesticide if such brands of pesticide are registered by another person.

additional fee may not exceed \$250 per brand of pesticide. The

certificate for the registration of the brand of pesticide is

additional fee must be paid by the registrant before the renewal

000000

issued.

43

44

45

46

47

48

50 (d) This subsection expires at midnight, December 31, 51 2008.

(2)(a)(1) Effective January 1, 2009, each brand of Every pesticide, as defined in s. 487.021, which is distributed, sold, or offered for sale, except as provided in this section, within this state or delivered for transportation or transported in intrastate commerce or between points within this state through any point outside this state must shall be registered in the office of the department, and such registration shall be renewed biennially annually. Emergency exemptions from registration may be authorized in accordance with the rules of the department. The registrant shall file with the department a statement including:

- 1.(a) The name, business mailing address, and street address of the registrant.
 - 2.(b) The name of the brand of pesticide.
- 3.(c) An ingredient statement and a complete copy of the labeling accompanying the <u>brand of the</u> pesticide, which <u>must shall</u> conform to the registration, and a statement of all claims to be made for it, including directions for use and a guaranteed analysis showing the names and percentages by weight of each active ingredient, the total percentage of inert ingredients, and the names and percentages by weight of each "added ingredient."
- (b) (2) Effective January 1, 2009, for the purpose of defraying expenses of the department in connection with carrying out the provisions of this part, each person shall pay a biennial an annual registration fee of \$250 for each registered brand of pesticide. The registration of each brand of pesticide shall cover a designated 2-year period beginning on January 1 of

each odd-numbered year and expiring on December 31 of the following year. The annual registration fee for each special local need label and experimental use permit shall be \$100. All registrations expire on December 31 of each year. Nothing in this section shall be construed as applying to distributors or retail dealers selling pesticides when such pesticides are registered by another person.

- registrant for a period beginning in an odd-numbered year shall be assessed a fee of \$500 per brand of pesticide and a fee of \$200 for each special local need label and experimental use permit, and the registration shall expire on December 31 of the following year. Each registration issued by the department to a registrant for a period beginning in an even-numbered year shall be assessed a fee of \$250 per brand of pesticide and fee of \$100 for each special local need label and experimental use permit, and the registration shall expire on December 31 of that year.
- (d) All revenues collected, less those costs determined by the department to be nonrecurring or one-time costs, shall be deferred over the 2-year registration period, deposited in the General Inspection Trust Fund, and used by the department in carrying out the provisions of this chapter.
- (e) If the renewal of a brand of pesticide, including the special local need label and experimental use permit, is not filed by January 31 of the renewal year, an additional fee of \$25 per brand of pesticide shall be assessed per month and added to the original fee. This additional fee may not exceed \$250 per brand of pesticide. The additional fee must be paid by the registrant before the renewal certificate for the registration

- of the brand of pesticide is issued. The additional fee shall be deposited into the General Inspection Trust Fund.
 - (f) This subsection does not apply to distributors or retail dealers selling brands of pesticide if such brands of pesticide are registered by another person.
 - The department shall adopt rules governing the procedures for the registration of a brand of pesticide registration and for the review of data submitted by an applicant for registration of the brand of a pesticide. The department shall determine whether the brand of a pesticide should be registered, registered with conditions, or tested under field conditions in this state. The department shall determine whether each request that all requests for registration of a brand of pesticide meets registrations meet the requirements of current state and federal law. The department, whenever it deems it necessary in the administration of this part, may require the manufacturer or registrant to submit the complete formula, quantities shipped into or manufactured in the state for distribution and sale, evidence of the efficacy and the safety of any pesticide, and other relevant data. The department may review and evaluate a registered pesticide if new information is made available that which indicates that use of the pesticide has caused an unreasonable adverse effect on public health or the environment. Such review shall be conducted upon the request of the Secretary of the Department of Health in the event of an unreasonable adverse effect on public health or the Secretary of the Department of Environmental Protection in the event of an unreasonable adverse effect on the environment. Such review may result in modifications, revocation, cancellation, or suspension of the

111

112

113

114

115

116

117

118

119

120

121

122

123

124

125

126

127

128

129

130

131

132

133 l

134

135

136

137

registration of a brand of pesticide registration. The department, for reasons of adulteration, misbranding, or other good cause, may refuse or revoke the registration of the brand of any pesticide, after notice to the applicant or registrant giving the reason for the decision. The applicant may then request a hearing, pursuant to chapter 120, on the intention of the department to refuse or revoke registration, and, upon his or her failure to do so, the refusal or revocation shall become final without further procedure. The In no event shall registration of a brand of pesticide may not be construed as a defense for the commission of any offense prohibited under this part.

- (4) The department, in addition to its other duties under this section, has the power to:
- (b) Formally request the United States Environmental Protection Agency to require registrants of pesticides to provide the department with environmental test data generated in this state or generated by simulating environmental conditions in this state.
- (d) Require a registrant who discontinues the distribution of a <u>brand of pesticide</u> in this state to continue the registration of the <u>brand of the pesticide for a minimum of 2 years or until no more remains on <u>retailers' retailer's</u> shelves <u>if or 2 years after written notice to the department of date of discontinuance; provided such continued registration or sale is not specifically prohibited by the department or the United States Environmental Protection Agency.</u></u>
- (8) Nothing in This section <u>does not affect</u> affects the authority of the department to administer the pesticide registration program under this part or the authority of the

. 154

165 l

169 Commissioner of Agriculture to approve the registration of a 170 brand of pesticide.

Section 2. Paragraphs (d) and (n) of subsection (1) of section 500.03, Florida Statutes, are amended to read:

500.03 Definitions; construction; applicability.--

- (1) For the purpose of this chapter, the term:
- (d) "Bottled water" means a beverage, as described in 21 C.F.R. part 165 (2006)(1996), that is processed in compliance with 21 C.F.R. part 129 (2006)(1996).
- (n) "Food establishment" means any factory, food outlet, or any other facility manufacturing, processing, packing, holding, or preparing food, or selling food at wholesale or retail. The term does not include any business or activity that is regulated under chapter 509 or chapter 601. The term includes tomato packinghouses but also does not include any other establishments that pack fruits and vegetables in their raw or natural states, including those fruits or vegetables that are washed, colored, or otherwise treated in their unpeeled, natural form before they are marketed.
- Section 3. Paragraph (a) of subsection (3) of section 500.147, Florida Statutes, is amended to read:
- 500.147 Inspection of food establishments and vehicles; food safety pilot program.--
 - (3) For bottled water plants:
- (a) Bottled water must be from an approved source. Bottled water must be processed in conformance with 21 C.F.R. part 129 (2006) (1996), and must conform to 21 C.F.R. part 165 (2006) (1996). A person operating a bottled water plant shall be responsible for all water sampling and analyses required by this chapter.

199 Section 4. Section 502.012, Florida Statutes, is amended to read:

- 502.012 Definitions.--The following definitions shall apply in the interpretation and enforcement of this law:
- "Bulk milk pickup tanker" means a vehicle, including the truck and tank, and necessary attachments, used by a milk hauler to transport bulk raw milk for pasteurization from a dairy farm to a milk plant, receiving station, or transfer station.
- (2) "Dairy farm" means any place or premises where one or more cows, or goats, sheep, water buffalo, or other hooved mammals are kept, and from which a part or all of the milk is provided, sold, or offered for sale to a milk plant, receiving station, or transfer station.
- "Department" means the Department of Agriculture and (3) Consumer Services.
- (4) (15) "Grade 'A' pasteurized milk ordinance" means the document entitled "Grade 'A' Pasteurized Milk Ordinance, United States Department of Health and Human Services, Public Health Service, +Food and Drug Administration Publication No. 229," including all associated appendices, as adopted by department rule.
- (5) (4) "Imitation milk and imitation milk products" means those foods that have the physical characteristics, such as taste, flavor, body, texture, or appearance, of milk or milk products as defined in this chapter and the Grade "A" pasteurized milk ordinance, but do not come within the definition definitions of "milk" or "milk products," and are nutritionally inferior to the product imitated.

200 l

201

202

203

204

205

206

207

208

209 210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

226

- 229
- 228
- 230
- 231
- 232 233
- 234
- 235 236
- 237
- 238
- 239
- 240 241
- 242
- 243
- 244
- 245
- 246
- 247
- 248
- 249
- 250 251
- 252
- 253 254
- 255
- 256
- 257
- 000000

- (6) (5) "Milk" means the lacteal secretion, practically free from colostrum, obtained by the complete milking of one or more healthy cows, or goats, sheep, water buffalo, or other hooved mammals.
- (7) (6) "Milk distributor" means any person who offers for sale or sells to another person any milk or milk product.
- (8) (7) "Milk products" means products made with milk that is processed in some manner, including being whipped, acidified, cultured, concentrated, lactose-reduced, or sodium-reduced or aseptically processed, or having the addition or subtraction of milkfat, the addition of safe and suitable microbial organisms, or the addition of safe and suitable optional ingredients for protein, vitamin, or mineral fortification. "Milk products" do not include products such as evaporated milk, condensed milk, eggnog in a rigid metal container, dietary products, infant formula, or ice cream and other desserts, dry milk products, canned eggnog in a rigid metal container, butter, or cheese, except when the products are combined with other substances to produce any pasteurized or aseptically processed milk product.
- (9) (8) "Milkfat" or "butterfat" means the fat contained in milk.
- (10) (9) "Milk hauler" means any person who transports raw milk or raw milk products to or from a milk plant, receiving station, or transfer station.
- (11) (10) "Milk plant" means any place, premises, or establishment where milk or milk products are collected, handled, processed, stored, pasteurized, aseptically processed, bottled, or prepared for distribution.
- (12) (11) "Milk plant operator" means any person responsible for receiving, processing, pasteurizing, or

packaging milk and milk products, or performing any other related operation.

- (13)(12) "Milk producer" means any person who operates a dairy farm and provides, sells, or offers for sale milk to a milk plant, receiving station, or transfer station.
- (14) (13) "Milk tank truck" means either a bulk milk pickup tanker or a milk transport tank.
- (15)(14) "Milk transport tank" means a vehicle, including the truck and tank, used by a milk hauler to transport bulk shipments of milk from a milk plant, receiving station, or transfer station to another milk plant, receiving station, or transfer station.
 - (16) "Raw milk" means unprocessed milk.
- (17) "Receiving station" means any place, premises, or establishment where raw milk is received, collected, handled, stored, or cooled and is prepared for further transporting.
- (18) "Substitute milk and substitute milk products" means those foods that have the physical characteristics, such as taste, flavor, body, texture, or appearance, of milk or milk products as defined in this chapter and the <u>Grade "A"</u> pasteurized milk ordinance, but do not come within the <u>definition definitions</u> of "milk" or "milk products," and are nutritionally equivalent to the product for which they are substitutes.
- (19) "Transfer station" means any place, premises, or establishment where milk or milk products are transferred directly from one milk tank truck to another.
- (20) "Washing station" means any place, premises, or establishment where milk tank trucks are cleaned and sanitized.

Section 5. Subsections (4) and (6) of section 502.014, 288 Florida Statutes, are amended to read:

502.014 Powers and duties.--

- (4) The department shall define by rule "cottage cheese," and "dry-curd cottage cheese," and "lowfat cottage cheese." The department shall periodically update these definitions to maintain conformity with the federal definitions.
- (6) The department has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement and enforce the provisions of this chapter. In adopting these rules, the department shall be guided by and may conform to the definitions and standards of the administrative procedures and provisions of the Grade "A" pasteurized milk ordinance. The rules shall include, but are not limited to:
 - (a) Standards for milk and milk products.
- (b) Provisions for the production, transportation, processing, handling, sampling, examination, grading, labeling, and sale of all milk and milk products and imitation and substitute milk and milk products sold for public consumption in this state.
- (c) Provisions for the inspection of dairy herds, dairy farms, and milk plants.
- (d) Provisions for the issuance and revocation of permits issued by the department pursuant to this chapter.
- Section 6. Paragraph (a) of subsection (1), subsection (2), and paragraph (a) of subsection (4) of section 502.053, Florida Statutes, are amended to read:
- 314 502.053 Permits; requirements; exemptions; temporary 315 permits.--
- 316 (1) PERMITS.--

000000

289

290

291292

293

294

295 l

296

297

298

299

300

301

302

303

304

305

306l

307

308

309

310 311

312

- (a) Each <u>Grade A</u> milk plant, whether located in the state or outside the state, and each <u>manufacturing milk plant</u>, milk producer, milk hauler, milk hauling service, washing station operator, milk plant operator, milk distributor, single-service-container manufacturer, receiving station, and transfer station in the state, shall apply to the department for a permit to operate. The application shall be on forms developed by the department.
 - (2) REQUIREMENTS. --

- (a) To obtain a permit, an applicant must satisfy all requirements that are defined by the department in rule and must agree to comply with the applicable provisions of this chapter and rules adopted promulgated under this chapter.
- (b) All permitholders must maintain records of transactions concerning the procurement, production, and processing of milk and milk products as required in the <u>Grade</u>

 "A" pasteurized milk ordinance and grant department inspectors access to such records during all reasonable hours.
- (c) In addition to the testing required in the <u>Grade "A"</u> pasteurized milk ordinance and its appendices, each milk plant operator in the state shall be responsible for routine testing and inspection of raw milk shipped from outside the state prior to processing and shall notify the department when such testing and inspection <u>indicate</u> indicates a violation of the standards contained in the <u>Grade "A"</u> pasteurized milk ordinance.
 - (4) TEMPORARY PERMITS.--
- (a) The department may issue a temporary permit for a period not exceeding 90 days to milk producers and milk haulers who have submitted an application to the department and passed a

Amendment No.

preliminary inspection as required in the <u>Grade "A"</u> pasteurized milk ordinance.

Section 7. Section 502.054, Florida Statutes, is amended to read:

502.054 Inspection and reinspection.—The department shall establish a schedule for inspections which shall require routine inspections in accordance with the minimum requirements contained in the <u>Grade "A"</u> pasteurized milk ordinance and more frequent inspections or reinspections for permitholders with serious or repeated violations.

Section 8. Subsection (1) of section 502.091, Florida Statutes, is amended to read:

502.091 Milk and milk products which may be sold.--

- pasteurized manufactured milk products, and cheese made from pasteurized milk shall be sold at retail to the final consumer or to food service establishments as defined in chapter 381, food establishments as defined in chapter 500, or public food service establishments as defined in chapter 509 restaurants, soda fountains, grocery stores, or similar establishments.

 Cheese made from raw milk may also be sold at retail to the final consumer or to food service establishments as defined in chapter 500, or public food service establishments as defined in chapter 500, or public food service establishments as defined in chapter 500 if the cheese is aged more than 60 days at a temperature above 35° F.
- (a) In an emergency, however, the department may authorize the sale of reconstituted pasteurized milk products, or pasteurized milk and milk products that have not been graded or the grade of which that is unknown, in which case such milk and

Amendment No.

385 l

387 l

milk products shall be appropriately labeled, as determined by the department.

(b) If the department determines that milk is fit for human consumption even though it is less than Grade A because the producer failed to comply with the sanitation or bacterial standards defined in this chapter, or if any specific shipment of milk fails to comply with standards of the <u>Grade "A"</u> pasteurized milk ordinance, the department may issue a permit allowing the milk to be used in ungraded products, such as frozen desserts, which are being processed by such milk plant. During processing of such milk, it shall be pasteurized at a temperature of at least 175° F. for at least 15 seconds or at least 160° F. for at least 30 minutes.

Section 9. <u>Sections 591.27, 591.28, 591.29, 591.30, 591.31, 591.32, 591.33, and 591.34, Florida Statutes, are repealed.</u>

Section 10. Consumer Fireworks Task Force.--

- (1) The Legislature finds that:
- (a) The state regulation of consumer fireworks in Florida provides an insufficient definition of consumer fireworks and related products used by consumers;
- (b) There is a need for better training and education concerning the safe use of consumer fireworks;
- (c) There should be a mechanism to help local governments fund the clean up following the use of consumer fireworks on public property;
- (d) Local government regulation of the agricultural uses authorized by s. 791.012, Florida Statutes, are inconsistent with legitimate agricultural purposes;

Amendment No. 405 (e) The

- 405 (e) There is a need for consumer education relating to
 406 safety standards in the use of consumer fireworks;
 - (f) There is a need for standards concerning tents and other temporary retail facilities selling consumer fireworks; and
 - (g) The state would benefit from additional funding for the training and education of fire officials.
 - (2) (a) There is hereby created the Consumer Fireworks Task
 Force within the Department of Agriculture and Consumer Services
 for the purpose of studying the issues concerning the use of and
 proper use of consumer fireworks, regulation of temporary sale
 facilities for consumer fireworks, and regulation of the hours
 and location of the use of consumer fireworks; studying funding
 options for fire official training and education; and studying
 funding options for clean-up of expended consumer fireworks
 products.
 - (b) 1. The task force shall consist of seven members appointed as follows: two members appointed by the President of the Senate; two members appointed by the Speaker of the House of Representatives; two members appointed by the Commissioner of Agriculture; and one member appointed by the Chief Financial Officer.
 - 2. Members shall choose a chair and vice-chair from its membership.
 - 3. Members shall serve without compensation, except that members are entitled to per diem and travel expenses, pursuant to s. 112.061, Florida Statutes, incurred in the performance of their duties.
- 433 (3) Staffing for the task force shall be provided by the
 434 Department of Agriculture and Consumer Services.

- identified in paragraph (2)(a) and take public input and testimony concerning the issues. A report of the recommendations and findings of the task force shall be submitted to the President of the Senate and the Speaker of the House of Representatives by January 15, 2008, and the task force shall be abolished upon the transmittal of the report.
- Section 11. Paragraph (e) is added to subsection (2) of section 570.07, Florida Statutes, and subsection (6) of that section is amended, to read:
- 570.07 Department of Agriculture and Consumer Services; functions, powers, and duties.—The department shall have and exercise the following functions, powers, and duties:
- (2) To perform all regulatory and inspection services relating to agriculture except agricultural education, demonstration, research, and those regulatory functions assigned by law to other state agencies. In doing this, the department may:
- (e) Except as expressly prohibited by law, use any of the trained personnel in the various divisions of the department in performing the regulatory and inspection services relating to agriculture.
- (6) To foster and encourage the standardizing, grading, inspection, labeling, handling, storage, and marketing of agricultural products; to enhance the food safety of tomatoes and, after investigation and public hearings, to cooperate with the United States Department of Agriculture, to establish and promulgate standard grades and other standard classifications of and for agricultural products; and to establish and adopt

requirements for enhancing food safety, in cooperation with appropriate agencies.

Section 12. Present paragraph (e) of subsection (2) of section 570.48, Florida Statutes, is redesignated as paragraph (f), and a new paragraph (e) is added to that subsection, to read:

570.48 Division of Fruit and Vegetables; powers and duties; records.—The duties of the Division of Fruit and Vegetables include, but are not limited to:

(2)

(e) Performing tomato food safety inspections on tomato farms, in tomato greenhouses, and in tomato packinghouses and repackers.

Section 13. Subsections (1) and (2) of section 570.481, Florida Statutes, are amended to read:

570.481 Fruit and vegetable inspection fees; penalty.--

- (1) (a) Each person receiving inspection services pursuant to s. 570.48 shall pay to the department an inspection fee. This fee shall cover the cost of providing the inspection service and shall be set annually by the department by rule.
- (b) All fees collected by the department to cover the cost of providing the inspection service for farms or greenhouses growing tomatoes or for tomato packinghouses shall be deposited into the General Inspection Trust Fund and shall be used for tomato-related inspections, education, and research.
- (2) All fees collected by the department under this section shall be deposited into the Citrus Inspection Trust Fund, except that fees collected pursuant to paragraph (1)(b) and s. 570.48(4) shall be deposited in the General Inspection Trust Fund.

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES Amendment No.

Services shall conduct or cause to be conducted those research projects on citrus diseases, including, but not limited to, citrus canker and citrus greening, which are recommended by the Florida Citrus Production Research Advisory Council, within the limits of appropriations made specifically for such purpose.

Section 15. This act shall take effect July 1, 2007.

501

494

495

496

497

498

499

500

502

503 504

506

507

508

509

510

511

512

513

514

515

516

517

518

519

520

521

522

523

======== T I T L E A M E N D M E N T =========

Remove line(s) 3-37 and insert:

Consumer Services; amending s. 487.041, F.S.; revising the registration requirements for brands of pesticide distributed or sold in the state; providing for expiration on a specified date of requirements for annual registration; providing for future biennial registration; revising the registration fee; requiring that proceeds of the fee be deposited into the General Inspection Trust Fund and used by the department to administer ch. 487, F.S.; providing for a fee to be imposed for late registration; amending ss. 500.03 and 500.147, F.S., relating to the Florida Food Safety Act; updating references for purposes of provisions governing the sale of bottled water and the operation of bottled water plants; redefining the term "food establishment" to include tomato packinghouses; amending s. 502.012, F.S.; revising and clarifying definitions; amending s. 502.014, F.S.; revising the department's rulemaking authority concerning lowfat cottage cheese; conforming terminology; amending s. 502.053, F.S.; revising the permitting requirements for certain milk plants; deleting a provision authorizing the

HOUSE AMENDMENT FOR COUNCIL/COMMITTEE PURPOSES

Amendment No.

department to issue a temporary permit to milk haulers; amending
s. 502.054, F.S.; conforming terminology; amending s. 502.091,
F.S.; clarifying provisions governing the sale of milk and milk
products; specifying the types of food establishments at which
such products may be sold; providing requirements for the sale
of cheese made from raw milk; repealing ss. 591.27-591.34, F.S.,
relating to the designation, marking, and cutting of seed trees;
creating the Consumer Fireworks Task Force within the department
for certain purposes; providing legislative findings; providing
for task force membership and selection of chair and vice-chair;
specifying serving without compensation; providing for per diem
and travel expenses; requiring the department to staff the task
force; requiring a report to the Legislature by a time certain;
providing for abolition of the task force; amending s. 570.07,
F.S.; authorizing personnel within the various divisions of the
department to perform regulatory and inspection services
relating to agriculture; requiring that the department adopt
requirements for enhancing food safety; amending s. 570.48,
F.S.; authorizing the Division of Fruit and Vegetables to
perform food safety inspections with respect to tomatoes;
amending s. 570.481, F.S.; requiring that fees collected by the
department to cover the costs of tomato-related inspections be
deposited into the General Inspection Trust Fund and used for
specified purposes; authorizing the Department of Agriculture
and Consumer Services to conduct research projects on citrus
diseases which are recommended by the Florida Citrus Production
Research Advisory Council, within appropriations for such
purpose;

28

A bill to be entitled An act relating to the Department of Agriculture and Consumer Services; amending s. 487.041, F.S.; revising the registration requirements for brands of pesticide distributed or sold in the state; providing for expiration on a specified date of requirements for annual registration; providing for future biennial registration; revising the registration fee; requiring that proceeds of the fee be deposited into the General Inspection Trust Fund and used by the department to administer ch. 487, F.S.; providing for a fee to be imposed for late registration; amending ss. 500.03 and 500.147, F.S., relating to the Florida Food Safety Act; updating references for purposes of provisions governing the sale of bottled water and the operation of bottled water plants; amending s. 502.012, F.S.; revising and clarifying definitions; amending s. 502.014, F.S.; revising the department's rulemaking authority concerning lowfat cottage cheese; conforming terminology; amending s. 502.053, F.S.; revising the permitting requirements for certain milk plants; deleting a provision authorizing the department to issue a temporary permit to milk haulers; amending s. 502.054, F.S.; conforming terminology; amending s. 502.091, F.S.; clarifying provisions governing the sale of milk and milk products; specifying the types of food establishments at which such products may be sold; providing requirements for the sale of cheese made from

Page 1 of 17

raw milk; repealing ss. 591.27-591.34, F.S., relating to

the designation, marking, and cutting of seed trees; creating the Consumer Fireworks Task Force within the department for certain purposes; providing legislative findings; providing for task force membership and selection of chair and vice-chair; specifying serving without compensation; providing for per diem and travel expenses; requiring the department to staff the task force; requiring a report to the Legislature by a time certain; providing for abolition of the task force; providing an effective date.

38 39

40

29

30

31

32

33

34

35

36

37

Be It Enacted by the Legislature of the State of Florida:

41 42

43

44 45 Section 1. Present subsections (1), (2), (3), and (8) and paragraphs (b) and (d) of subsection (4) of section 487.041, Florida Statutes, are amended, and a new subsection (1) is added to that section, to read:

46 47 487.041 Registration.--

48

50

51

52

54

55

that is distributed, sold, or offered for sale, except as

(1)(a) Each brand of pesticide, as defined in s. 487.021,

provided in this subsection, within this state or delivered for

transportation or transported in intrastate commerce or between

points within this state through any point outside this state

must be registered in the office of the department, and such

registration shall be renewed annually. Emergency exemptions

from registration may be authorized in accordance with the rules

of the department. The registrant shall file with the department

56 a statement including:

Page 2 of 17

1. The name, business mailing address, and street address of the registrant.

2. The name of the brand of pesticide.

- 3. An ingredient statement and a complete copy of the labeling accompanying the brand of the pesticide, which must conform to the registration, and a statement of all claims to be made for it, including directions for use and a guaranteed analysis showing the names and percentages by weight of each active ingredient, the total percentage of inert ingredients, and the names and percentages by weight of each "added ingredient."
- (b) For the purpose of defraying expenses of the department in connection with carrying out the provisions of this part, each person shall pay an annual registration fee of \$250 for each registered brand of pesticide. The annual registration fee for each special local need label and experimental use permit is \$100. All registrations expire on December 31 of each year. If the renewal of a brand of pesticide, including the special local need label and experimental use permit, is not filed by January 31 of the renewal year, an additional fee of \$25 per brand of pesticide shall be assessed per month and added to the original fee. This additional fee may not exceed \$250 per brand of pesticide. The additional fee must be paid by the registrant before the renewal certificate for the registration of the brand of pesticide is issued.

(c) This subsection does not apply to distributors or retail dealers selling brands of pesticide if such brands of pesticide are registered by another person.

- (d) This subsection expires at midnight, December 31, 2008.
- (2) (a) (1) Effective January 1, 2009, each brand of Every pesticide, as defined in s. 487.021, that which is distributed, sold, or offered for sale, except as provided in this section, within this state or delivered for transportation or transported in intrastate commerce or between points within this state through any point outside this state must shall be registered in the office of the department, and such registration shall be renewed biennially annually. Emergency exemptions from registration may be authorized in accordance with the rules of the department. The registrant shall file with the department a statement including:
- 1.(a) The name, business mailing address, and street address of the registrant.
 - 2.(b) The name of the brand of pesticide.
- 3.(e) An ingredient statement and a complete copy of the labeling accompanying the <u>brand of the pesticide</u>, which <u>must shall</u> conform to the registration, and a statement of all claims to be made for it, including directions for use and a guaranteed analysis showing the names and percentages by weight of each active ingredient, the total percentage of inert ingredients, and the names and percentages by weight of each "added ingredient."

(b) (2) Effective January 1, 2009, for the purpose of defraying expenses of the department in connection with carrying out the provisions of this part, each person shall pay a biennial an annual registration fee of \$250 for each registered brand of pesticide. The registration of each brand of pesticide shall cover a designated 2-year period beginning on January 1 of each odd-numbered year and expiring on December 31 of the following year. The annual registration fee for each special local need label and experimental use permit shall be \$100. All registrations expire on December 31 of each year. Nothing in this section—shall be construed as applying to distributors or retail dealers selling pesticides when such—pesticides are registered by another person.

- (c) Each registration issued by the department to a registrant for a period beginning in an odd-numbered year shall be assessed a fee of \$500 per brand of pesticide and a fee of \$200 for each special local need label and experimental use permit, and the registration shall expire on December 31 of the following year. Each registration issued by the department to a registrant for a period beginning in an even-numbered year shall be assessed a fee of \$250 per brand of pesticide and fee of \$100 for each special local need label and experimental use permit, and the registration shall expire on December 31 of that year.
- (d) All revenues collected, less those costs determined by the department to be nonrecurring or one-time costs, shall be deferred over the 2-year registration period, deposited in the General Inspection Trust Fund, and used by the department in carrying out the provisions of this chapter.

Page 5 of 17

138 l

139

140 141

142

143

144

145146

147

148

149 150

151

152

153 154

155

156

157

158159

160

161

162 163

164 165 (e) If the renewal of a brand of pesticide, including the special local need label and experimental use permit, is not filed by January 31 of the renewal year, an additional fee of \$25 per brand of pesticide shall be assessed per month and added to the original fee. This additional fee may not exceed \$250 per brand of pesticide. The additional fee must be paid by the registrant before the renewal certificate for the registration of the brand of pesticide is issued.

- (f) This subsection does not apply to distributors or retail dealers selling brands of pesticide if such brands of pesticide are registered by another person.
- The department shall adopt rules governing the procedures for the registration of a brand of pesticide registration and for the review of data submitted by an applicant for registration of the brand of a pesticide. The department shall determine whether the brand of a pesticide should be registered, registered with conditions, or tested under field conditions in this state. The department shall determine whether each request that all requests for registration of a brand of pesticide meets registrations meet the requirements of current state and federal law. The department, whenever it deems it necessary in the administration of this part, may require the manufacturer or registrant to submit the complete formula, quantities shipped into or manufactured in the state for distribution and sale, evidence of the efficacy and the safety of any pesticide, and other relevant data. The department may review and evaluate a registered pesticide if new information is made available that which

Page 6 of 17

166 indicates that use of the pesticide has caused an unreasonable adverse effect on public health or the environment. Such review 167 168 shall be conducted upon the request of the Secretary of the Department of Health in the event of an unreasonable adverse 169 170 effect on public health or the Secretary of the Department of Environmental Protection in the event of an unreasonable adverse 171 effect on the environment. Such review may result in 172 modifications, revocation, cancellation, or suspension of the 173 174 registration of a brand of pesticide registration. The 175 department, for reasons of adulteration, misbranding, or other good cause, may refuse or revoke the registration of the brand 176 177 of any pesticide, after notice to the applicant or registrant 178 giving the reason for the decision. The applicant may then request a hearing, pursuant to chapter 120, on the intention of 179 the department to refuse or revoke registration, and, upon his 180 or her failure to do so, the refusal or revocation shall become 181 182 final without further procedure. The In no event shall registration of a brand of pesticide may not be construed as a 183 184 defense for the commission of any offense prohibited under this 185 part.

- (4) The department, in addition to its other duties under this section, has the power to:
- (b) Formally request the United States Environmental Protection Agency to require registrants of <u>brands of pesticide</u> pesticides to provide the department with environmental test data generated in this state or generated by simulating environmental conditions in this state.

186

187

188

189

190 191

193

194

195 196

197

198

199

200

201

202203

204205

208

209

210

211

212

217

(d) Require a registrant who discontinues the distribution of a <u>brand of</u> pesticide in this state to continue the registration of the <u>brand of the</u> pesticide <u>for a minimum of 2</u> <u>years or</u> until no more remains on <u>retailers'</u> <u>retailer's</u> shelves <u>if or 2 years after written notice to the department of date of discontinuance; provided such continued registration or sale is not specifically prohibited by the department or the United States Environmental Protection Agency.</u>

- (8) Nothing in This section does not affect affects the authority of the department to administer the pesticide registration program under this part or the authority of the Commissioner of Agriculture to approve the registration of a brand of pesticide.
- Section 2. Paragraph (d) of subsection (1) of section 207 500.03, Florida Statutes, is amended to read:
 - 500.03 Definitions; construction; applicability.--
 - (1) For the purpose of this chapter, the term:
 - (d) "Bottled water" means a beverage, as described in 21 C.F.R. part 165 (2006) (1996), that is processed in compliance with 21 C.F.R. part 129 (2006) (1996).
- Section 3. Paragraph (a) of subsection (3) of section 214 500.147, Florida Statutes, is amended to read:
- 500.147 Inspection of food establishments and vehicles; food safety pilot program.--
 - (3) For bottled water plants:
- (a) Bottled water must be from an approved source. Bottled water must be processed in conformance with 21 C.F.R. part 129 (2006) (1996), and must conform to 21 C.F.R. part 165

Page 8 of 17

221 (2006) (1996). A person operating a bottled water plant shall be responsible for all water sampling and analyses required by this chapter.

- Section 4. Section 502.012, Florida Statutes, is amended to read:
- 502.012 Definitions.--The following definitions shall apply in the interpretation and enforcement of this law:

224

225

226

227228

229

230

231

232

233

234

235

236 237

238

239

240

241242

243

244

245246

247

248

- (1) "Bulk milk pickup tanker" means a vehicle, including the truck and tank, and necessary attachments, used by a milk hauler to transport bulk raw milk for pasteurization from a dairy farm to a milk plant, receiving station, or transfer station.
- (2) "Dairy farm" means any place or premises where one or more cows, ex goats, sheep, water buffalo, or other hoofed mammals are kept, and from which a part or all of the milk is provided, sold, or offered for sale to a milk plant, receiving station, or transfer station.
- (3) "Department" means the Department of Agriculture and Consumer Services.
- (4)(15) "Grade 'A' pasteurized milk ordinance" means the document entitled "Grade 'A' Pasteurized Milk Ordinance, United States Department of Health and Human Services, Public Health Service, /Food and Drug Administration Publication No. 229," including all associated appendices, as adopted by department rule.
- (5)(4) "Imitation milk and imitation milk products" means those foods that have the physical characteristics, such as taste, flavor, body, texture, or appearance, of milk or milk

Page 9 of 17

products as defined in this chapter and the <u>Grade "A"</u>
pasteurized milk ordinance, but do not come within the
<u>definition</u> <u>definitions</u> of "milk" or "milk products," and are
nutritionally inferior to the product imitated.

- (6)(5) "Milk" means the lacteal secretion, practically free from colostrum, obtained by the complete milking of one or more healthy cows, or goats, sheep, water buffalo, or other hoofed mammals.
- (7)(6) "Milk distributor" means any person who offers for sale or sells to another person any milk or milk product.
- (8)(7) "Milk products" means products made with milk that is processed in some manner, including being whipped, acidified, cultured, concentrated, lactose-reduced, or sodium-reduced or aseptically processed, or having the addition or subtraction of milkfat, the addition of safe and suitable microbial organisms, or the addition of safe and suitable optional ingredients for protein, vitamin, or mineral fortification. "Milk products" do not include products such as evaporated milk, condensed milk, eggnog in a rigid metal container, dietary products, infant formula, or ice cream and other desserts, dry milk products, canned eggnog in a rigid metal container, butter, or cheese, except when the products are combined with other substances to produce any pasteurized or aseptically processed milk product.
- (9) (8) "Milkfat" or "butterfat" means the fat contained in milk.
- (10) (9) "Milk hauler" means any person who transports raw milk or raw milk products to or from a milk plant, receiving station, or transfer station.

Page 10 of 17

(11) (10) "Milk plant" means any place, premises, or establishment where milk or milk products are collected, handled, processed, stored, pasteurized, aseptically processed, bottled, or prepared for distribution.

(12) (11) "Milk plant operator" means any person responsible for receiving, processing, pasteurizing, or packaging milk and milk products, or performing any other related operation.

- (13) "Milk producer" means any person who operates a dairy farm and provides, sells, or offers for sale milk to a milk plant, receiving station, or transfer station.
- (14) "Milk tank truck" means either a bulk milk pickup tanker or a milk transport tank.
- (15) (14) "Milk transport tank" means a vehicle, including the truck and tank, used by a milk hauler to transport bulk shipments of milk from a milk plant, receiving station, or transfer station to another milk plant, receiving station, or transfer station.
 - (16) "Raw milk" means unprocessed milk.
- (17) "Receiving station" means any place, premises, or establishment where raw milk is received, collected, handled, stored, or cooled and is prepared for further transporting.
- (18) "Substitute milk and substitute milk products" means those foods that have the physical characteristics, such as taste, flavor, body, texture, or appearance, of milk or milk products as defined in this chapter and the Grade "A" pasteurized milk ordinance, but do not come within the definition definitions of "milk" or "milk products," and are

Page 11 of 17

nutritionally equivalent to the product for which they are substitutes.

- (19) "Transfer station" means any place, premises, or establishment where milk or milk products are transferred directly from one milk tank truck to another.
- (20) "Washing station" means any place, premises, or establishment where milk tank trucks are cleaned and sanitized.
- Section 5. Subsections (4) and (6) of section 502.014, Florida Statutes, are amended to read:
 - 502.014 Powers and duties.--

307

308

309

310

311

312313

314315

316

317

318 319

320

321

322 323

324

325

326 327

328 329

330

331

- (4) The department shall define by rule "cottage cheese," and "dry-curd cottage cheese," and "lowfat cottage cheese." The department shall periodically update these definitions to maintain conformity with the federal definitions.
- (6) The department has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement and enforce the provisions of this chapter. In adopting these rules, the department shall be guided by and may conform to the definitions and standards of the administrative procedures and provisions of the Grade "A" pasteurized milk ordinance. The rules shall include, but are not limited to:
 - (a) Standards for milk and milk products.
- (b) Provisions for the production, transportation, processing, handling, sampling, examination, grading, labeling, and sale of all milk and milk products and imitation and substitute milk and milk products sold for public consumption in this state.

Page 12 of 17

332 (c) Provisions for the inspection of dairy herds, dairy 333 farms, and milk plants.

- (d) Provisions for the issuance and revocation of permits issued by the department pursuant to this chapter.
- Section 6. Paragraph (a) of subsection (1), subsection (2), and paragraph (a) of subsection (4) of section 502.053, Florida Statutes, are amended to read:
- 502.053 Permits; requirements; exemptions; temporary permits.--
 - (1) PERMITS.--

334

335336

337

338

339

340

341

342

343

344

345

346

347

348349

350

351

352353

354

355

356 357

358

359

- (a) Each <u>Grade A</u> milk plant, whether located in the state or outside the state, and each <u>manufacturing milk plant</u>, milk producer, milk hauler, milk hauling service, washing station operator, milk plant operator, milk distributor, single-service-container manufacturer, receiving station, and transfer station in the state, shall apply to the department for a permit to operate. The application shall be on forms developed by the department.
 - (2) REQUIREMENTS. --
- (a) To obtain a permit, an applicant must satisfy all requirements that are defined by the department in rule and must agree to comply with the applicable provisions of this chapter and rules adopted promulgated under this chapter.
- (b) All permitholders must maintain records of transactions concerning the procurement, production, and processing of milk and milk products as required in the <u>Grade</u>

 "A" pasteurized milk ordinance and grant department inspectors access to such records during all reasonable hours.

Page 13 of 17

(c) In addition to the testing required in the <u>Grade "A"</u> pasteurized milk ordinance and its appendices, each milk plant operator in the state shall be responsible for routine testing and inspection of raw milk shipped from outside the state prior to processing and shall notify the department when such testing and inspection <u>indicate</u> indicates a violation of the standards contained in the Grade "A" pasteurized milk ordinance.

(4) TEMPORARY PERMITS. --

360

361

362

363364

365366

367368

369

370

371

372

375

376 377

378379

380

381 382

383

384

385

386

387

- (a) The department may issue a temporary permit for a period not exceeding 90 days to milk producers and milk haulers who have submitted an application to the department and passed a preliminary inspection as required in the <u>Grade "A"</u> pasteurized milk ordinance.
- Section 7. Section 502.054, Florida Statutes, is amended to read:
 - 502.054 Inspection and reinspection.--The department shall establish a schedule for inspections which shall require routine inspections in accordance with the minimum requirements contained in the <u>Grade "A"</u> pasteurized milk ordinance and more frequent inspections or reinspections for permitholders with serious or repeated violations.
 - Section 8. Subsection (1) of section 502.091, Florida Statutes, is amended to read:
 - 502.091 Milk and milk products which may be sold. --
 - (1) Only Grade A pasteurized milk and milk products, pasteurized manufactured milk products, and cheese made from pasteurized milk shall be sold at retail to the final consumer or to food service establishments as defined in chapter 381,

Page 14 of 17

food establishments as defined in chapter 500, or public food service establishments as defined in chapter 509 restaurants, soda fountains, grocery stores, or similar establishments.

Cheese made from raw milk may also be sold at retail to the final consumer or to food service establishments as defined in chapter 381, food establishments as defined in chapter 500, or public food service establishments as defined in chapter 509 if the cheese is aged more than 60 days at a temperature above 35° F.

- (a) In an emergency, however, the department may authorize the sale of reconstituted pasteurized milk products, or pasteurized milk and milk products that have not been graded or the grade of which that is unknown, in which case such milk and milk products shall be appropriately labeled, as determined by the department.
- (b) If the department determines that milk is fit for human consumption even though it is less than Grade A because the producer failed to comply with the sanitation or bacterial standards defined in this chapter, or if any specific shipment of milk fails to comply with standards of the Grade "A" pasteurized milk ordinance, the department may issue a permit allowing the milk to be used in ungraded products, such as frozen desserts, which are being processed by such milk plant. During processing of such milk, it shall be pasteurized at a temperature of at least 175° F. for at least 15 seconds or at least 160° F. for at least 30 minutes.

414 Section 9. Sections 591.27, 591.28, 591.29, 591.30, 415 591.31, 591.32, 591.33, and 591.34, Florida Statutes, are 416 repealed. 417 Section 10. Consumer Fireworks Task Force.--418 The Legislature finds that: (a) The state regulation of consumer fireworks in Florida 419 420 provides an insufficient definition of consumer fireworks and 421 related products used by consumers; 422 There is a need for better training and education concerning the safe use of consumer fireworks; 423 424 There should be a mechanism to help local governments fund the clean up following the use of consumer fireworks on 425 426 public property; (d) Local government regulation of the agricultural uses 427 428 authorized by s. 791.012 are inconsistent with legitimate 429 agricultural purposes; 430 There is a need for consumer education relating to safety standards in the use of consumer fireworks; 431 432 There is a need for standards concerning tents and 433 other temporary retail facilities selling consumer fireworks; 434 and

- (g) The state would benefit from additional funding for the training and education of fire officials.
- (2) (a) There is hereby created the Consumer Fireworks Task

 Force within the Department of Agriculture and Consumer Services

 for the purpose of studying the issues concerning the use of and

 proper use of consumer fireworks, regulation of temporary sale

 facilities for consumer fireworks, and regulation of the hours

Page 16 of 17

CODING: Words stricken are deletions; words underlined are additions.

435

436

437 438

439

and location of the use of consumer fireworks; studying funding options for fire official training and education; and studying funding options for clean-up of expended consumer fireworks products.

- (b)1. The task force shall consist of seven members appointed as follows: two members appointed by the President of the Senate; two members appointed by the Speaker of the House of Representatives; two members appointed by the Commissioner of Agriculture; and one member appointed by the Chief Financial Officer.
- 2. Members shall choose a chair and vice-chair from its membership.
- 3. Members shall serve without compensation, except that members are entitled to per diem and travel expenses, pursuant to s. 112.061, incurred in the performance of their duties.
- (3) Staffing for the task force shall be provided by the Department of Agriculture and Consumer Services.
- (4) The task force shall review and evaluate the issues identified in paragraph (2)(a) and take public input and testimony concerning the issues. A report of the recommendations and findings of the task force shall submitted to the President of the Senate and the Speaker of the House of Representatives by January 15, 2008, and the task force shall be abolished upon the transmittal of the report.
 - Section 11. This act shall take effect July 1, 2007.